

# SPECIAL MEETING WITH BOARD OF IDAHO ASSOCIATION OF SOIL CONSERVATION DISTRICTS

# **MEETING NOTICE & AGENDA**

June 8, 2019, 9:30 a.m. to 1:00 p.m. MT

# Location: Best Western Burley Inn, 800 N Overland Ave, Burley, ID 83318 TELECONFERENCE # 1-877-820-7831 Passcode: 922837

Members of the public may address any item on the Agenda during consideration of that item. Those wishing to comment on any agenda item are requested to so indicate on the sign-in sheet in advance. Copies of agenda items, staff reports and/or written documentation relating to items of business on the agenda are on file in the office of the Idaho Soil & Water Conservation Commission in Boise. Upon request, copies can be emailed and will also be available for review at the meeting.

The Commission will occasionally convene in Executive Session, pursuant to Idaho Code § 74-206(1). Executive Session is closed to the public.

#### AMERICANS WITH DISABILITIES ACT COMPLIANCE

The meeting will be held in facilities that meet the accessibility requirements of the Americans with Disabilities Act. If you require special accommodations to attend, participate in, or understand the meeting, please contact the Idaho Soil & Water Conservation Commission at (208) 332-1790 or Info@swc.idaho.gov so advance arrangements can be made.

	1.	WELCOME, SELF-INTRODUCTIONS, AND ROLL CALL	Chairman Wright,
		•	·
*	2.	AGENDA REVIEW (potential action item)	Chairman Wright,
		The Agenda may be amended by formal Board action if necessary at the meeting. If so, a	President Becker
		motion that states the reason for the amendment and the good faith reason the item was not	
		included in the original agenda will be made and approved by the Board.	
	NON	-ACTION ITEMS	
ŧ	3.	Draft 2019 Local, State, and Federal Conservation Partnership Agreement	Murrison,
		Review and discuss draft updating 2011 Partnership Agreement and possible Farm Bill program	Commissioner
		implementation by state and local partners	Roemer
		ACTION: None, for information and discussion only	
#	4.	FY 2021 Conservation District Funding Request	Beals
		<ul> <li>District Budget Hearing and Unmet Needs for Conservation Project Implementation</li> </ul>	
		ACTION: None, for information and discussion only	
ŧ	5.	District Technical Assistance Requests for FY 2020	Beals
		District Requests	
		Commission Available Staff Hours	
		Division Allocation Processes	
		Evaluation Process Timeline	
		ACTION: None, for information only	

#	6.	District Reference Manual Updates for FY 2020 <u>ACTION</u> : None, for information only	Beals
	7.	Commission Rules Update <u>ACTION</u> : None, for information only	Chapple Knowlton
	8.	Reports ACTION: None, for information only	Commissioners, Directors
	9.	<b>ADJOURN</b> The next Special Commission Meeting is scheduled for July 25, 2019, in Boise, Idaho.	Chairman Wright

#### MEMO



#### SOIL & WATER CONSERVATION COMMISSION

H. Norman Wright Chairman

> Cathy Roemer Vice Chairman

Gerald Trebesch Commissioner

Erik Olson Commissioner

Vacant Commissioner

Teri Murrison Administrator  

 TO:
 CHAIRMAN WRIGHT AND COMMISSIONERS ROEMER, TREBESCH, AND OLSON

 FROM:
 TERI MURRISON, ADMINISTRATOR

 DATE:
 MAY 29, 2019

 RE:
 DRAFT 2019 LOCAL, STATE, AND FEDERAL CONSERVATION PARTNERSHIP

At the Joint IASCD and ISWCC Board meeting in January, staff was directed to work with a Committee – consisting of Benjamin Kelly, Commissioner Roemer, and IASCD Director Daniels - to prepare a draft update to the 2011 Partnership Agreement. Since that time, Curtis Elke (NRCS) and Joyce Smith/Robbie Taylor (IDEA) have joined the Committee. We didn't initially convene a meeting due to my medical leave but developed an initial draft for your review in May and the Committee's consideration. That draft can be reviewed by examining the attached *Draft-2 2019 Partnership Agreement* (disregarding the Sommerville amendments referred to below). That draft was shared with partners, requesting comments/changes. Curtis Elke, State Conservationist with NRCS, submitted additional bullets (largely related to the delivery of Farm Bill programs which with the exception of a few districts, Idaho has not uniformly done for some time) for consideration (*see attached Elke Comment*). Robbie Taylor of IDEA advised that his Board had no suggested amendments or additions to the initial draft. Ken Stinson, commenting as an individual, opined that the existing 2011 Agreement is still appropriate and satisfactory (see attached *Stinson Comment*).

At your last Board meeting, IASCD Region 3 Director Sommerville requested some amendments to the draft (*see attached Draft-2 2019 Partnership Agreement*) and your Board directed me to make the changes, share them with Director Sommerville, and convene the Committee to begin review and discussions. I haven't heard back but a Committee meeting was held Tuesday, May 28<sup>th</sup> to discuss the issues contained in this memo. Members of the Committee will be at your meeting to discuss the Committee's recommendation for moving forward.

In the meantime, I attended the NASCA Spring Board Meeting where I learned that most state agencies (and districts) are active participants with NRCS in the delivery of technical and other services to implement Farm Bill programs. In the last few years as Idaho NRCS has experienced difficulty filling positions, the Commission, IASCD, and some districts have signed CTA agreements to assist. However, according to my colleagues around the nation and according to Curtis, there is much more we can do.

Coincidentally or not, earlier this week Curtis forwarded a Memo from USDA regarding the *ADS – Implementation of New State-Level Memoranda of Understanding and Agreements for Sharing Resources* (attached). This document clarifies the Farm Bill implementation expectations NRCS has for partners and sets the stage for a meaningful reset to the Idaho Partnership: one where all are able to focus on the traditional intent of the federal, state, and local partnership (and continue working in those areas beyond that partnership as the Commission and districts desire).

There are several different levels of MOU/MOAs between partners, but the pertinent one is the *State-Level MOU/MOA* (attached) signed by NRSC, associations, RC&Ds, tribes or tribal districts, and state agencies, commissions, or Departments of Agriculture. It was previously referred to as a Cooperative Working Agreement. It clarifies that it documents only cooperative relationships, not the transfer or sharing of resources (office space, vehicles, technical assistance, etc.). Such transfers and sharing of

Back to Agenda

resources must henceforth be agreed to under a contribution agreement such as the one we currently have for three employees we hire to work in NRCS field offices.

As you know, the USDA has consolidated certain NRCS administrative functions with FSA. The unit that now deals with Partnership agreements is called the Farm Production and Conservation (FPAC) Business Center. The FPAC has developed two agreement templates for NRCS to use to cooperate with partners: State-Level MOUs documenting relationships, shared objectives, and mutual understandings, and Unfunded Cooperative Agreements that facilitate the "appropriate exchange of 'things of value'". Obligating or transferring funding (for office space, equipment/supplies, vehicles and associated expenses, computers, software, and technical equipment) can only be accomplished under cooperative, contribution, or reimbursable agreements.

#### STATE-LEVEL MOAs

The new template has been created for use when resources are shared or exchanged without obligating funds. Such agreements may last up to 5 years. FPAC has set a goal of renewing all State-Level MOUs by the end of 2019. Without amendments to the template the approval time by FPAC is anticipated to be 3-5 business days. If MOUs are amended, FPAC anticipates a significant lag in approval time.

The MOA states that conservation is to be locally led and voluntary. It stresses adherence to NRCS' technical standards and other unspecified "science-based technical standards". The template provided does not include state agencies, however according to the above language and to my state agency colleagues around the nation, many states' agreements include state agencies as co-equal partners with NRCS and districts since they provide technical and financial assistance to allow districts to accomplish their responsibilities (as do we). For example, I have attached *Missouri's Cooperative Agreement* - for your information. As a separate attachment, I have also included *Missouri's Roles and Responsibilities Agreement* (also a cooperative agreement) which includes the state agency as a co-equal participant in the agreement.

The State-level MOA template states:

"...common objectives of delivering technical and financial assistance to farmers, ranchers, forest stewards, and other entities to voluntarily protect, restore, and enhance the productivity of American agricultural lands. The Parties recognize the importance of natural resources, the wise use and management of these natural resources, and, as appropriate, the protection and/or development of these natural resources. This agreement is made and entered into with the objectives of:

- Continuing to support the delivery of excellent and innovative customer service
- Recognizing conservation planning as foundational to our work, and working together to meet the conservation planning assistance needs of our cooperators/customers;
- Strengthening and modernizing conservation delivery to optimize efficiency and effectiveness;
- Broadening our outreach to existing and new customers and partners;
- Supporting science-based decision making as close to the resource issue/opportunity as possible;
- Encouraging a voluntary approach as the primary means of accomplishing conservation goals; and
- Using sound approaches to strengthen each Party and its role in the delivery of soil, water, and related natural resource conservation across the nation."

It centers on conservation planning and covers soil, water, plants, air, animals, and energy. The template/unamended agreement documents expectations of participants ("districts shall") including:

#### Districts [and supporting partners]

#### With regard to locally led, voluntary conservation

• provide promotional assistance for Farm Bill programs,

- educate and advocate with state and local officials and other key stakeholders for strong natural resources programs,
- assemble, chair, and convene, publicize broadly, agendize, notice, record, and report to NRCS on local working groups (via education and outreach including to historically underserved communities),
  - "Adhere to local working group responsibilities and standard operating procedures, as documented in NRCS policy (Title 440, Conservation Programs Manual).
- develop conservation needs assessments through "broad-based community participation and in accordance with NRCS policy and procedures" This will provide a comprehensive evaluation of the district's natural resource base and be the basis for making decisions about local priorities or policies in all local conservation programs. [*I'm not sure if 5-Year Plans developed under Idaho statute would qualify*].
- Recommend local natural resource priorities and criteria for NRCS conservation activities and programs based on the conservation needs assessment and public input.
- Develop a District Long-Range Plan every three (3) years and an Annual Plan of Work each year. These documents must incorporate local and community inputs.
- Identify NRCS program resources, develop and implement conservation plans and natural resource systems, and evaluate/measure the technical and community impacts of solutions.
- Update NRCS on activities of local and state advisory committees and community groups attended by Conservation District board members and staff.
- Cooperate and collaborate across conservation districts, as appropriate.

#### With regard to adherence to Technical Standards

- Adhere to Federal, State, Local, and Tribal laws and regulations.
- Adopt NRCS policies and procedures, including the NRCS Field Office Technical Guide (FOTG), and other science-based technical standards.
- Leverage and promote use of USDA technologies and applications, as appropriate.
- Assign conservation practice job approval authority to its personnel based on employee knowledge, skill, and ability level, ad within applicable laws and guidelines. Obtain NRCS concurrence for job approval for practices involving USDA authorities or programs.
- Participate in local, state, and national opportunities for policy, program, and project development.

#### NRCS

The agreement template states that NRCS "shall":

#### With regard to locally led, voluntary conservation

- Support outreach activities and inform the districts "at least monthly" of NRCS activities, programs, technical and financial assistance opportunities.
- Work cooperatively to invite and leverage community recommendations for NRCS' Farm Bill programs.
- Designate a rep to attend district meetings and events including local working group meetings (or chair them, if district not able or unwilling).
- Respond within 90 days in writing to local working group recommendations.
- Respond to requests from districts for technical guidance and assistance.
- Partner with local groups to further district goals and objectives related to natural resources.
- Give districts an annual summary of NRCS accomplishments.

#### With regard to adherence to technical standards

- Develop, update, and disseminate technical standards, policies, and procedures.
- Seek input and comment from communities on natural resource conservation policies and issues.

- Inform the Conservation District and communities when pending statutes, laws, regulations, policies, or procedures may have a significant impact on the community.
- Develop and provide access to USDA technologies and applications to facilitate shared standards, as appropriate.
- Provide non-NRCS employees job approval authority in accordance with NRCS policy and consistent with State laws.
- Provide engineering job approval, as based on job class and in accordance with NRCS policy and Federal, State, and local laws, regulations and codes.
- Provide conservation planning certifications for non-NRCS employees in accordance with the NRCS policy and Federal, State, and local laws, regulations and codes
- Create and promote opportunities for the Conservation District board members and staff to participate in policy, program, and project development.
- Provide technical or other training for conservation partnership employees in conjunction with its own training, or as separate events. Training must be consistent with and support of NRCS's mission objectives. As such, the principle emphasis will be on the delivery of field-based conservation technical assistance.

The Agreement specifies that "any information" under the agreement is subject to the Freedom of Information Act, and that project/producer confidentiality regarding technical and financial assistance under Farm Bill or other programs can't be disclosed except under deliver of the assistance [to producer].

#### Unfunded Cooperative Agreements for Sharing Resources (attached)

The purpose of these agreements is to accelerate Farm Bill program delivery and despite the name, it is specifically for outlining financial/resource dedication agreements. I have attached a copy of *Missouri's Transportation Agreement* for your reference.

Under responsibilities, NRCS might agree to:

- Provide access to vehicles, technology, and technical tools
- Shared office spaces, etc. (A copy of Space Sharing FAQs is attached)

The recipient of the agreement might agree to:

• Provide access to NRCS to shared office space, utilize and report vehicles according to FPAC polices and procedures, etc.

In exchange, deliverables and outcomes identified in Local-level MOAs may also be included.

There is a long list of applicable regulations (which must be reviewed and agreed to) which include the designation of unallowable costs, confidentiality provisions, prior approval requirements, payment guidelines, report submittal, financial reporting, performance monitoring, and reporting, audit requirements, cost-sharing requirements (from no-federal funds only) and more.

#### **Timeline for Adoption of New Agreements**

Due by June 15, State Conservationists have been asked to identify (*using the attached Shared Resources Table as a template*) existing MOUs and agreements that are already or soon will expire – these will be prioritized – and MOUs that allow for the transfer of resources such as office space. FPAC has determined that expired and inappropriate MOAs with resource obligations are the highest priority for addressing by December 31, 2019.Curtis may be able to share the timeline for approval of new (amended) agreements.

#### Staff Recommendation

As a result of Curtis's requested amendments to the Partnership Agreement, it really seems appropriate for the Partnership to pause developing the Partnership Agreement for a brief period and evaluate individual district and the state's willingness and ability to sign on to and meet the responsibilities of the new MOA and Unfunded Cooperative Agreements.

Curtis stated yesterday in a conversation about this that he might fund cost sharing under such agreements at a ratio of 50-75% match. That means that the recipient would designate a minimum of 25% and a maximum of 50% in matching funds to satisfy the agreement terms. For example, say a district decided that their whole or partial state allocation of funding of \$25,000 would go toward supporting the agreement. Curtis could contribute another \$25,000 to \$75,000 to match local funds *IF he had the budget* to do so, making the joint contribution of partners \$50,000-100,000 toward implementing Farm Bill programs. This would enable the hiring of one or two employees to assist NRCS with their workload in that location.

While this sounds encouraging, there are a number of issues that should be fully explored before choosing a path forward. The questions should be asked and answered by state and local partners:

- Do state and local partners as a whole (or part of them) want to focus on assisting NRCS with the implementation of Farm Bill programs or continue leaving that decision up to the IASCD and/or individual districts to work out with NRCS?
- Do some districts have the ability to implement such an agreement prior to FY 2021 by utilizing a portion of their FY 2020 state allocation to help implement Farm Bill programs?
- Will the Governor support early implementation by authorizing a supplemental spending authority to ISWCC to begin working with districts to implement Farm Bill programs?
- Will the Legislature approve the Governor's authorization of that supplemental spending authority next session?
- Should the ISWCC request a FY 2021line item budget request for funds to match NRCS funding (up to \$1.25M) or should existing state match allocation funds be considered by districts as match?
- Should districts without the necessary capacity have the ability to request the Commission (under Technical Assistance Allocation process) to assist with some administrative duties (i.e. facilitation of local working group meetings, reporting, long range planning, etc.)?
- Should districts with insufficient resources work together to raise match funding and hire one or more persons to serve a region?
- Should the Partners (local, state, federal, and associations) proceed with a new State Level Agreement while keeping the existing 2011 Partnership Agreement intact for the benefit of any districts that may not choose to participate in implementing the Farm Bill programs?

In the interest of inclusion and transparency, these questions must be answered – not just by the Committee or the Joint Boards – but by all members of the Partnership, including and especially conservation districts individually. So doing may add to our ability to insure the long term relevancy of the traditional local, state, and federal Idaho Conservation Partnership.

It will take time to do so, but it is an important conversation to be had. Should the Board desire to do so, staff will work with the Committee to refine these and other questions and together, we will reach out to solicit input from all districts.

#### **Timeline for Further Consideration**

Should your Board decide to pause the work on the revised Partnership Agreement draft and investigate further the opportunity of rebooting the roots of our original conservation partnership – working on implementation of federal conservation programs - an estimated timeline of Committee and Board efforts is as follows:

TASK	DUE DATE
NRCS to produce a draft letter documenting unmet Farm Bill need in Idaho, ISWCC Board to conduct District Unmet Needs Budget Hearing	6/7
Review of State-Level MOU Template Agreement, suggested edits submitted to Curtis	6/12
Develop initial draft talking points (1 page Fact Sheet) for consideration by full Committee (Teri, Curtis, Benjamin, Robbie)	6/12
Add to and flesh out questions to be asked and answered	6/21
Committee to meet	6/24, 2 pm
Distribute Fact Sheet to districts/ISWCC Commissioners, IASCD Board member, IDEA Board to schedule district meetings to gather feedback in July, utilize Fact Sheet for meetings with Governor and Legislators (dates pending)	6/28
Conduct outreach (in person, Survey Monkey, ISWCC staff, Committee, ISWCC/IASCD/IDEA Board members) to district supervisors, staff, others	7/1-7/12
Convene Committee meeting to prepare recommendation to ISWCC Board at 7/25 Special Meeting	7/19
Convene Special ISWCC and Joint Board meeting to finalize Commission's district budget request in FY 2021.	7/25
ISWCC Board Meeting - including approve FY 2021 Budget Request	8/29

Staff recommends that this Board and all Partners pause in the development of an updated Agreement while the Committee fleshes out what changes might be made to address potential implementation of Farm Bill Programs around the state according to the above timeline.

REQUESTED ACTION: For information and discussion.

Attachments:

The following have been incorporated in the following order into 4g Partnership Committee Mtg Agenda 05282019 and ...Agenda Attachments files except where indicated.

- 1. Draft-2 2019 Partnership Agreement (as amended May 11, 2019)
- 2. Elke Comment Regarding Draft Partnership Agreement
- 3. USDA Memo re MOU
- 4. Template for State-Level MOA
- 5. Missouri Cooperative Working Agreement

- 6. Missouri's Roles and Responsibilities Cooperative Working Agreement (attached as a separate document)
- 7. Template for Unfunded Cooperative Agreements
- 8. Missouri Agreement Transportation
- 9. USDA Shared Resources Data Table
- 10. USDA Space Sharing FAQ
- 11. Stinson Comment (attached as separate document)

Back to Agenda

**ITEM #3-1** 

TO:

RE:

FROM: DATE:

SOIL & WATER CONSERVATION COMMISSION

H. Norman Wright Chairman

Cathy Roemer Vice Chairman

Gerald Trebesch Commissioner

Erik Olson Commissioner

Vacant Commissioner

Teri Murrison Administrator

comments 5 ommittee CHAIRMAN WRIGHT AND COMMISSIONERS ROEMER, TREBESCH, AND OLSON TERI MURRISON, ADMINISTRATOR An MAY 23, 2019

MAY 23, 2019 DRAFT 2019 LOCAL, STATE, AND FEDERAL CONSERVATION PARTNERSHIP

Please note: this memo has

revised (5/29) to reflect

At the Joint IASCD and ISWCC Board meeting in January, staff was directed to work with a Committee – consisting of Benjamin Kelly, Commissioner Roemer, and IASCD Director Daniels - to prepare a draft update to the 2011 Partnership Agreement. Since that time, Curtis Elke (NRCS) and Joyce Smith/Robbie Taylor (IDEA) have joined the Committee. We didn't initially convene a meeting due to my medical leave but developed an initial draft for your review in May and the Committee's consideration. That draft can be reviewed by examining the attached *Draft-2 2019 Partnership Agreement* (disregarding the Sommerville amendments referred to below). That draft was shared with partners, requesting comments/changes. Curtis Elke, State Conservationist with NRCS, submitted additional bullets (largely related to the delivery of Farm Bill programs which with the exception of a few districts, Idaho has not uniformly done for some time) for consideration (*see attached Elke Comment*). Robbie Taylor of IDEA advised that his Board had no suggested amendments or additions to the initial draft.

At your last Board meeting, IASCD Region 3 Director Sommerville requested some amendments to the draft (*see attached Draft-2 2019 Partnership Agreement*) and your Board directed me to make the changes, share them with Director Sommerville, and convene the Committee to begin review and discussions. I haven't heard back but have scheduled a Committee meeting next Tuesday, May 28<sup>th</sup> to begin that review. Members of the Committee will be at your meeting or present by phone should you have any questions of them.

In the meantime, I attended the NASCA Spring Board Meeting where I learned that most state agencies (and districts) are active participants with NRCS in the delivery of technical and other services to implement Farm Bill programs. In the last few years as Idaho NRCS has experienced difficulty filling positions, the Commission, IASCD, and some districts have signed CTA agreements to assist. However, according to my colleagues around the nation and according to Curtis, there is much more we can do.

Coincidentally or not earlier this week Curtis forwarded a Memo from USDA regarding the ADS – Implementation of New State-Level Memoranda of Understanding and Agreements for Sharing Resources (attached). This document clarifies the Farm Bill implementation expectations NRCS has for partners and sets the stage for a meaningful reset to the Idaho Partnership: one where all are able to focus on the traditional intent of the federal, state, and local partnership (and continue working in those areas beyond that partnership as the Commission and districts desire).

There are several different levels of MOU/MOAs between partners, but the pertinent one is the *State-level MOU/MOA* (attached) signed by NRSC, associations, RC&Ds, tribes or tribal districts, and state agencies, commissions, or Departments of Agriculture. It was previously referred to as a Cooperative Working Agreement. It clarifies that it documents only cooperative relationships, not the transfer or sharing of resources (office space, vehicles, technical assistance, etc.). Such transfers and sharing of resources must henceforth be agreed to under a contribution agreement such as the one we currently have for three employees we hire to work in NRCS field offices.

lasco

11

backgro

- develop conservation needs assessments through "broad-based community participation and in accordance with NRCS policy and procedures" This will provide a comprehensive evaluation of the district's natural resource base and be the basis for making decisions about local priorities or policies in all local conservation programs. [I'm not sure if 5-Year Plans developed under Idaho statute would qualify].
- Recommend local natural resource priorities and criteria for NRCS conservation activities and programs based on the conservation needs assessment and public input.
- Develop a District Long-Range Plan every three (3) years and an Annual Plan of Work each year. These
  documents must incorporate local and community inputs.
- Identify NRCS program resources, develop and implement conservation plans and natural resource systems, and evaluate/measure the technical and community impacts of solutions.
- Update NRCS on activities of local and state advisory committees and community groups attended by Conservation District board members and staff.
- Cooperate and collaborate across conservation districts, as appropriate.

# With regard to adherence to Technical Standards

- Adhere to Federal, State, Local, and Tribal laws and regulations.
- Adopt NRCS policies and procedures, including the NRCS Field Office Technical Guide (FOTG), and other science-based technical standards.
- Leverage and promote use of USDA technologies and applications, as appropriate.
- Assign conservation practice job approval authority to its personnel based on employee knowledge, skill, and ability level, ad within applicable laws and guidelines. Obtain NRCS concurrence for job approval for practices involving USDA authorities or programs.
- Participate in local, state, and national opportunities for policy, program, and project development.

#### NRCS

The agreement template states that NRCS "shall":

# With regard to locally led, voluntary conservation

- Support outreach activities and inform the districts "at least monthly" of NRCS activities, programs, technical and financial assistance opportunities.
- Work cooperatively to invite and leverage community recommendations for NRCS' Farm Bill programs.
- Designate a rep to attend district meetings and events including local working group meetings (or chair them, if district not able or unwilling).
- Respond within 90 days in writing to local working group recommendations.
- Respond to requests from districts for technical guidance and assistance.
- Partner with local groups to further district goals and objectives related to natural resources.
- Give districts an annual summary of NRCS accomplishments.

# With regard to adherence to technical standards

- Develop, update, and disseminate technical standards, policies, and procedures.
- Seek input and comment from communities on natural resource conservation policies and issues.
- Inform the Conservation District and communities when pending statutes, laws, regulations, policies, or
  procedures may have a significant impact on the community.
- Develop and provide access to USDA technologies and applications to facilitate shared standards, as appropriate.
- Provide non-NRCS employees job approval authority in accordance with NRCS policy and consistent with State laws.

Curtis stated yesterday in a conversation about this that he might fund cost sharing under such agreements at a ratio of 50-75% match. That means that the recipient would designate a minimum of 25% and a maximum of 50% in matching funds to satisfy the agreement terms. For example, say a district decided that their whole or partial state allocation of funding of \$25,000 would go toward supporting the agreement. Curtis could contribute another \$25,000 to \$75,000 to match local funds *IF he had the budget* to do so, making the joint contribution of partners \$50,000-100,000 toward implementing Farm Bill programs. This would enable the hiring of one or two employees to assist NRCS with their workload in that location.

While this sounds encouraging, there are a number of issues that should be fully explored before choosing a path forward. The questions should be asked and answered by state and local partners:

- Do state and local partners as a whole want to focus on assisting NRCS with the implementation of Farm Bill
  programs or continue leaving that decision up to the IASCD and/or individual districts to work out with NRCS?
- What options exist and are optimal for satisfying the considerable administrative and technical responsibilities under the agreements?
- Should districts without the necessary capacity have the ability to request the Commission to provide technical assistance to NRCS under the existing process or some other form of agreement?
- Should districts elect to use existing district allocations under state Trustee and Benefits Allocations toward assisting NRCS or should additional General Fund appropriations be sought by the Partnership for this purpose?

In the interest of inclusion and transparency, these questions must be answered – not just by the Committee or the Joint Boards – but by all members of the Partnership, including and especially conservation districts individually. So doing may add to our ability to insure the long term relevancy of the traditional local, state, and federal Idaho Conservation Partnership.

It will take time to do so, but it is an important conversation to be had. Should the Board desire to do so, staff will begin working with the Committee to refine these and other questions and will reach out to engage all districts.

Consequently, staff recommends that this Board and all Partners pause in the development of an updated Agreement while the Committee considers what changes might be made to address potential implementation of Farm Bill Programs around the state. If that's the road we take, Curtis' recommendations are uniformly pertinent and should be incorporated into the Partnership Agreement.

REQUESTED ACTION: For information and discussion

Attachments:

- Draft-2 2019 Partnership Agreement (as amended May 11, 2019)
- Elke Comment Regarding Draft-Partnership Agreement
- USDA Memo re MOU
- Template for State-Level MOA (
- Template for Unfunded Cooperative Agreements
- USDA Space Sharing FAQ
- USDA Shared Resources Data Table
- Missouri Cooperative Working Agreement (
- Missouri Agreement Transportation

1 2

16

17

23

24 25

26

32

33

# DRAFT

# The Idaho Conservation Partnership Agreement

Jointly Partners provide leadership across the State of Idaho on Agricultural and natural resource conservation issues. 3 Partners have independent responsibilities but are dependent upon each other for the efficient, effective, and successful 4 5 delivery of conservation services and programs.

Idaho's oldest conservation movement, the Idaho Conservation Partnership (the-Partners) is dedicated to the goal that þ þ all local conservation districts work productively with primary partners the Idaho State Soil and Water Conservation

Commission (ISWCC), the Natural Resources Conservation Service, the Idaho Association of Soil Conservation Districts 8 9

(IASCD), the Idaho District Employees Association (IDEA), and other private and public entities to promote non-10 regulatory conservation efforts in Idaho.

Together, Partners strengthen the delivery of non-regulatory natural resource conservation programs that benefit 11 Agricultural producers and soil, water, air, plants, and animals. Independently and together, the Partners provide 12

leadership on natural resource issues and successfully deliver conservation services and programs to landowners. 13

#### 14 **Guiding Principles**

- 15 Partners do the following:
  - Support voluntary, local leadership in natural resources conservation.
  - Value innovation and scientifically-sound practices and methods. •
- Support Agriculture and advocate a holistic, systems-based approach to ecosystem management. Embrace 18 • sound and economically-viable environmental practices to enhance, maintain, and conserve Idaho's natural 19 20 resources. 21
  - Are committed to the success of each local, state, and federal partner individually and collectively as a Partners. •
- 22 We work together by:
  - Working to support and strengthen Idaho's fifty individual conservation districts.
  - Valuing teamwork, efficacy, mutual respect, and harmony among the Partners, but do not expect or require Partners to subordinate themselves to each other.
  - Ensuring Partners support Partners whenever possible.
- Practicing transparency and inclusion, Partners are aware that each has different roles and is responsible to 27 . 28 multiple authorities and stakeholders. 29
  - Expecting, demonstrating, and experiencing the best from each other.
- 30 Sharing training opportunities. 31
  - Promoting and supporting the Partnership as a whole while supporting each individual member. •
  - Sharing leadership, ownership, credit, and responsibility for outcomes.
    - Seeking to build new partnerships and alliances to expand opportunities to the Partnership. •
- 34 Roles and Responsibilities
- Partners have shared and individual roles and responsibilities in advancing conservation at every level. The roles and 35 responsibilities of each Partner are equally important and critical to the success of voluntary conservation in Idaho. 36
- 37



Local Conservation Districts, the Idaho Association of Soil Conservation Districts (IASCD), and the Idaho District 38 39 **Employees' Association (IDEA)** 

- The formation of Conservation Districts was enacted by state statute in 1939. Conservation districts Boards are 40 comprised of locally elected leaders who work with state and federal Partners to assist Agricultural and grazing 41 landowners in sustaining and enhancing Idaho's natural resources. Conservation Districts are independent of the 42 Partners but are committed to the Partnership. As a group, they are supported by the IASCD (formed in 1944), whose 43 44 role it is to represent member districts and educate state and federal officials on the importance of conservation districts and the combined efforts and efficacy of the local, state, and federal Partnership. Conservation district 45 employees support and enhance the effectiveness of local conservation districts. District employees are supported by the IDEA (formed in 1987), whose role it is to further their professional development, and promote good communication, partnerships, and educational outreach.
- 49 State Soil and Water Conservation Commission (ISWCC)
- The ISWCC was initially established by the State of Idaho (in 1939, Idaho Code Title 22, Chapter 27) to help establish 50
- local conservation districts: the first districts formed in the 40s. Today, the Commission's mission includes providing 51 52
- technical and financial support to conservation districts, working independently and with Partners to provide 53
- conservation programs and services to landowners, and conducting education and outreach to promote locally-led, 54 voluntary conservation in Idaho.

#### 55 Federal Natural Resources Conservation Service (NRCS)

The US Congress passed Public Law 74-46 in 1935 and established the Soil Conservation Service (SCS) as a permanent 56

agency in the United States Department of Agriculture (USDA). In 1994, SCS's name was changed to the Natural 57 58

Resources Conservation Service (NRCS) to better reflect the broadened scope of the agency's concerns. The NRCS works 59

independently and cooperatively within and outside the Partnership to assist private landowners in conserving soil, water, and other natural resources. They provide technical and financial assistance around the state, including to 60

#### 61 conservation districts.

46

47 48

The signatures of the following Partners' representatives reflect their commitment to the Guiding Principles and 62 Agreement to work together for the benefit of locally-led voluntary conservation and the Conservation Partnership. 6₿

64		
65		
66	Steven Becker, President, IASCD	Robbie Taylor, President, IDEA
67		
68		
69	H. Norman Wright, Chairman, ISWCC	Curtis Elke, State Conservationist, NRCS
70		
711 712	Please note, there's a larger conversation to	be had as we figure out this Partnership Agreement. In many states I'v

state have an active role in implementing Farm Bill programs. Idaho's state and districts do not, but that's not to say we couldn't. In order to accommodate a focus on Farm Bill programs, our staff would have to

74 update their certification and districts would have to request our time under TA. That's because our hours (50% districts,

# 50% state programs) are totally allocated.

# Curtis asks we consider adding under Guiding Principles:

- To inspire and empower our employees and other conservation partners in providing an effective customer experience
- Strengthening and building the ability of conservationists to work with customers in planning and implementing conservation practices at the highest level to help our customers be successful stewards of the land they rely on for their livelihood.
- Continue to be customer-centric in our operations and delivery of conservation.
- Sharpen the knowledge, skills and abilities of our field conservationists to be the experts working together to develop and implement conservation systems that work best for the customer.
- Together, identifying and removing all barriers which inhibit our field staff from the timely implementation of conservation
   practices.
- Together, continue to look for ways and methods to grow our volunteer conservation business in Idaho.

Back to Memo

Back to Agenda

# Teri Murrison

From: Sent: To: Cc:	Elke, Curtis - NRCS, Boise, ID <curtis.elke@usda.gov> Saturday, May 04, 2019 1:03 PM Teri Murrison; Cathy Roemer; Tom Daniel; Benjamin Kelly (Benjamin@amgidaho.com) Kit Tillotson; Matt Woodard; Mike Somerville (MikeSomerville@live.com); Richard Kunau (richardkunau@gmail.com); Steve Becker (sbecker@turbonet.com); Tom Daniel; Olson, Cassie - NRCS, Bonners Ferry, ID; Simons, Chris - NRCS-CD, Twin Falls, ID; Clearwater admin (clearwater.swcd@gmail.com); Smith, Joyce - NRCS, Idaho Falls, ID; Kerry Christiansen; Taylor, Robbie - NRCS, Rexburg, ID; Lukehart, Vicki - NRCS-CD, Weiser, ID; Elke, Curtis - NRCS, Boise, ID</curtis.elke@usda.gov>
Subject:	RE: Draft Partnership Agreement for Discussion

Team Idaho,

My only edits and proposed additions would be adding the word Volunteer in front of locally-led conservation in the very last paragraph. Also I think we ought to add more statements under guiding principles about our public service and commitment to serve the internal and external customers, our employees within our local communities. Maybe something like;

- To inspire and empower our employees and other conservation partners in providing an effective customer experience
- Strengthening and building the ability of conservationists to work with customers in planning and implementing
  conservation practices at the highest level to help our customers be successful stewards of the land they rely on
  for their livelihood.
- Continue to be customer-centric in our operations and delivery of conservation.
- Sharpen the knowledge, skills and abilities of our field conservationists to be the experts working together to develop and implement conservation systems that work best for the customer.
- Together, identifying and removing all barriers which inhibit our field staff from the timely implementation of conservation practices.
- Together, continue to look for ways and methods to grow our volunteer conservation business in Idaho.

Thank you for the opportunity to provide some suggestions,

## Curtis F. Elke State Conservationist

USDA-Natural Resources Conservation Service Conservation Service Cell: (208) 378-5701 Cell: (208) 861-0640 Email: <u>curtis.elke@usda.gov</u>

9173 W. Barnes Drive, Suite C Boise, Idaho 83709



United States Department of Agriculture

**Committed to Customer Service** 





United States Department of Agriculture

MAY 1 7 2019

- SUBJECT: ADS Implementation of New State-Level Memoranda of Understanding and Agreements for Sharing Resources with Conservation and Tribal Districts
- TO: State Conservationists File code: 120-12 Directors, Caribbean and Pacific Island Areas

The Natural Resources Conservation Service (NRCS) and the Nation's Soil and Water Conservation Districts share a rich history of collaborating to deliver comprehensive technical and financial assistance to farmers, ranchers, forest stewards and other entities to voluntarily conserve and enhance natural resources. NRCS also shares a special "government to government" relationship with Tribal governments and their entities, including Tribal conservation districts or Tribal Conservation Advisory Councils, that are grounded in the doctrine of trust.

Along with these historical and unique relationships, NRCS has special statutory authorities to cooperate and share resources with conservation districts and Tribes for the conservation and enhancement of natural resources. NRCS, Conservation Districts, and Tribal Advisory Councils typically document their cooperative relationship via Memoranda of Understanding (MOU). The various MOU types include:

- USDA MOU, signed by the Secretary of Agriculture, State or Tribal Governor or Chief, and Conservation District Chairperson
- National-Level MOU, signed by the NRCS Chief and Presidents or Chairs of the National Association of Conservation Districts, National Association of Resource Conservation and Development Councils, National Conservation District Employee Association and National Association of State Conservation Agencies
- State-Level MOU (formerly, Cooperative Working Agreement), signed by the NRCS State Conservationists; State Association of Conservation Districts; National and State-Level Associations of Tribal Nations or Districts; and, in some cases, the State Agency, Commission, or Department of Agriculture
- Local-Level MOU (formerly, Operational Agreement), signed by the NRCS State Conservationist, Area or District Conservationist, and Tribal Council or Conservation District Chairperson

The above MOUs may document the parties' cooperative relationship, but they <u>cannot</u> be used to transfer things of value between the parties as per the Federal Grant and Cooperative Agreement Act (31 U.S.C. §6301). NRCS may only share resources (e.g., incidental office space, vehicles, technical assistance, etc.) via a formal agreement, such as a cooperative or contribution agreement.

Natural Resources Conservation Service 1400 Independence Avenue, SW Washington, D.C. 20250

# Page 2

# Updated State-Level MOUs and Unfunded Cooperative Agreements

The FPAC Business Center's Grants and Agreements Division (GAD) developed two (2) standardized templates for NRCS's use:

- State-Level MOUs
- Unfunded Cooperative Agreement to facilitate appropriate exchange of "things of value"

# State-Level MOU

The new State-Level MOU includes standard language to document the relationship of the parties, their shared objectives and the mutual understandings. It may <u>not</u> be used to transfer things of value from one party to another. Incidental office space and other resources, such as vehicles or IT equipment, are considered "things of value."

Per agreement with NRCS, the FPAC Business Center will target refreshing all State-Level MOUs by December 31, 2019. State Conservationists are encouraged to use the approved State-Level MOU with standardized language. State Conservationists may update the signatures and titles to accurately reflect the involved parties. If the approved MOU is used, the Grants and Agreements Division will expedite processing (3-5 business days).

If a State Conservationist or one of the signing parties' desires to revise MOU language, the requested changes will be put into the GAD's general workload queue for review. As NRCS historically faces a significant surge of actions and obligations in the fourth quarter of the fiscal year (FY), this means that the MOU may not be addressed until late in the quarter or in FY 2020.

# Unfunded Cooperative Agreements for Sharing Resources

In many cases, States are appropriately exchanging resources (e.g., incidental office space and vchicles) via a cooperative or a contribution agreement. In some cases, however, resources may be shared via an existing MOU. NRCS and the FPAC Business Center created a new template for a cooperative agreement for use when resources are exchanged without obligating funds. Unfunded cooperative agreements may have a period of performance of up to 5 years; there is no minimum term.

The unfunded cooperative agreement includes a new, simplified coversheet. It also has modified terms and conditions, namely:

- Simplified template for annual performance report
- Annual Federal Financial Report (SF-425) not required

# Planning for Workload

There are approximately 3,000 Conservation Districts and Tribal Advisory Councils with whom NRCS enters in to a State-Level MOU. There are nearly as many districts with whom NRCS shares resources, necessitating a cooperative or contribution agreement. Refreshing existing

#### Page 3

MOUs and agreements, therefore, represents a significant workload for partners, NRCS and the FPAC Business Center's GAD, which is responsible for their award and administration. As such, implementation of the new MOU and agreement templates will need to be phased to handle the workload systematically.

The GAD needs to plan for the anticipated workload volume associated with establishing new agreements for sharing resources and identify the appropriate level of required resources. State Conservationists are therefore asked to report the number of districts with whom resources (e.g., office space, vehicles) are shared via MOUs and any agreements with district or Tribal partners that will expire by the end of FY 2019. Please use the template provided by Appendix A to **submit your completed report by June 15, 2019**.

The GAD will work with NRCS leadership to identify and prioritize processing of non-standard State-Level MOUs in conjunction with priority requests for new or amended grants and agreements. This will also allow the GAD to assess the appropriate level of resources needed to address the workload surge by December 31, 2019. Priorities to be considered:

- MOUs that have expired or are expiring
- MOUs that inappropriately allow for the transfer of resources (e.g., language such as "The NRCS will provide incidental office space to the Conservation District via this MOU"), as things of value may only be transferred via a cooperative or contribution agreement

The GAD will track and report progress and status to NRCS leadership monthly, beginning in July 2019. Please address any inquiries or requests for more information to Myron Taylor, Chief of Staff, Office of the Regional Conservationists, at <u>Myron.taylor@usda.gov</u>.

Kell Inn English **KEVIN WICKEY** 

Regional Conservationist, Central Natural Resources Conservation Service

ASTOR BOOZER Regional Conservationist, West Natural Resources Conservation Service

1 hm

JAMES E. TILLMAN, SR. Regional Conservationist, Southeast Natural Resources Conservation Service

TERRELL ANN ERICKSON Regional Conservationist, Northeast Natural Resources Conservation Service

## Page 4

# Attachments: NRCS-SWCD MOAs – Templates for State-Level MOA Unfunded Cooperative Agreement Notice of Award Space Sharing Guidance Data Call-1

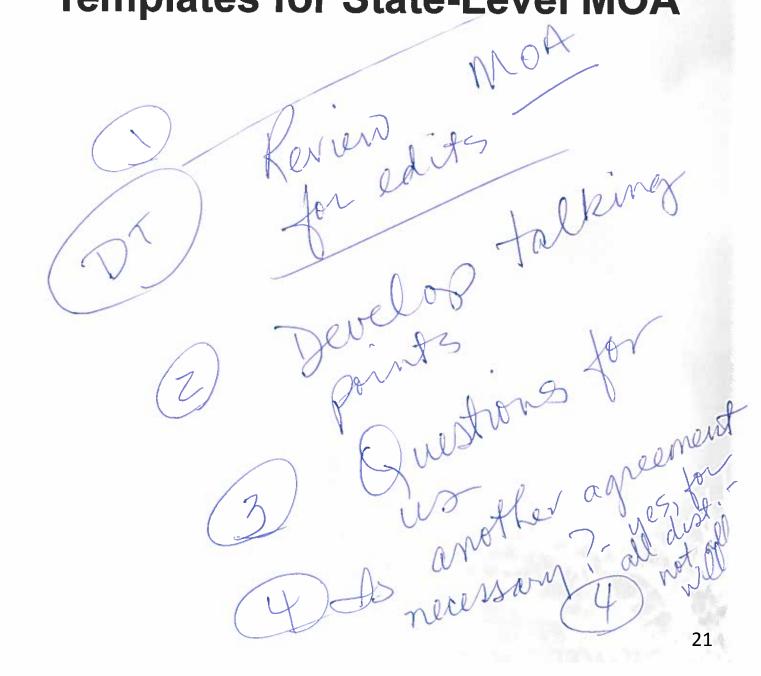
cc:

Bill Northey, Under Secretary, FPAC Mission Area, USDA, Washington, D.C.
Jamie Clover Adams, Chief of Staff, FPAC Mission Area, USDA, Washington, D.C.
Matthew Lohr, Chief, NRCS, USDA, Washington, D.C.
Kevin Norton, Acting Associate Chief for Conservation, NRCS, USDA, Washington, D.C.
Robert Stephenson, Chief Operating Officer, FPAC Business Center, USDA, Washington, D.C.
Thomas W. Christensen, Deputy Chief Operating Officer for Business Services, FPAC Business Center, USDA, Washington, D.C.
Robert Ibarra, Director, Grants and Agreements Division, FPAC Business Center, USDA, Washington, D.C.

Back to Memo

Selling Telk about And Apply MOA And Apply Unfunded Au ECCR \$40 mannual

# **Templates for State-Level MOA**



# MEMORANDUM OF AGREEMENT BETWEEN THE United States Department of Agriculture, Natural Resources Conservation Service AND State of [INSERT STATE], [INSERT NAME] Conservation District

Note: Other stakeholders and signatories may be added, as appropriate].

#### I. PURPOSE

This Memorandum of Agreement (MOA) is entered into between the United States Department of Agriculture (USDA) Natural Resources Conservation Service (hereafter referred to as NRCS) and the [INSERT NAME] Conservation District. [Note: Include additional stakeholders, as appropriate]

The NRCS and [INSERT NAME] Conservation District (referred to jointly as the Parties) have common objectives of delivering technical and financial assistance to farmers, ranchers, forest stewards, and other entities to voluntarily protect, restore, and enhance the productivity of American agricultural lands. The Parties recognize the importance of natural resources, the wise use and management of these natural resources, and, as appropriate, the protection and/or development of these natural resources. This agreement is made and entered into with the objectives of:

- Continuing to support the delivery of excellent and innovative customer service
- Recognizing conservation planning as foundational to our work, and working together to meet the conservation planning assistance needs of our cooperators/customers;
- Strengthening and modernizing conservation delivery to optimize efficiency and effectiveness;
- Broadening our outreach to existing and new customers and partners;
- Supporting science-based decision making as close to the resource issue/opportunity as possible;
- Encouraging a voluntary approach as the primary means of accomplishing conservation goals; and
- Using sound approaches to strengthen each Party and its role in the delivery of soil, water, and related natural resource conservation across the nation.

#### II. BACKGROUND

The NRCS and [INSERT NAME] Conservation District share a rich history of collaborating to deliver comprehensive technical and financial assistance to farmers, ranchers, forest stewards, and other entities to voluntarily protect, restore, and enhance natural resources.

The Soil Conservation Service was established in 1935 (renamed NRCS in 1994 to reflect its broader conservation mission). NRCS is committed to "helping people help the land." It provides assistance and resources for conservation practices that improve water and air quality, prevent erosion, restore wetlands, and enhance wildlife. NRCS's approach to mission delivery and customer service is deeply rooted in the notion that locally-led, voluntary efforts yield the most effective and productive outcomes. Locally-led conservation is the principle that farmers, ranchers, and forest stewards know their lands better than anyone else based on their personal knowledge and experience with those lands. As such, they are best positioned to make optimal decisions for the benefit of their operations, its natural resource conditions, and their communities.

The first Conservation District and the first State Conservation Agency were established in 1937 to provide local leadership in natural resources management. Conservation Districts serve as the link between federal and state agency resources with the local farmers, ranchers, and forest stewards. They are responsible for promoting and carrying out their conservation programs by assisting communities and its members develop, apply, and maintain appropriate conservation practices and resource management systems. They are authorized to provide broad area

planning and implementation assistance to units of government. They are a focal point for coordinating and delivering technical assistance and funding to their respective communities.

#### III. STATEMENT OF MUTUAL BENEFIT

In conjunction with the NRCS, the [INSERT NAME] Conservation District coordinates and implements locally led conservation plans because of to their connections to Federal, State, Tribal, and local governments; private resources; and the public. The Parties agree to facilitate cooperation, collaboration, and agreement between agencies, landowners, and other stakeholders; develop comprehensive conservation plans; and bring those plans to the attention of landowners and others within the district.

In addition, the Parties recognize the importance of working together to broaden strategic assessment and planning authority under the Soil and Water Resources Conservation Act of 1977 for the conservation, protection, and enhancement of soil, water, and related natural resources. The Parties further recognize that natural resources are finite and under increasing pressure from a variety of impacts. Soil, water, air, plants, animals, and energy are all addressed under the programs, initiatives, and partnership efforts of the Parties.

In order to deliver the necessary technical and financial assistance to enable locally-led, voluntary conservation, the Parties agree to adhere to the principles, roles, and responsibilities outlined in this Section of the MOA. This MOA does not affect or modify existing regulations or agency responsibilities and authorities. Moreover, this MOA does not commit either part to activities beyond the scope of their respective mission and statutory authorities.

#### A. Locally-Led, Voluntary Conservation

The Parties agree that locally-led, voluntary conservation must be driven by natural resource conservation needs, rather than by programs. Its primary focus is to identify natural resource concerns, along with related economic and social concerns. Locally-led conservation consists of a series of activities and phases that involve community stakeholders in natural resource planning, implementation of solutions, and evaluation of results:

The Conservation District shall:

- Assist NRCS in promoting USDA programs by participating in outreach and community education activities.
- Advocate for a strong natural resource conservation program by keeping appropriate boards, landowners, legislators, county commissioners, and other key stakeholders apprised of conservation activities within the district.
- Assemble and chair the USDA local working group, as chartered under the State Technical Committee and authorized by 7 CFR 610, Part C, to encourage public participation.
  - Encourage diverse participation in local working groups through community outreach and education, to include stakeholders from historically underserved community.
  - Open local working group meetings to the public and advertise notification of meetings in one or more newspapers, including Tribal publications.
  - Develop the agenda and associated materials/information for local working groups and distribute at least 14 calendar days prior to the meeting.
  - Develop and file local working group meeting records within 30 calendar days of the meetings at the local NRCS office.
  - Adhere to local working group responsibilities and standard operating procedures, as documented in NRCS policy (Title 440, Conservation Programs Manual).
- Develop the conservation needs assessment through broad-based community participation and in accordance with NRCS policy and procedures. This will provide a comprehensive evaluation of the

district's natural resource base and be the basis for making decisions about local priorities or policies in all local conservation programs.

- Recommend local natural resource priorities and criteria for NRCS conservation activities and programs based on the conservation needs assessment and public input.
- Develop a District Long-Range Plan every three (3) years and an Annual Plan of Work each year. These documents must incorporate local and community inputs.
- Identify NRCS program resources, develop and implement conservation plans and natural resource systems, and evaluate/measure the technical and community impacts of solutions.
- Update NRCS on activities of local and state advisory committees and community groups attended by Conservation District board members and staff.
- Cooperate and collaborate across conservation districts, as appropriate.

#### NRCS shall:

- Support outreach activities and ensure the Conservation District is kept informed of NRCS activities and
  programs on at least a monthly basis. This includes bringing technical and financial assistance opportunities
  (including matching fund strategies) to the attention of the Conservation District.
- Work cooperatively to solicit and leverage community recommendations to inform priorities that guide the delivery of NRCS conservation programs.
  - Designate a representative to participate in Conservation District meetings and events, including local working group meetings. Alternatively, NRCS will chair the local working group should the Conservation District be unable or unwilling to.
  - Develop and transmit written notifications to the local working group members as to the decisions made in response to their recommendations within 90 days.
- Respond to requests from the Conservation District for technical guidance and assistance.
- Partner with local and Tribal agricultural, conservation, agency, and community groups where possible, to further Conservation District natural resource conservation goals and objectives.
- Provide an annual summary of NRCS accomplishments to the Conservation District.

## B. Adherence to Technical Standards

The Parties agree to the use of science-based decision-making to address local natural resource issues. Implementation of sound conservation plans and practices will strengthen each party, as well as their roles in the delivery of soil and water conservation.

The Conservation District shall:

- Adhere to Federal, State, Local, and Tribal laws and regulations.
- Adopt NRCS policies and procedures, including the NRCS Field Office Technical Guide (FOTG), and other science-based technical standards.
- Leverage and promote use of USDA technologies and applications, as appropriate.
- Assign conservation practice job approval authority to its personnel based on employee knowledge, skill, and ability level, ad within applicable laws and guidelines. Obtain NRCS concurrence for job approval for practices involving USDA authorities or programs.
- Participate in local, state, and national opportunities for policy, program, and project development.

NRCS shall:

Thete

- Develop, update, and disseminate technical standards, policies, and procedures.
- Seek input and comment from communities on natural resource conservation policies and issues.
- Inform the Conservation District and communities when pending statutes, laws, regulations, policies, or procedures may have a significant impact on the community.
- Develop and provide access to USDA technologies and applications to facilitate shared standards, as appropriate.
- Provide non-NRCS employees job approval authority in accordance with NRCS policy and consistent with State laws.
- Provide engineering job approval, as based on job class and in accordance with NRCS policy and Federal, State, and local laws, regulations and codes.
- Provide conservation planning certifications for non-NRCS employees in accordance with the NRCS policy and Federal, State, and local laws, regulations and codes
- Create and promote opportunities for the Conservation District board members and staff to participate in policy, program, and project development.
- Provide technical or other training for conservation partnership employees in conjunction with its own training, or as separate events. Training must be consistent with and support of NRCS's mission objectives. As such, the principle emphasis will be on the delivery of field-based conservation technical assistance.

#### C. Data and Information Sharing

Any information furnished to NRCS under this agreement is subject to the Freedom of Information Act (5 U.S.C. 552). Cooperators providing technical or financial assistance under USDA programs may have access to information that must not be subsequently disclosed and may only be used for the purpose of providing that assistance.

See Appendix A, "ACKNOWLEDGMENT OF REQUIREMENTS FOR PROTECTION OF PRIVACY OF PERSONAL AND GEOSPATIAL INFORMATION RELATING TO NATURAL RESOURCES CONSERVATION SERVICE PROGRAMS." The signatory agrees to abide by these requirements as a condition of receiving access to such information.

#### IV. GENERAL PROVISIONS

#### A. Period of Performance

This MOA takes effect upon the signature of the Parties and shall remain in effect until mutually modified or terminated.

#### B. Amendments

This MOA may be extended or amended upon written request of either Party and the subsequent written concurrence of the other. Either of the parties may terminate this MOA with a 60-day written notice to the other.

This state-level MOA may be supplemented by a local-level MOA, if desired and mutually agreed to by the parties. The local-level MOA reflects locally developed detailed working arrangements, to include NRCS's and Conservation District's Annual Workplan and/or Plan of Operations. These may include, but are not limited to, documenting specific objectives or goals, action items, provision for documentation of accomplishments, schedule of planned events, and assignment of responsibilities.

# C. Transfer of Funding or Non-Monetary Resources

This MOA is established to document the collaborative relationship between the Parties. Nothing in this MOA shall require either Party to obligate or transfer funding, or anything of value. This may include, but is not limited to:

- Office spaces and equipment/supplies
- Vehicles and associated expenses (e.g., fuel, maintenance)
- Computers, software, and technical equipment

The transfer of funding or other resources of value among the Parties offices requires execution of a separate agreement. The appropriate instruments include:

- Cooperative Agreement (2 CFR 200.24), which allows federal agencies to transfer a thing of value to the State, local or Tribal government, or other recipient to carry out a public purpose of support or stimulation authorized by law of the United States.
- Contribution Agreement (7 CFR 6962a), which is a unique statutory authority allowing NRCS to enter into an agreement with a non-federal entity that shares a mutual purpose in carrying out NRCS programs. All parties must contribute resources to the accomplishment of these objectives.
- Reimbursable Agreement (31 USC 686; PL 90-577), which allows federal agencies to provide specialized or technical services to State and local governments.

#### D. Other

This MOA is not intended to, and does not create any right, benefit, or trust responsibility, substantive or procedural, enforceable at law or equity, by any party against the United States, its agencies, its officers, or any person.

All activities and programs conducted under this MOA shall be in compliance with the nondiscrimination provisions contained in Titles VI and VII of the Civil Rights Act of 1964, as amended; Civil Rights Restoration Act of 1987 (Public Law 100-250); and other nondiscrimination statutes; namely, Section 504 of the Rehabilitation Act of 1973, Title IX of the Education Amendment of 1972, and the Age Discrimination Act of 1975. Also, they will be in accordance with regulations of the Secretary of Agriculture (7 CFR Part 15, subpart A), which provide that no person in the United State shall on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity of an applicant or recipient receiving federal financial assistance from the Department of Agriculture or any Agency thereof.

All activities conducted under this MOA shall be in compliance with the Drug-Free Workplace Act of 1988 (Public Law 100-690, Title V, Subtitle D).

#### V. SIGNATURES

USDA Natural Resources Conservation Service

[INSERT NAME] Conservation District(or other title used for a district such as natural resource district)

[Insert Name, Title]

[Insert Name, Title]

Back to Memo

[Insert Date]

٠

1.4

[Insert Date]

# MEMORANDUM OF AGREEMENT BETWEEN THE United States Department of Agriculture, Natural Resources Conservation Service (NRCS), the [INSERT TRIBAL NATION], and the [INSERT NAME OF CONSERVATION DISTRICT OR TRIBAL CONSERVATION ADVISORY COUNCIL]

# For their Cooperation in the Implementation of the Common Objectives and Goals of NRCS, the [INSERT TRIBAL NATION], and the [INSERT NAME OF CONSERVATION DISTRICT OR TRIBAL CONSERVATION ADVISORY COUNCIL]

Note: Other stakeholders and signatories may be added, as appropriate].

#### VI. PURPOSE

This Memorandum of Agreement (MOA) is entered into between the United States Department of Agriculture (USDA) Natural Resources Conservation Service (hereafter referred to as NRCS), the [INSERT TRIBAL NATION], and the [INSERT NAME OF CONSERVATION DISTRICT OR TRIBAL CONSERVATION ADVISORY COUNCIL] (referred to jointly as the Parties) [Note: Include additional stakeholders, as appropriate].

The NRCS, [INSERT TRIBAL NATION], and [INSERT NAME OF CONSERVATION DISTRICT OR TRIBAL CONSERVATION ADVISORY COUNCIL], (referred to jointly as the Parties) recognize the importance of natural resources, the wise use and management of these natural resources, and, as appropriate, the protection and/or development of these natural resources. The Parties also recognize and honor their unique government-to-government relationship.

The NRCS further recognizes its responsibility to seek advice, guidance, and counsel from Indian Tribes and confer with them on topics regarding natural resource conservation issues that may impact their members or lands through the consultation process. It also recognizes the importance of legal, social, cultural, and economic independence to Tribal self-determination and self-sufficiency.

This agreement is made and entered into with the objectives of:

- Furthering the [INSERT TRIBAL NATION]'s goal of self-determination and self-sufficiency by collaborating to develop strong, stable natural resource management programs;
- Ensuring that the policies, procedures, and implementation of NRCS conservation programs or activities are in the best interest of the community by engaging in the consultation process with Tribal leaders, Tribal entities (e.g., the Conservation District, Tribal Conservation Advisory Council), and their members;
- Continuing to support the delivery of excellent and innovative technical and financial assistance and customer service to Tribal entities, leaders, and members;
- Maximizing outreach to the community relating so as to increase awareness of natural resource needs and conservation practices, as well as engage in meaningful dialogue and obtain timely input from the community to ensure such services are responsive to its specific needs and desires;
- Strengthening and modernizing conservation delivery to optimize efficiency and effectiveness;
- Supporting science-based decision making as close to the resource issue/opportunity as possible;
- Encouraging a voluntary approach as the primary means of accomplishing conservation goals; and
- Using sound approaches to strengthen each Party and its role in the delivery of soil, water, and related natural resource conservation across the nation.

#### VII. BACKGROUND

The United States (U.S.) and American Indian and Alaska Native Tribes maintain a special "government-togovernment" relationship based on the U.S. Constitution, treaties, Federal Statues, court decisions, and Executive Branch policies. This unique relationship is also grounded in the doctrine of "trust." This unique relationship between the Federal government and Tribal governments means that Federal agencies (such as NRCS) carry a responsibility to ensure that agency actions are in the best interest of the Tribe, its members, and its lands.

In 1988, the Secretaries of the Interior and Agriculture signed a Memorandum of Understanding (MOU) in recognition of their respective departmental responsibilities with American Indian Tribes. The MOU focused on meeting the needs of American Indians by working in a Federal partnership to improve delivery of services and programs. Over the years, this MOU has been updated to reflect current missions, relationships, and services.

#### VIII. STATEMENT OF MUTUAL BENEFIT

In many cases, the Federal and Tribal governments have entered into treaties that influence natural resource management options for NRCS programs both on and adjacent to Tribal lands. The Parties have a mutual interest in helping Tribal members utilize, manage, protect, and enhance its natural resources in accordance with their needs for protection and improvement and their capabilities. The [INSERT TRIBAL NATION] has established the [INSERT NAME OF CONSERVATION DISTRICT OR TRIBAL CONSERVATION ADVISORY COUNCIL] to provide leadership and counsel to the NRCS.

In addition, the Parties recognize the importance of collaborating to broaden strategic assessment and planning authority under the Soil and Water Resources Conservation Act of 1977 for the conservation, protection, and enhancement of soil, water, and related natural resources. The Parties further recognize that natural resources are finite and under increasing pressure from a variety of impacts. Soil, water, air, plants, animals, and energy are all addressed under the programs, initiatives, and partnership efforts of the Parties.

#### A. Responsibilities of the Parties

The [Tribal Conservation Advisory Council / Conservation District] shall:

- Advocate for a strong, stable, and quality natural resource conservation program.
- Provide leadership, counsel, and consultation to NRCS on its conservation needs, programs, and priorities.
  - Engage in meaningful dialogue with NRCS, including the Tribal Liaison, and provide guidance on NRCS activities, policies, and/or procedures that may impact the Tribe, its members, or land.
  - Identify conservation needs assessment through broad-based community participation and in accordance with Tribal and NRCS protocols, policies, and procedures. This will provide a comprehensive evaluation of the Tribe's natural resource base and be the basis for making decisions about local priorities or policies in all local conservation programs.
  - Encourage [Tribal Conservation Advisory Council or Conservation District] members to participate on state and regional-level Tribal Advisory councils (e.g., Conservation Advisory Council).
- Encourage community participation to the planning, conduct, and administration of natural resource programs and services.
  - Assist NRCS in outreach and community education activities.
  - Encourage individual members of Tribes and Tribal organizations to participate in dialogue, analyze issues and solutions to address natural resource concerns, and seek agreement on resource decisions.
  - Encourage member participation in National Environmental Policy Act (NEPA) procedures, including preparation of Environmental Impact Statements, when appropriate.

- Engage NRCS in resource assessments.
- Assist NRCS in establishing training programs on consultation procedures and protocols.
- Cooperate and collaborate across Tribes, NRCS State offices, conservation districts, as appropriate.
- Keep appropriate NRCS and Tribal leaders, boards or committees, members, and other key stakeholders apprised of conservation priorities and activities.
- Develop a District Long-Range Plan every three (3) years and an Annual Plan of Work each year. These documents must incorporate local and community inputs.
- Identify NRCS program resources, develop and implement conservation plans and natural resource systems, and evaluate/measure the technical and community impacts of solutions.

The NRCS shall:

- Acknowledge and honor the trust responsibility relationship between the Federal government and Tribe.
- Identify a Tribal Liaison, to coordinate as needed for Tribal consultation and maintain its relationship as outlined in this MOA.
- Engage in the consultation process, with the intent of seeking advice, guidance, and counsel and engaging in meaningful dialogue.
  - Consult with Tribal leaders and entities prior to implementing actions, policies, or rules that may impact its members, organizations, lands, or resources.
  - Ensure that the consultation process is collaborative, taking into account individual members' and stakeholders' opinions and recommendations.
  - Work with and require contractors to consult with Tribal employee rights offices, where present, when providing Federal funds for projects on Tribal lands.
- Advocate, support and assist the Tribe in achieving its goal of self-sufficiency through establishment of strong and stable organizations capable of administrating quality and effective conservation programs.
  - Advocate natural resource stewardship, while working within Tribal religion, standards, values, and culture.
  - Assist the Tribes in building Tribal capacity in natural resources conservation.
  - Support and advocate for members to fully participate in council decision-making and to propose/conduct appropriate community improvement projects.
- Provide quality service through technical and financial assistance.
  - Assist Tribes in resource assessment and conservation program development, providing appropriate resources and expertise, as appropriate and desired.
  - Work with cultural resource specialists and coordinators to ensure appropriate cultural resource consultation protocols and procedures are followed.
  - Inform the [Conservation District or Tribal Conservation Advisory Council] informed of NRCS
    activities and programs on at least a monthly basis. This includes bringing technical and financial
    assistance opportunities (including matching fund strategies) to its attention through the
    consultation process.
  - Increase opportunities for the community to benefit from NRCS programs.
  - Provide an annual summary of NRCS accomplishments.
- Identify and take appropriate steps to remove impediments to working directly and effectively with Indian Tribes.
  - Establish and maintain an office at Tribal Headquarters in accordance with the provisions of the Food, Conservation, and Energy Act of 2008 (Section 14001(g)).

- Develop and provide awareness training to NRCS personnel.
- Assist with planning and participation in community outreach activities.
- Cooperate with Indian Tribes, conservation districts, resource conservation development councils, federal, state, and local governmental entities, and other non-governmental entities to deliver services and further the goals of this MOA.

#### B. Adherence to Technical Standards

The Parties agree to the use of science-based decision-making to address local natural resource issues. Implementation of sound conservation plans and practices will strengthen each party, as well as their roles in the delivery of soil and water conservation.

The [Conservation District or Tribal Conservation Advisory Council] shall:

- Adhere to Federal, State, Local, and Tribal laws and regulations.
- Adopt NRCS policies and procedures, such as the NRCS Field Office Technical Guide (FOTG), and other science-based technical standards.
- Leverage and promote use of USDA technologies and applications, as appropriate.
- Participate in Tribal, local, state, and national opportunities for policy, program, and project development.
- Assign conservation practice job approval authority to its personnel based on employee knowledge, skill, and ability level, ad within applicable laws and guidelines. Obtain NRCS concurrence for job approval for practices involving USDA authorities or programs.

NRCS shall:

- Consult with Tribal leadership to seek guidance, input and comment from communities on natural resource conservation policies and issues.
- Consult with the [Conservation District or Tribal Conservation Advisory Council] prior to developing, updating, and disseminating technical standards, policies, and procedures.
- Develop and provide access to USDA technologies and applications to facilitate shared standards, as appropriate.
- Evaluate non-NRCS employees and assign job approval authority in accordance with NRCS policy and consistent with State laws.
- Provide engineering job approval, as based on job class and in accordance with NRCS policy and Federal, State, and local laws, regulations and codes.
- Provide technical or other training for Tribal leaders and members in conjunction with its own training, or as separate events. Training must be consistent with and support of NRCS's mission objectives. As such, the principle emphasis will be on the delivery of field-based conservation technical assistance.

#### C. Data and Information Sharing

Any information furnished to NRCS under this agreement is subject to the Freedom of Information Act (5 U.S.C. 552). Cooperators providing technical or financial assistance under USDA programs may have access to information that must not be subsequently disclosed and may only be used for the purpose of providing that assistance.

See Appendix A, "ACKNOWLEDGMENT OF REQUIREMENTS FOR PROTECTION OF PRIVACY OF PERSONAL AND GEOSPATIAL INFORMATION RELATING TO NATURAL RESOURCES CONSERVATION SERVICE PROGRAMS." The signatory agrees to abide by these requirements as a condition of receiving access to such information.

#### IX. GENERAL PROVISIONS

#### E. Period of Performance

This MOA takes effect upon the signature of the Parties and shall remain in effect until mutually modified or terminated.

#### F. Amendments

This MOA may be extended or amended upon written request of any of the Parties and the subsequent written concurrence of the other(s). Either of the parties may terminate this MOA with a 60-day written notice to the other(s).

This MOA may be supplemented, to reflect mutually agreed-to detailed working arrangements, to include an Annual Workplan and/or Plan of Operations. These may include, but are not limited to, documenting specific objectives or goals, action items, provision for documentation of accomplishments, schedule of planned events, and assignment of responsibilities.

#### G. Transfer of Funding or Non-Monetary Resources

This MOA is established to document the collaborative relationship between the Parties. Nothing in this MOA shall require either Party to obligate or transfer funding, or anything of value. This may include, but is not limited to:

- Vehicles and associated expenses (e.g., fuel, maintenance)
- Computers, software, and technical equipment

The transfer of funding or other resources of value among the Parties offices requires execution of a separate agreement. The appropriate instruments include:

- Cooperative Agreement (2 CFR 200.24), which allows federal agencies to transfer a thing of value to the State, local or Tribal government, or other recipient to carry out a public purpose of support or stimulation authorized by law of the United States.
- Contribution Agreement (7 CFR 6962a), which is a unique statutory authority allowing NRCS to enter into an agreement with a non-federal entity that shares a mutual purpose in carrying out NRCS programs. All parties must contribute resources to the accomplishment of these objectives.
- Reimbursable Agreement (31 USC 686; PL 90-577), which allows federal agencies to provide specialized or technical services to State and local governments.

#### H. Other

This MOA is not intended to, and does not create any right, benefit, or trust responsibility, substantive or procedural, enforceable at law or equity, by any party against the United States, its agencies, its officers, or any person.

All activities and programs conducted under this MOA shall be in compliance with the nondiscrimination provisions contained in Titles VI and VII of the Civil Rights Act of 1964, as amended; Civil Rights Restoration Act of 1987 (Public Law 100-250); and other nondiscrimination statutes; namely, Section 504 of the Rehabilitation Act of 1973, Title IX of the Education Amendment of 1972, and the Age Discrimination Act of 1975. Also, they will be in accordance with regulations of the Secretary of Agriculture (7 CFR Part 15, subpart A), which provide that no person in the United State shall on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity of an applicant or recipient receiving federal financial assistance from the Department of Agriculture or any Agency thereof.

All activities conducted under this MOA shall be in compliance with the Drug-Free Workplace Act of 1988 (Public Law 100-690, Title V, Subtitle D).

#### X. SIGNATURES

**USDA Natural Resources Conservation Service** 

[INSERT NAME] Conservation District

[Insert Name, Title]

[Insert Name, Title]

[Insert Date]

[Insert Date]

Back to Memo

Back to Agenda

### COOPERATIVE WORKING AGREEMENT Between the NATURAL RESOURCES CONSERVATION SERVICE UNITED STATES DEPARTMENT OF AGRICULTURE And

## THE <u>Adair</u> COUNTY SOIL AND WATER CONSERVATION DISTRICT and THE MISSOURI SOIL AND WATER DISTRICTS COMMISSION and THE MISSOURI DEPARTMENT OF NATURAL RESOURCES

#### For their Cooperation in the Conservation of Natural Resources

THIS AGREEMENT is between the Natural Resources Conservation Service (NRCS), an agency of the United States Department of Agriculture (USDA), referred to as the "Service" and the local County Soil and Water Conservation District referred to as the "District," and the Missouri Soil and Water Districts Commission referred to as the "Commission," and the Missouri Department of Natural Resource's Soil and Water Conservation Program referred to as the "Department," herein jointly referred to as the "Partnership" or "Partner/s."

#### PURPOSE AND SCOPE

The purpose of this agreement is to replace any previous Memorandum of Understanding or Cooperative Working Agreements between the USDA's NRCS, the Soil and Water Conservation District, and the Soil and Water Districts Commission of Missouri. This cooperative working agreement documents those areas of common interest to the state, Federal, and local partnership in natural resource conservation. The purpose of this Cooperative Working Agreement is to define the roles and responsibilities of the **Partnership** in addressing the specific natural resource conservation needs of our customers.

The customers of the **Partnership** are individual landowners, other land users, Federal and state land management agencies, local units of government, and the general public.

This agreement is not a legally binding document, but a mutual pledge of cooperation in providing leadership and assistance in natural resource conservation.

Each Partner may have specific responsibilities and function differently, yet will rely on each other for the successful delivery system of conservation programs related to improving and protecting Missouri's natural resources.

An Operational Agreement may be developed by the Partners at the local level that outlines specific policy and procedures as agreed upon by all partners involved.

34

#### MISSION

The mission of the conservation **Partnership** is to provide leadership and administer programs to help people conserve, improve, and sustain our natural resources and environment.

#### VISION

It is our intent to be leaders in providing quality, innovative service for the conservation and enhancement of Missouri's natural resources.

#### COMMUNICATION

Good communication is the basis of success in carrying out the goals and objectives of this Cooperative Working Agreement among the conservation **Partners**. Since it is a partnership, communication is a vital part of the cooperation that is necessary for the **Partners'** programs to be implemented and administered successfully. All aspects of the conservation **Partners'** programs are dependent upon using communication in an effective and positive way, whether it is between the **Partners** themselves or at the level of the customer. The conservation **Partners** will examine their communication needs and find the most effective ways to establish and maintain good communication practices in order to deliver the best programs and services possible.

# **AUTHORITIES, STATUTES, LAWS**

The Service is authorized to cooperate and furnish assistance to the parties in the conservation of natural resources as provided in the Soil Conservation and Domestic Allotment Act, 16 United States Code (USC), Section 590; The Department of Agriculture Reorganization Act of 1994, Public Law 103-354; and Secretary's Memorandum No. 1010-1, Reorganization of the Department of Agriculture, dated October 20, 1994.

The District has been organized pursuant to the "Missouri Soil and Water Conservation Districts Law" [278.060 – 278.155, Missouri Revised Statute (RSMo)] to promote all reasonable measures for the saving of soil and protecting the water resources within that soil and water conservation district and to exercise all public powers in connection with soil and water conservation objectives. The **District** is also responsible for the administration and accountability of local or other funds secured by the district.

The Commission is authorized by "The Soil and Water Conservation Districts Law" (278.060 - 278.155, RSMo) to formulate policies and general programs for the saving of Missouri's soil and protecting the water resources by the soil and water conservation districts and to exercise all public powers in connection with soil and water conservation.

The Department is charged with developing a budget for the Soil and Water Conservation Program under the authority granted under the "Omnibus State Reorganization Act of 1974." The Department is also responsible for the administration and accountability of the funds collected and/or provided through the department.

# **ROLES AND RESPONSIBILITIES**

The Service provides <u>technical assistance</u> through local soil and water conservation districts to assist land users in the conservation and management of natural resources utilizing the Service Standards

and Specifications in conjunction with the guidance provided within the state and Federal program regulations and policies. The Service agrees to provide resource data, analysis, technical information, assistance, and available USDA programs to support the District. It will also utilize the District's direction in developing the means for the effective delivery of programs and services.

The District agrees to assist with the delivery of state and Federal program implementation at the local level based on natural resource and customer needs. The District will provide input to the **Commission** and the Federal partners for program administration and long-range planning. District programs will be administered by the District board with the input of the conservation **Partners**. The District has the responsibility to provide local leadership in identifying the resource needs of their district. These resource needs should be communicated to the **Commission** through an annual needs assessment.

The Commission agrees to formulate policy and general programs and allocate appropriated funds to assist the District in addressing its resource needs. This includes effectively administering a state-funded soil and water conservation cost-share program. It will also convey to the District any other available aid. The Commission will provide support for its programs through Department staff.

The Department will provide support for the Commission-authorized programs.

The Partners may utilize the services of other agencies or organizations to carry out the programs.

#### **GUIDING PRINCIPLES**

The **Partnership** will provide state and local leadership in resource conservation and mutually agree to:

- Develop and maintain a comprehensive long-range plan to conserve the soil and protect the water resources on Missouri's agricultural land. This will guide the **Partnership** in addressing priority local natural resource issues with effective strategies which are acceptable to the customers.
- Develop a district annual needs assessment, which may include priorities that are compatible with the long-range plan.
- Maintain and improve a grassroots delivery system that supports state and Federal programs.
- Build new alliances to strengthen the Partnership.
- Involve each **Partner** in the decision-making process. Maintain decision making at the local level whenever possible and empower people to make decisions at the appropriate level.
- Ensure the stewardship of the taxpayers' funds through reviewing practice options with optimal long-term effects of protecting our natural resources.
- Promote economically and technically sound science based conservation measures.

- Foster a spirit of cooperation and maintain a professional work environment by advancing team building and practicing teamwork through a mutually respectful manner.
- The Partnership will coordinate the implementation of Federal and state program funds.
- Advocate comprehensive resource management planning which meets customer needs and addresses natural resource concerns through the needs assessment process.
- Work toward effective customer service by listening, anticipating, and responding to our customers' natural resource needs. This commitment will be a basis for decision making at each level of organization.
- Develop and maintain an effective communication system throughout the Partnership.

## SERVICE (PROGRAM) DELIVERY

### Natural Resource Data and Planning

The Partners will coordinate with public and private groups, other resource agencies, and interested parties to share information and resources in developing natural resource plans.

Pertinent natural resource, economic, and social data from credible sources will be collected and used in natural resource planning. The Partnership will review data to ensure reliability.

The **Partners** agree to identify, define, and coordinate the collection and use of resource inventory data. They will cooperate in monitoring and validating the resource inventory to ensure the data meets the needs of resource planning and evaluation processes.

The Service will have leadership responsibility for the maintenance of natural resource information. The Partners agree to work toward establishing and maintaining accessible databases.

The Partners will coordinate their efforts in the communication of program information to their customers.

#### **Technical Standards**

The Partners agree to adopt the Service's Field Office Technical Guide as the standard for planning and implementing resource management systems and practices. The Service will have primary responsibility for developing and maintaining the Technical Guide. The Service will consult with the Partners and the scientific community in making revisions or additions.

The Partners will work collectively in the assignment of conservation planning and application responsibilities. The Service can grant any technician NRCS job approval authority based on the employee's knowledge, skill, and ability level for the applicable conservation practice.

The Department will work with the Service in development of standardized testing aptitudes for non-engineering practices for technician certification.

The **Partners** will follow the technical standards and specifications within the guidance of state and Federal program rules and policies.

#### **Technical Assistance**

The Partners will work together to determine the amount of technical and administrative assistance needed and available for program delivery at each level. Work organization and staff assignments and responsibilities for technical assistance will be coordinated by the Partners at the appropriate level.

The Service will provide technical assistance to conservation and tribal districts in accordance with NRCS General Manual 180 Part 401.36 entitled, "Assistance to Conservation and Tribal Districts." This assistance will be based on funds availability and mandated workload priorities. The District will assist with the administrative planning support of related Farm Bill activities through case file management, development of conservation plans and supporting documents as well as reporting technical assistance in Service databases. Assistance may also include scheduling appointments with customers and tracking workload requests.

The **Partnership** will not recommend vendors/contractors to landowners who are implementing soil and water conservation practices. The Federal law referred to as the Anti-Kickback Act of 1986 prohibits this type of action.

The Partnership will not charge an application fee or deposit to landowners for clerical and technical assistance in processing cost-share program payments.

#### **Geographical Boundaries**

The district will be the basic service boundary for district personnel. If the District would like to share staff expertise with other districts, they may develop a stand-alone Memorandum of Understanding. Districts may elect to develop multi-district/NRCS program plans for a common resource area or Field Office Service Area. The Service will provide assistance with an interdisciplinary team working across district boundaries.

#### **OPERATING PROCEDURES**

## Equipment and Supplies Necessary for Administration of the State and Federal Programs

The **Partners** agree to provide equipment and supplies within limitations of funds necessary to carry out their programs.

The Partners will authorize employees to use each other's office and technical equipment, software, or supplies available when such use will increase program effectiveness, is in accordance with policy, and consistent with the mission.

The **Partners** will require their employees to follow each other's management regulations and procedures as required in the management of office and technical equipment, software, supplies, and office space.

The **Department** will provide the **District** with the necessary computer software and hardware needed to deliver state program.

#### **Transportation**

The District and Service will follow the District's Agreement for Intermittent Use of Transportation Equipment. Other non-Federal employees, including Department staff, working in cooperation with the NRCS under this agreement may operate or be passengers in NRCS-owned or leased vehicles and transport the necessary equipment for the design and certification of conservation practices. The restrictions, regulations, and guidelines that pertain to NRCS employees' official use also apply to non-Federal employees working under the authority of this agreement. Under no circumstance shall NRCS-owned or leased vehicles or any equipment transported using those vehicles, be used for personal use or revenue-making activities of the non-Federal partner.

The Service agrees to provide transportation within fund limitations and service guidelines.

The District agrees to provide transportation as needed and available beyond that which is provided by the Service as funding allows.

Non-state employees working in cooperation with the **Department** in conducting state business are authorized passengers in a state owned or leased vehicle according to Missouri Department of Natural Resources' Administrative Policies and Procedures 6.01.

#### **Facilities and Records**

The Service will direct its primary resources toward technical staff, office space, and transportation for both Service and District needs within fund limitations and authorities.

The District will provide clerical and technical assistance for both Service and District needs within fund limitations and authorities.

The Service agrees to provide office space and related services when such space and/or service can be provided within funds limitations and authorities. The Service will permit conservation Partners to use Service communications for official business.

The Partners agree to consult with each other on office space needs.

If the District is a stand-alone office, they agree to provide workspace for the Service.

Each Partner will provide guidance and technology necessary for reports, records management, and other administrative needs of the programs.

The Service shall grant the Department access to pertinent files related to state cost-share practices for reviewing and auditing purposes. The Department agrees to comply with the Privacy Act and Freedom of Information Act (FOIA) as discussed later in this document.

The Partnership agrees to comply with RSMo 278.135, related to the marketing or buying and selling of farm products.

#### FINANCIAL RESPONSIBILITY

The **Partners** will work together to maximize available resources to accomplish natural resource priorities.

Neither the: Service, the District, the Commission, nor the Department is bound by any obligation in this agreement which will involve the expenditure of funds in excess of the amounts made available to any Partner.

The Partners agree to be accountable for funding and/or resources available to them.

The Department will provide for surety bonds for all District board members and employees entrusted with funds or property.

#### PERSONNEL

The responsibility of employment of personnel will be determined by each Partner for it employees. The Partners will work together to coordinate staffing that supports identified resource needs.

All employees will receive an orientation and be provided with a detailed job description.

Each Partner will develop a personnel policy to serve their respective employees with issues such as benefits, salaries, leave policies, work scheduling, hiring, termination, and any other issue they deem to be pertinent.

Employees will receive a scheduled job performance evaluation, which may include participation of **Partnership** agencies. Overall supervision of employees will be the responsibility of each **Partner** for its own employees. Daily work coordination may be established upon the agreement of all involved.

Training will be made available to employees to meet the duty requirements of each job and to improve efficiency and effectiveness of conservation programs and services. All **Partners** should make training opportunities available, within funding limitations; that will result in improved quality and quantity of service to the customer.

## COMPLIANCE WITH FEDERAL, STATE, AND LOCAL LAWS AND REGULATIONS

Each Partner will comply with all Federal, State, and Local Laws and Regulations.

The Service is authorized to cooperate and furnish assistance to the parties in the conservation of natural resources as provided in the Soil Conservation and Domestic Allotment Act, 16.590; The Department of Agriculture Reorganization Act of 1994, Public Law 103-354; and Secretary's Memorandum No. 1010-1, Reorganization of the Department of Agriculture, dated October 20, 1994.

The Missouri Soil and Water Conservation Districts Law (Section 278.060-278.300, RSMo) authorize the Districts to enter into agreements with the United States and its agencies.

The **Partners** will each assume liability for the actions of their respective officials and employees acting within the scope of their duties to the extent provided by law.

#### **PRIVACY ACT & FOIA**

It is the intent of the Service to safeguard data collected and maintained in a system of records in accordance with the provisions and clauses of the Privacy Act and the FOIA. Therefore, information maintained in the Service records shall be controlled by the Service in such a way that ensures public trust and confidence. Attached "Acknowledgement of Section 1619 Compliance" incorporated in full text.

The District agrees to comply with NRCS General Manual guidelines (GM 120-408) regarding the disclosure of information protected by the FOIA [5 USC 552(a)] and Privacy Act provisions. Information protected in participant case files shall not be disclosed to the general public except in cases approved by the FOIA Officer. The FOIA Officer should be contacted if questions arise whether to release information covered by the FOIA and Privacy Act pursuant to one of the exemptions under the Acts.

#### **CIVIL RIGHTS**

The programs conducted will be in compliance with the provisions of Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes, namely Section 504, Title IX, and the Age Discrimination Act of 1975, and in accordance with the regulations of the Secretary of Agriculture (Title 7 of the Code of Federal Regulations, Section 15, Subparts A and B) which provide that no person in the United States shall, on the grounds of race, color, national origin, age, sex, religion, marital status, or disability be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity receiving Federal financial assistance from the Department of Agriculture or any agency thereof.

NATURAL RESOURCES CONSERVATION SERVICE Date: 4-19-13 By: (State Conservationist) COUNTY SOIL AND WATER CONSERVATION DISTRICT Date: 5 - 14 - 18 (Chairperson, Soil and Water Conservation District) MISSOURI SOIL AND WATER DISTRICTS COMMISSION Date: 4/16/13 Bv: (Chairperson, Missouri Soil and Water Districts Commission) MISSOURI DEPARTMENT OF NATURAL RESOURCES Date: 4-26-13 By: (Director, Missouri Department of Natural Resources) 8

#### NATURAL RESOURCES CONSERVATION SERVICE UNITED STATES DEPARTMENT OF AGRICULTURE

### ACKNOWLEDGMENT OF SECTION 1619 COMPLIANCE

#### **Purpose and Background**

The purpose of this Acknowledgment of Section 1619 compliance (hereinafter "Acknowledgment") is to require acknowledgment by the Soil and Water Conservation Districts (SWCD) of the requirements of Section 1619 of the Food, Conservation, and Energy Act of 2008 (the 2008 Farm Bill), which prohibits disclosure of certain information by the Department of Agriculture (USDA) and its cooperators. The SWCD assists Natural Resources Conservation Service (NRCS) in the delivery of conservation-related services (for example, services that sustain agricultural productivity, improve environmental quality, reduce soil erosion, enhance water supplies, improve water quality, increase wildlife habitat, and reduce damages caused by floods and other natural disasters) or with monitoring, assessing, or evaluating of conservation benefits from USDA conservation programs under a Cooperative Working Agreement. Those individuals or organizations (governmental or nongovernmental) that assist NRCS with providing conservation-related services are known as NRCS Conservation Cooperators.

#### **NRCS Conservation Cooperator**

As an NRCS Conservation Cooperator, SWCD is authorized access to otherwise-protected agricultural information. Such protected information must be strictly limited to only that information necessary for SWCD to provide conservation related services or to perform monitoring, assessing, or evaluating of conservation benefits. Disclosure to the SWCD can include receiving the protected information either: 1) directly from NRCS; 2) directly from the producer or owner as part of the process required to enable a producer or owner to participate in a USDA program; or 3) in another manner with the producer's permission.

#### Section 1619 of the 2008 Farm Bill

Section 1619 of the Food, Conservation, and Energy Act of 2008 (Exhibit 1) hereinafter "section 1619" provides that USDA, or any "contractor or cooperator" of USDA, "shall not disclose-(A) information provided by an agricultural producer or owner of agricultural land concerning the agricultural operation, farming or conservation practices, or the land itself, in order to participate in the programs of the Department; or (B) geospatial information otherwise maintained by the Secretary about agricultural land or operations for which information described in subparagraph (A) is provided." The Department of Agriculture may disclose protected information to a USDA cooperator when such cooperator is "providing technical or financial assistance with respect to the agricultural operation, agricultural land, or farming or conservation practices" if USDA determines that the protected information will not be subsequently disclosed, except in accordance with the exceptions contained in Section 1619. The SWCD is a "contractor or cooperator" of USDA within the meaning of Section 1619. Accordingly, the SWCD may not subsequently disclose any information protected by section 1619. By signature on this Acknowledgment, the SWCD is certifying future compliance with the statutory obligations under Section 1619. Upon execution of this Acknowledgment, NRCS may continue to provide to the SWCD the protected information provided under this agreement.

#### Responsibilities

The SWCD (hereinafter the "Conservation Cooperator") certifies that:

- Signature on this Cooperative Working Agreement indicates acknowledgment and understanding that the Conservation Cooperator is legally bound by Federal statute to comply with the provisions of Section 1619 and that the Conservation Cooperator will not subsequently disclose information protected by section 1619 to any individual or organization that is not directly covered by this Acknowledgment. Any such subsequent disclosure of the protected information (except as permitted under Section 1619) will be considered a violation of Section 1619. The Conservation Cooperator will be held responsible should disclosure of the protected information occur.
- Signature on this Acknowledgment legally binds every owner, manager, supervisor, employee, contractor, agent, and representative of the Conservation Cooperator to comply with the provisions in Section 1619. The Conservation Cooperator must consult with NRCS prior to providing protected information to an entity or individual outside of the Conservation Cooperator and as necessary to implement the program to ensure that such release is permissible.
- The Conservation Cooperator will use the protected information only to perform work that is directly connected to provide conservation related services or perform monitoring, assessing, or evaluating conservation benefits. Use of the protected information to perform work that is not directly connected to provide conservation related services or perform monitoring, assessing, or evaluating conservation benefits is expressly prohibited.
- The Conservation Cooperator must internally restrict access to the protected information to
  only those individuals who have a demonstrated need to know the protected information in
  order to provide conservation related services or perform monitoring, assessing, or evaluation
  of conservation benefits.
- The provisions in Section 1619 are continuing obligations. Even when the Conservation Cooperator is no longer an NRCS Conservation Cooperator, or when individuals currently affiliated with the Conservation Cooperator become no longer so affiliated, every person having been provided access to the protected information will continue to be legally bound to comply with the provisions of this Acknowledgment.
- The Conservation Cooperator must notify all managers, supervisors, employees, contractors, agents, and representatives about this Acknowledgment and the requirements of Section 1619. For the duration of this Acknowledgment, notifications about the existence of this Acknowledgment must be made to those individuals who are new to the organization and periodic notifications must be sent throughout the organization (as well as to all contractors and agents) to remind all about the ongoing and continuing requirements.
- When the Conservation Cooperator is unsure whether particular information is covered or protected by Section 1619, the Conservation Cooperator must consult with NRCS to determine whether the information must be withheld.

- This Acknowledgment is nontransferable and may not be bought, sold, traded, assigned, extended to, or given free of charge to any other individual or organization not directly covered by this Acknowledgment.
- Use of the protected information for any purpose is expressly prohibited when an individual or organization is no longer an NRCS Conservation Cooperator. When the Conservation Cooperator is no longer an NRCS Conservation Cooperator, any protected information provided under this Acknowledgment must be immediately destroyed or returned to NRCS. The Conservation Cooperator must provide to NRCS written certification that the protected information (paper copy, electronic copy, or both) has been properly destroyed, removed from any electronic storage media, or both.
- The State's "sunshine law," "open records act" or other version of the FOIA is superseded by section 1619 under the Supremacy Clause of the U.S. Constitution. Accordingly, information protected from disclosure by section 1619 must not be released under such State laws.
- Note: If the Secretary of Agriculture cannot determine that the protected information will be properly withheld by a State governmental agency, (for example., State policy indicating that public disclosure of information will not be required for records that are specifically required by the Federal Government to be kept confidential), then section 1619 prohibits the disclosure of the protected information to the State governmental agency. Acknowledgement of this provision by a State agency/employee's signature confirms a presumption for that determination. Conversely, failure or refusal to sign undermines the determination and prevents information sharing.

#### **Protected Information**

An example of the type of information prohibited by disclosure under Section 1619 includes, but is not limited to, the following:

- State identification and county number (where reported and where located).
- Producer or landowner name, business full address, phone number, Social Security Number, and similar personal identifying information.
- Farm, tract, field, and contract numbers.
- Production shares and share of acres for each Farm Serial Number field.
- Acreage information, including crop codes.
- All attributes for Common Land Units in USDA's Geospatial Information System
- Any photographic, map, or geospatial data that, when combined with other maps, can be used to identify a landowner.
- Location of conservation practices.

Section 1619 allows disclosure of "payment information (including payment information and the names and addresses of recipients of payments) under any Department program *that is otherwise authorized by law*" (emphasis added). The names and payment information of producers generally may be provided to the public; however the Conservation Cooperator shall consult with NRCS if there is any uncertainty as to the provision of such information.

Section 1619 also allows disclosure of otherwise protected information if "the information has been transformed into a statistical or aggregate form without naming any—(i) individual owner, operator, or producer; or (ii) specific data gathering cite." The Conservation Cooperator must consult with NRCS as to whether specific information falls within this exception prior to relying on this exception.

#### Violations

The Conservation Cooperator will be held responsible for violations of this Acknowledgment and Section 1619. A violation of this Acknowledgment by the Conservation Cooperator may result in action by NRCS, including termination of the underlying this agreement.

#### Effective Period

1.04

This Acknowledgment will be in effect on the date of the final signature and continues until NRCS notifies the Conservation Cooperator that the Acknowledgment is no longer required based on changes in applicable Federal law.

Back to Memo

## SECTION 1619. INFORMATION GATHERING.

(a) GEOSPATIAL SYSTEMS—The Secretary shall ensure that all the geospatial data of the agencies of the Department of Agriculture are portable and standardized.

### (b) LIMITATION ON DISCLOSURES-

(1) **DEFINITION OF AGRICULTURAL OPERATION**—In this subsection, the term "agricultural operation" includes the production and marketing of agricultural commodities and livestock.

(2) **PROHIBITION**—Except as provided in paragraphs (3) and (4), the Secretary, any officer or employee of the Department of Agriculture, or any contractor or cooperator of the Department, shall not disclose—

(A) Information provided by an agricultural producer or owner of agricultural land concerning the agricultural operation, farming or conservation practices, or the land itself, in order to participate in programs of the Department; or

(B) Geospatial information otherwise maintained by the Secretary about agricultural land or operations for which information described in subparagraph (A) is provided.

#### (3) AUTHORIZED DISCLOSURES----

(A) LIMITED RELEASE OF INFORMATION—If the Secretary determines that the information described in paragraph (2) will not be subsequently disclosed except in accordance with paragraph (4), the Secretary may release or disclose the information to a person or Federal, State, local, or tribal agency working in cooperation with the Secretary in any Department program—

(i) When providing technical or financial assistance with respect to the agricultural operation, agricultural land, or farming or conservation practices; or

(ii) When responding to a disease or pest threat to agricultural operations, if the Secretary determines that a threat to agricultural operations exists and the disclosure of information to a person or cooperating government entity is necessary to assist the Secretary in responding to the disease or pest threat as authorized by law.

### (4) EXCEPTIONS—Nothing in this subsection affects—

(A) The disclosure of payment information (including payment information and the names and addresses of recipients of payments) under any Department program that is otherwise authorized by law;

(B) The disclosure of information described in paragraph (2) if the information has been transformed into a statistical or aggregate form without naming any—

- (i) Individual owner, operator, or producer; or
- (ii) Specific data gathering site; or

(C) The disclosure of information described in paragraph (2) pursuant to the consent of the agricultural producer or owner of agricultural land.

(5) **CONDITION OF OTHER PROGRAMS**—The participation of the agricultural producer or owner of agricultural land in, or receipt of any benefit under, any program administered by the Secretary may not be conditioned on the consent of the agricultural producer or owner of agricultural land under paragraph 4(c).

(6) WAIVER OF PRIVILEGE OR PROTECTION—The disclosure of information under paragraph (2) shall not constitute a waiver of any applicable privilege or protection under Federal law, including trade secret protection.

Unfunded	Cooperative	Agreement	Notice	of Award
----------	-------------	-----------	--------	----------

Agreement Number		Amendment No.	Period of F	Performance	DUNG	
					DUNS:	:
					EIN:	
Agency: Natural Resources Conservation Service (NRCS) (Name and Address) Partner Organization (Name and Address)						
NRCS Program Contact	FP	AC - BC Administrative	Contact:	Partner Program Contact:	Partner Admi	inistrative Contact:
CFDA Number A	Authority			Type of Action	Project Dire	ctor
Location:						
Details: A complete agreem Attached Unfunded			al Estima	ate and Annual Usage Repor	t.	
This agreement is subject to applicable USDA NRCS statutory provisions Regulations. In accepting this award or amendment the undersigned represents that he or she is duly authorized to act on behalf of the Partner organization, agrees that the award is subject to the applicable provisions of this agreement (and all attachments).						
Name and Title of Autho	orized Agency i	Representative	Signature		Da	te
Name and Title of Author	rized Partner f	Representative	Signature		Dat	te

NONDISCRIMINATION STATEMENT - The U.S. Department of Agriculture (USDA) prohibits discrimination in all its programs and activities on the basis of race, color, national origin, age, disability, and where applicable, sex, marital status, familial status, parental status, religion, sexual orientation, genetic information, political beliefs, reprisal, or because all or a part of an individual's income is derived from any public assistance program. (Not all prohibited bases apply to all programs.) Persons with disabilities who require alternative means for communication of program information (Braille, large print, audiotape, etc.) should contact USDA's TARGET Center at (202) 720-2600 (voice and TDD). To file a complaint of discrimination write to USDA, Director, Office of Civil Rights, 1400 Independence Avenue, SW., Washington, DC 20250-9410 or call (800) 795-3272 (voice) or (202) 720-6382 (TDD). USDA is an equal opportunity provider and employer.

48

PRIVACY ACT STATEMENT - The above statements are made in accordance with the Privacy Act of 1974 (5 U.S.C. Section 522a).

#### Purpose

The purpose of this agreement is to accelerate delivery of Farm Bill programs and enhance conservation delivery through a partnership with the [INSERT NAME]. The Natural Resources Conservation Service (NRCS) and [INSERT NAME] (Recipient) (together, Parties) have a mutual interest in delivering timely and effective assistance to customers participating in USDA programs and addressing natural resource concerns.

#### Objectives

[Sample Language]:

NRCS and the Recipient (the "Parties") will jointly address opportunities, concerns, and problems related to the use of natural resources that help keep land healthy. Benefits of these activities include sustained and improved agricultural productivity; cleaner, safer, and more dependable water supplies; clean air; abundant wildlife; enhanced recreational opportunities; tranquil and scenic landscapes; reduced damages caused by flood, fires, and other natural disasters; and an enhanced natural resource base to support continued economic development and strengthen quality of life.

In order to facilitate cooperation in carrying out natural resource programs that provide mutual benefit to the Parties, the Parties will share resources as documented in this agreement.

#### Budget Narrative

[Sample Language - Cooperative Agreement, include whether or not funds are obligated]

The Parties intend to share resources as identified in the "Resources Required" section of this agreement. Because the level of support offered by each party may vary from year to year, at the beginning of each agreement year the Parties shall document the specific resources allocated for that year's performance.

#### **Responsibilities of the Parties**

[Sample Language Only - Should be updated to reflect agreed-to responsibilities]:

NRCS will:

- 1. Provide access to NRCS vehicles, equipment, technology, and technical tools to the maximum extent possible to facilitate mission delivery and enable mutually beneficial program outcomes.
- 2. Provide access to shared office spaces, where parties can better collaborate to achieve mutually beneficial outcomes and provide improved access and services to customers within the local community.
- 3. Employees of NRCS shall participate in efforts under this agreement solely as representatives of the United States. To this end, they shall not participate as directors, officers, employees, or otherwise serve or hold themselves out as representatives of Recipient or any member of Recipient. They also shall not assist the Recipient or any member of the Recipient with efforts to lobby Congress, or to raise money through fundraising efforts. Further, NRCS employees shall report to their immediate supervisor any negotiations with Recipient, or any member of Recipient, concerning future employment and shall refrain from participation in work regarding the Recipient until approved by the Agency.

The Recipient will:

- 1. Provide access to shared office spaces on an intermittent, non-exclusive basis, where the parties can better collaborate to achieve mutually beneficial outcomes and provide improved access and services to customers within the local community.
- 2. Utilize and report vehicles in accordance with Farm Production and Conservation (FPAC) policies and procedures. This includes, but is not limited to:
  - (a) Enforcing prohibition on personal use of government vehicles.
  - (b) Ensuring that its drivers maintain qualifications to utilize vehicles (e.g., valid license).
  - (c) Ensuring employees abide by any FPAC Mission Area guidance on vehicle usage, including procedures that outline how to handle and report usage, incidents, accidents, or potential maintenance issues.
- 3. By entering into this agreement, the undersigned attests that the Recipient:
  - (a) Has not been convicted of a felony criminal violation under Federal or State law in the past 24 months preceding the date of signature, nor has any officer or agent of the Recipient been convicted of a felony criminal violation under Federal or State law in the 24 months preceding the date of signature.
  - (b) Does not have any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

#### Expected Accomplishments and Deliverables

#### [SAMPLE LANGUAGE.]

See State-Level Memorandum of Agreement (MOA), which documents the mutually agreed-to responsibilities of the parties and is incorporated herein and attached as Exhibit A.

Also see Local-Level MOA, which details the parties' specific objectives accomplishments, responsibilities of the parties for achievement of said objectives, and specific deliverables/outcomes and is incorporated herein and attached hereto as Exhibit B.

#### **Resources Required**

#### [SAMPLE LANGUAGE]:

NRCS and the Recipient may share resources such as office space, vehicles, equipment, and supplies to carry out program activities.

#### Vehicles

 NRCS vehicles may be utilized for official business only as it relates to the work specified in this agreement and attachments, if available and needed.

#### Office Space

- Shared work and office spaces are needed to more effectively carry out program activities and provide quality service to our mutual customers.
- [INSERT NAME] may have reserved work spaces in [INSERT NAME] offices or spaces on a [full-time/part-time] basis, as well as access to common spaces such as conference rooms, kitchens, etc.

#### Equipment and Technology

 NRCS will provide the Recipient access to USDA computers, software, and the technical information needed to perform the work outlined in this agreement.  NRCS will provide access to technologies and applications to ensure consistent technical standards and documentation.

#### Milestones

[Placeholder]

÷

.

The Recipient shall report utilization of NRCS resources as required and outlined in the standard terms and conditions.

#### NATURAL RESOURCES CONSERVATION SERVICE U.S. DEPARTMENT OF AGRICULTURE

GENERAL TERMS AND CONDITIONS GRANTS AND COOPERATIVE AGREEMENTS

#### I. APPLICABLE REGULATIONS

a. The recipient, and recipients of any subawards under this award, agree to comply with the following regulations, as applicable. The full text of Code of Federal Regulations references may be found at https://www.gpo.gov/fdsys/browse/collectionCfr.action?collectionCode=CFR and http://www.ecfr.gov/.

(1) 2 CFR Part 25, "Universal Identifier and System of Award Management" (2) 2 CFR Part 170, "Reporting Subaward and Executive Compensation Information" (3) 2 CFR Part 180, "OMB Guidelines To Agencies On Governmentwide Debarment And Suspension (Nonprocurement)" (4) 2 CFR Part 182, "Governmentwide Requirements for Drug-Free Workplace (Financial Assistance)" (5) 2 CFR Part 200, "Uniform Administrative Requirements, Cost Principles, And Audit Requirements for Federal Awards"

b. The recipient, and recipients of any subawards under this award, assure and certify that they have and/or will comply with the following regulations, as applicable. The full text of Code of Federal Regulations references may be found at https://www.gpo.gov/fdsys/browse/collectionCfr.action?collectionCode=CFR and http://www.ecfr.gov/.

(1) 2 CFR Part 175, "Award Term for Trafficking in Persons" (2) 2 CFR Part 417, "Nonprocurement Debarment and Suspension" (3) 2 CFR Part 418, "New Restrictions on Lobbying" (4) 2 CFR Part 421, "Requirements for Drug-Free Workplace (Financial Assistance)"

c. Allowable project costs will be determined in accordance with the authorizing statute, the purpose of the award, and to the extent applicable to the type of organizations receiving the award, regardless of tier. The following portions of the Code of Federal Regulations are hereby incorporated by reference. The full text of Code of Federal Regulations references may be found at

https://www.gpo.gov/fdsys/browse/collectionCfr.action?collectionCode=CFR and http://www.ecfr.gov/.

(1) 2 CFR Part 200, "Uniform Administrative Requirements, Cost Principles And Audit Requirements For Federal Awards" (2) 48 CFR Part 31, "Contract Cost Principles and Procedures"

#### II. UNALLOWABLE COSTS (APPLICABLE ONLY IF FUNDING IS OBLIGATED)

The following costs are not allowed:

- a. Costs above the amount authorized for the project
- b. Costs incurred after the expiration of the award including any no- cost extensions of time
- c. Costs that lie outside the scope of the approved project and any amendments thereto
- d. Compensation for injuries to persons or damage to property arising from project activities

This list is not exhaustive. For general information about the allowability of particular items of costs, please see 2 CFR Part 200, "Subpart E – Cost Principles", or direct specific inquiries to the NRCS administrative contact identified in the award.

#### III. CONFIDENTIALITY

a. Activities performed under this award may involve access to confidential and potentially sensitive information about governmental and landowner issues. The term "confidential information" means proprietary information or data of a personal nature about an individual, or information or data submitted by or pertaining to an organization. This information must not be disclosed without the prior written consent of NRCS.

b. The recipient's personnel will follow the rules and procedures of disclosure set forth in the Privacy Act of 1974, 5 U.S.C. Section 552a, and implementing regulations and policies with respect to systems of records determined to be subject to the Privacy Act. The recipient's personnel must also comply with privacy of personal information relating to natural resources conservation programs in accordance with section 1244 of Title II of the Farm Security and Rural Investment Act of 2002 (Public Law 107-171).

c. The recipient agrees to comply with NRCS guidelines and requirements regarding the disclosure of information protected under Section 1619 of the Food, Conservation, and Energy Act of 2008 (PL 110-246), U.S.C. 8791.

d. The recipient agrees to comply with the "Prohibition Against Certain Internal Confidentiality Agreements:"

1. You may not require your employees, contractors, or subrecipients seeking to report fraud, waste, or abuse to sign or comply with internal confidentiality agreements or statements prohibiting or otherwise restricting them from lawfully reporting that waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.

2. You must notify your employees, contractors, or subrecipients that the prohibitions and restrictions of any internal confidentiality agreements inconsistent with paragraph (1) of this award provision are no longer in effect.

3. The prohibition in paragraph (1) of this award provision does not contravene requirements applicable to any other form issued by a Federal department or agency governing the nondisclosure of classified information.

4. If NRCS determines that you are not in compliance with this award provision, NRCS: a. Will prohibit your use of funds under this award, in accordance with sections 743 and 744 of Division E of the Consolidated Appropriations Act, 2016, (Pub. L. 114-113) or any successor provision of law; b. May pursue other remedies available for your material failure to comply with award terms and conditions.

#### **IV. PRIOR APPROVAL REQUIREMENTS**

The following are the most common situations requiring prior approval. However, the recipient is also bound by any other prior approval requirements of the applicable administrative provisions and Federal cost principles.

a. Purpose or Deliverables.—When it is necessary for the recipient to modify the purpose or deliverables, the recipient must submit a written request and justification for the change along with the revised purpose or deliverables of the award to the NRCS administrative contact. The request should contain the following: 1. Grant or agreement number 2. Narrative explaining the requested modification to the project purpose or deliverables 3. A description of the revised purpose or deliverables 4. Signatures of the authorized representative, project director, or both

b. Subaward/contractual Arrangement.—The recipient must submit a justification for the proposed subaward/contractual arrangements, a statement of work to be performed, and a detailed budget for the subaward/contract to the NRCS administrative contact. Subaward/contractual arrangements disclosed in the application do not require additional postaward approval.

c. Absence or Change in Project Leadership.—When a project director or the person responsible for the direction or management of the project—

1. Relinquishes active direction of the project for more than 3 consecutive months or has a 25 percent or more reduction in time devoted to the project, the grantee must notify the NRCS administrative contact in writing, identifying who will be in charge during the project director's absence. The notification must include the qualifications and the signature of the replacement, signifying his or her willingness to serve on the project.

2. Severs his or her affiliation with the grantee, the grantee's options include— i. Replacing the project director. The grantee must request written approval of the replacement from the NRCS administrative contact and must include the qualifications and the signature of the replacement signifying his or her willingness to serve on the project. ii. Subcontracting to the former project director's new organization. The grantee must request approval from the administrative contact to replace the project manager and retain the award, and to subcontract to the former project director's new organization certain portions of the project to be completed by the former project director. iii. Relinquishing the award. The grantee must submit to the NRCS administrative contact a signed letter by the grantee and the project director that indicates that the grantee is relinquishing the award. The letter must include the date the project director is leaving and a summary of progress to date. A final Standard Form (SF) 425 reflecting the total amount of funds spent by the recipient must be attached to the letter.

3. Transfers the award to his or her new organization, the authorized organization's representative at the new organization must submit the following to the NRCS administrative contact as soon as the transfer date is firm and the amount of funds to be transferred is known: i. The forms and certifications included in the application package ii. A project summary and work statement covering the work to be completed under the project (deliverables and objectives must be the same as those outlined in the approved proposal) iii. An updated qualifications statement for the project director showing his or her new organizational affiliation iv. Any cost-sharing requirements under the original award transfer to the new institution; therefore, cost-sharing information must be included in the proposal from the new organization

Note: The transfer of an award from one organization to another can take up to 90 calendar days to accomplish, which may result in a delay in the project director resuming the project at the new organization.

d. Budget Revisions.-Budget revisions will be in accordance with 2 CFR Part 200.308.

e. No-Cost Extensions of Time.—When a no-cost extension of time is required, the recipient must submit a written request to the NRCS administrative contact no later than 30 calendar days before the expiration date of the award. The request must contain the following: The length of additional time required to complete the project and a justification for the extension A summary of progress to date An estimate of funds expected to remain unobligated on the scheduled expiration date A projected timetable to complete the project for which the extension is being requested Signature of the grantee and the project director A status of cost sharing to date (if applicable)

Note: An extension will not exceed 12 months. Requests for no-cost extensions received after the expiration of the award will not be granted.

#### V. PAYMENTS (APPLICABLE ONLY IF FUNDING IS OBLIGATED)

a. Payment by NRCS to the entity will be made monthly or quarterly (whichever is mutually agreed upon by both parties) on a reimbursable or advanced basis upon completion of work outlined herein. Payment will be executed upon the submission of a properly executed form SF-270 with supporting documentation. The SF-270 must cite the agreement number, remittance address, and billing period. The SF-270 must be sent to the NRCS administrative contact at the email address identified in block 8 of the Notice of Grant/Agreement Award.

b. Unless otherwise specified in the award, the recipient must receive payments through electronic funds transfers.

c. Recipients requesting advances should request payments in amounts necessary to meet their current needs pursuant to procedures contained in the Federal administrative provisions and 31 CFR Part 205.

d. The method of payment between the recipient and its contractors will be in accordance with the policies and procedures established by the recipient except that the contractors may not use the USDA Office of Financial Management/National Finance Center method to request payments. If the grantee makes advance payments to contractors, the grantee must ensure that the timing of such payments is designed to minimize elapsed time between the advance payment and the disbursement of funds. Payment requests from the grantee's contractors will not be sent to NRCS for review or approval.

e. Accounting records for all costs incurred under this award must be supported by source documentation. Such documentation includes, but is not limited to, canceled checks, paid bills, payroll records, and subaward documents. Labor cost charges to this award must be based upon salaries actually earned and the time actually worked on this award. All project costs must be incurred within the approved project period of this award, including any approved no- cost extension of time. Costs that cannot be supported by source documentation or that are incurred outside of the approved project period and budget may be disallowed and may result in award funds being returned to the Federal Government by the recipient.

#### VI. ACCRUALS (APPLICABLE ONLY IF FUNDING IS OBLIGATED)

a. Recipients must submit an accrual estimate to the NRCS Program/Technical no later than 15 calendar days prior to the end of the quarter (submit by March 15, June 15, September 15 and December 15th). b. An accrual represents the value of goods or services provided to NRCS for which you have not requested payment. The quality and completeness of NRCS audited financial statements depends on your continuing cooperation and timely information. c. At a minimum, the signed accrual statement should include, "Under agreement number\_\_\_\_\_\_, at the close of the quarter ending\_

providing goods or services that we have not requested payment for in the amount of \$\_\_\_\_\_." Include the name and title of the person preparing the accrual estimate.

#### VII. FINANCIAL REPORTING

a. Recipients must submit a Federal Financial Report (FFR), SF 425 and 425A, in accordance with the following schedule:

Quarterly Schedule Report Due Date October 1 to December 31 January 31 January 1 to March 31 April 30 April 1 to June 30 July 31 July 1 to September 30 October 31

Reports must be submitted on an accrual accounting basis. Failure to submit reports in accordance with the above schedule may result in suspension or termination of award.

b. A final Report must be submitted no later than 90 calendar days after the completion of the award. For final FFRs, reporting end date must be the end date of the project or agreement period. The reports should be submitted to the NRCS administrative contact identified in award notifications.

#### VIII. PERFORMANCE MONITORING AND REPORTING

a. The recipient is responsible for monitoring day-to-day performance and for reporting to NRCS. If the project involves subaward arrangements, the recipient is also responsible for monitoring the performance of project activities under those arrangements to ensure that approved goals and schedules are met.

b. Every 6 months the recipient must submit a written progress report. Each report must cover— 1. A comparison of actual accomplishments with the goals and objectives established for the reporting period and, where project output can be quantified, a computation of the costs per unit of output.

5. The reasons why goals and objectives were not met, if appropriate.

6. Additional pertinent information including, where appropriate, analysis and explanation of cost overruns or high unit cost.

c. The recipient must submit a final performance report within 90 calendar days after completion of project.

#### IX: AUDIT REQUIREMENTS

The recipient is responsible for complying with audit requirements in accordance with 2 CFR 200, Subpart F. A non-Federal entity that expends \$750,000 or more during the non-Federal entity's fiscal year in Federal awards must have a single or program-specific audit conducted for that year.

#### X. SPECIAL PROVISIONS

a. The recipient assures and certifies that it will comply with the minimum-wage and maximum- hour provisions of the Federal Fair Labor Standards Act.

b. Employees of NRCS will participate in efforts under this agreement solely as representatives of the United States. To this end, they may not participate as directors, officers, employees, or otherwise serve or hold themselves out as representatives of the recipient. They also may not assist the recipient with efforts to lobby Congress or to raise money through fundraising efforts. Further, NRCS employees must report to their immediate supervisor any negotiations with the recipient concerning future employment and must refrain from participation in efforts regarding such parties until approved by the agency.

c. Employees of the Recipient shall remain its employees while carrying out their duties under this agreement will not be considered Federal employees or agents of the United States for any purposes under this agreement.

d. The furnishing of financial and other assistance by NRCS is contingent upon funds appropriated by Congress, made administratively available, or authorized by law.

e. Each party assumes responsibility for the actions of its own officials and employees acting within the scope of their employment to the extent provided by Federal, tribal, state, or local laws, including liability for injury to persons or damage to property resulting from the conduct of its own operations. The Government's liability shall be governed by the provisions of the Federal Tort Claims Act (28 U.S.C. 2671-80).

### XI. PATENTS, INVENTIONS, COPYRIGHTS, AND ACKNOWLEDGMENT OF SUPPORT AND DISCLAIMER

a. Allocation of rights of patents, inventions, and copyrights must be in accordance with 2 CFR Part 200.315. This regulation provides that small businesses normally may retain the principal worldwide patent rights to any invention developed with USDA support.

b. In accordance with 37 CFR Section 401.14, each subject invention must be disclosed to the Federal agency within 2 months after the inventor discloses it in writing to contractor personnel responsible for patent matters. Invention disclosure statements pursuant to 37 CFR Section 401.14(c) must be made in writing to:

Acquisitions Division Grants and Agreements Services Branch 1400 Independence Avenue, SW. Room 6823 South Building Washington, DC 20250

c. USDA receives a royalty-free license for Federal Government use, reserves the right to require the patentee to license others in certain circumstances, and requires that anyone exclusively licensed to sell the invention in the United States must manufacture it domestically.

d. The following acknowledgment of NRCS support must appear in the publication of any material, whether copyrighted or not, and any products in electronic formats (World Wide Web pages, computer programs, etc.) that is substantially based upon or developed under this award:

• "This material is based upon work supported by the Natural Resources Conservation Service, U.S. Department of Agriculture, under number [recipient should enter the applicable award number here]."

In addition, all publications and other materials, except scientific articles or papers published in scientific journals, must include the following statement:

• "Any opinions, findings, conclusions, or recommendations expressed in this publication are those of the author(s) and do not necessarily reflect the views of the U.S. Department of Agriculture."

e. All publications printed with Federal Government funds will include the most current USDA nondiscrimination statement, available from the Public Affairs Division, Civil Rights Division, or on the USDA and NRCS home pages. If the material is too small to permit the full nondiscrimination statement to be included, the material must, at a minimum, include the statement:

• "USDA is an equal opportunity provider and employer." Any publication prepared with funding from this agreement must include acknowledgement to USDA, Natural Resources Conservation Service."

The recipient is responsible for ensuring that an acknowledgment of NRCS is made during news media interviews, including popular media such as radio, television, and news magazines, that discuss in a substantial way work funded by this award.

#### XII. COST-SHARING REQUIREMENTS

a. If the award has specific cost-sharing requirements, the cost-sharing participation in other projects may not be counted toward meeting the specific cost-share requirement of this award, and must come from non-Federal sources unless otherwise stated in the applicable program announcement.

b. Should the recipient become aware that it may be unable to provide the cost-sharing amount identified in this award, it must— 1. Immediately notify the NRCS administrative contact of the situation. 2. Specify the steps it plans to take to secure replacement cost sharing, 3. Indicate the plans to either continue or phase out the project in the absence of cost sharing.

c. If NRCS agrees to the organization's proposed plans, the recipient will be notified accordingly. If the organization's plans are not acceptable to NRCS, the award may be subject to termination. NRCS modifications to proposed cost sharing revisions are made on a case-by-case basis.

d. Failure by the recipient to notify NRCS in accordance with paragraph (b) above may result in the disallowance of some or all the costs charged to the award, the subsequent recovery by NRCS of some of the NRCS funds provided under the award, and possible termination of the award, and may constitute a violation of the terms and conditions of the award so serious as to provide grounds for subsequent suspension or debarment.

e. The recipient must maintain records of all project costs that are claimed by the recipient as cost sharing as well records of costs to be paid by NRCS. If the recipient's cost participation includes in-kind contributions, the basis for determining the valuation for volunteer services and donated property must be documented.

#### XIII. PROGRAM INCOME

Income derived from patents, inventions, or copyrights will be disposed of in accordance with the recipient's own policies. General program income earned under this award during the period of NRCS support must be added to total project funds and used to further the purpose and scope of this award or the legislation under which this award is made.

#### XIV. NONEXPENDABLE EQUIPMENT (APPLICABLE ONLY IF FUNDING IS OBLIGATED)

Recipients purchasing equipment or products with funds provided under this award are encouraged to use such funds to purchase only American-made equipment and products. Title to nonexpendable equipment purchased with award funds will vest in the recipient upon completion of the award project and acceptance by NRCS of required final reports. When equipment is no longer needed by the recipient and the per-unit fair market value is less than \$5,000, the recipient may retain, sell, or dispose of the equipment with no further obligation to NRCS. However, if the per-unit fair market value is \$5,000 or more, the recipient must submit a written request to the NRCS administrative contact for disposition instructions.

#### XV. LIMIT OF FEDERAL LIABILITY (APPLICABLE ONLY IF FUNDING IS OBLIGATED)

The maximum financial obligation of NRCS to the recipient is the amount of funds indicated in the award as obligated by NRCS. However, in the event that an erroneous amount is stated on the approved budget, or any supporting document relating to the award, NRCS will have the unilateral right to make the correction and to make an appropriate adjustment in the NRCS share of the award to align with the Federal amount authorized.

#### XVI. MODIFICATIONS AND TERMINATIONS

NRCS may amend or modify the award through an exchange of correspondence between authorized officials of the recipient and NRCS. The award is subject to termination if NRCS determines that the recipient has failed to comply with the terms and conditions of the award. In the event that the award is terminated, the financial obligations of the parties will be those set forth in 2 CFR Part 200.339.

#### XVII. AWARD CLOSEOUT

Award closeout is the process by which NRCS determines that all required project activities have been performed satisfactorily and all necessary administrative actions have been completed.

#### XVIII. COMPLIANCE WITH FEDERAL LAWS, REGULATIONS, AND POLICIES

Recipient agrees that the program or activities provided for under this agreement will be conducted in compliance with all applicable Federal civil rights laws, rules, regulations, and policies. In addition, Recipient agrees to comply with FPAC and NRCS requirements related to the operation of Government-owned vehicles and access to Government owned or controlled information systems as may be amended from time to time and communicated to

the Recipient.

e.

Back to Memo

Back to Agenda

### UNITED STATES DEPARTMENT OF AGRICULTURE NATURAL RESOURCES CONSERVATION SERVICE

#### AGREEMENT FOR INTERMITTENT USE OF TRANSPORTATION EQUIPMENT

This agreement replaces all previous agreements for intermittent use of transportation equipment in their entirety.

The Adair Soil and Water Conservation District (SWCD), hereinafter referred to as the District, and the Natural Resources Conservation Service, hereinafter referred to as Natural Resources Conservation Service (NRCS), have entered into a Supplemental Memorandum of Understanding.

Non-Federal employees working in cooperation with the NRCS under this agreement may operate, subject to availability, NRCS owned or leased vehicles and equipment (including transporting SWCD owned/leased equipment – such as trailers with All Terrain Vehicles or stream tables, with NRCS owned or leased vehicles). Non-Federal employees are responsible to follow the same guidelines and restrictions as defined in NRCS General Manual, Title 120 Administration, Part 405 Personal Property, Subpart F and on the same basis as NRCS employees for official NRCS purposes. Official NRCS purposes are defined as work supporting any NRCS program, including conservation work supporting the State cost share program and conservation education activities. On the same basis means those restrictions, regulations, and guidelines that pertain to NRCS employee's official use also apply to non-federal employee is using the vehicle for official purposes outlined in this agreement and involved in an automobile accident, the coverage provided to federal employees will extend to those involved for that incident. Districts will use their personal vehicles for District-only business and any unauthorized use will be the responsibility of the employee.

Under no circumstances shall NRCS owned or leased vehicles, or any equipment transported using those vehicles, be used to haul equipment that is rented from the District for profit making or for the personal use of employees of the non-federal partner. If a non-federal employee uses a federal vehicle for nonofficial purposes, no coverage will be provided by NRCS. The district board and/or district employee will be responsible for all repairs to a federal vehicle and/or any liabilities incurred due to being involved in an automobile accident, if a district employee uses a federal vehicle for a nonofficial purpose.

The District shall ensure their employees authorized to drive NRCS vehicles have a valid State license and operate NRCS vehicles in compliance with applicable laws and regulations.

#### Examples of allowable\_use of NRCS transportation equipment:

- Attending Area meetings.
- Conservation educational activities.
- Training provided for SWCD board of supervisors and employee(s) by conservation partners District board meetings.
- District usage to provide technical service assistance in conservation planning and application or delivery of Farm Bill, State Cost-Share, or other assistance programs.
- District usage to attend NRCS conducted meetings, conferences, and/or training.
- District usage to attend NRCS sponsored conferences (authorized on a case-by-case basis).
- District employee usage to transport any SWCD-owned equipment not for profit making.
- District employee usage to conduct Conservation Information and Education Programs such as Envirothon and Poster Contests.

### Examples of <u>unallowable</u> uses of NRCS transportation equipment:

- District employee attendance at meetings, conferences, or training not sponsored or supported by NRCS.
- District employee attendance at employee organization meetings or conferences.
- District employee usage to transport any item(s) rented, sold or offered for sale by the District at any time.

NRCS will maintain NRCS vehicles in a safe mechanical operating condition, ensure that the vehicles are properly equipped, and supply all necessary fuel and lubricants.

This arrangement for the intermittent use of transportation equipment may be terminated at any time by the two parties, or by either party alone, by giving 20 days notice in writing to the other party.

#### ADAIR COUNTY SOIL AND WATER CONSERVATION DISTRICT

Bv:

Title: Chair, Board of Supervisors

3-8

- 11

Date:

UNITED STATES DEPARTMENT OF AGRICULTURE NATURAL RESOURCES CONSERVATION SERVICE

By: Title: State Conservationist Date:

Arrangements
Sharing
Resource
MOUS
District

										1					
		Are Resources	Are Resources Does the MOU	Is Office	Who Provides	Does the	1s Access to	Who Provides	Daes the	Is Equipment (c.g., Laptops,	Who Provides	Does the	Other Resources Who Provides	Who Provides	Does the
State	District	Shared via MOU?	expire by 3/31/2019?	Space Provided?	the Resource?	Provider Charge a Fee?	Vehicies Provided?	the Resource?	Provider Charge a Fee?	Test Equipment) Provided?	the Resource?	Provider Charge a Fee?	(Write In If Applicable)	the Resource? C	Provider Charge a Fee?
Г	Acadia	Yes	No	Yes	NRCS	Yes	Yes		QN						
Γ	Allen											A Version Control of C			
Γ	Avoyelles													:	
Γ	Boeuf River														
4	Boque-Chitto/Pearl River														
5	Caddo														
4	Calcasieu										Contraction of the second s			-	
5	Capital									10 - 10 - 10 - 10 - 10 - 10 - 10 - 10 -					
Γ	Catahoula										Name and and				
	Crescent				-					Contraction of the second seco					
	D'Arbonne														
Γ	DeSoto											1000 - 10000			
Г	Dorcheat														
	Dundemona														
	Fact Carroll														
	Freedom -														
5	aulia5upa														
Т	Feliciana														
	Grant														
	Gulf Coast								1			100 million 100		-	
	Iberta														
	Jefferson-Davis										All and a second as				
۲	tafayette														
	Lafourche-Terrebonne														
	LaSalle														
۲	Lower Delta		1												
*	Madison			STATUTE CONTRACTOR						0				_	
	Morehouse									COUNT NOC THE		Distance in the state			
	Natchitoches											ST. States			
۲	New River														
s	Northeast														
\$	Plaquemines				Party and a second										
	Rapides														
	Red River														
Γ	Sabine										Contraction of the second				-
5	Saline														
	St. Landry														
5	St. Martin														
5	St. Mary			Strandin Strands	Description of the second										
4	Tangipohoa-St. Helena														
5	Tensas-Concordia														
4	Upper Delta											Contraction of the			
Γ	Vermilkon														
Γ	West Carroll														
					And and a state of the state of	And and a second s			j						

61

January 29, 2019

1

The Natural Resources Conservation Service (NRCS) and the Nation's Soil and Water Conservation Districts share a rich history of cooperating to deliver comprehensive technical and financial assistance to farmers, ranchers, forest stewards, and other entities to voluntarily conserve and enhance natural resources. In most cases, NRCS personnel are physically collocated with Conservation District personnel, which facilitates the cooperative work undertaken between them.

This document discusses the options and authorities to establish such space-sharing arrangements. In all cases, office spaces may <u>only be shared by or with to facilitate cooperation in carrying out Federal</u> <u>natural resource programs.</u> Generally:

- An agreement may be appropriate when NRCS provides partners with office space as an incidental component of an overall conservation resource sharing arrangement.
- An agreement may also be appropriate when a partner provides NRCS office space and NRCS does not intend to exercise "leasehold control."
  - Note: Leasehold control may be demonstrated if NRCS controls access to the facility or there is a large number of NRCS employees seated in SWCD space on a full-time basis.
- A formal lease is expected if NRCS intends to exercise "leasehold control" over the facility.

This document is neither Farm Production and Conservation (FPAC) Mission Area nor NRCS policy, nor does it describe all space-sharing scenarios. The FPAC Business Center's Grants and Agreement Division will designate a grants management specialist with specific expertise and expertise on this subject to discuss with NRCS leaders and managers the full context and details of any space sharing arrangement and confirm the appropriate approach.

## When NRCS provides partners office space(s)...

NRCS may provide resources to partners via agreements to facilitate cooperation in carrying out Federal natural resource programs. In such instances, space provided to partners must meet the same USDA and GSA requirements as the Federal portion of the facility. For instance, the space must conform to GSA and USDA limitations on square footage per employee. And in cases where NRCS is entering a new lease that will include space for a partner, it must follow the same GSA procedures as those required for any other lease, such as utilizing existing GSA space where it is available.

#### Scenario: NRCS provides office spaces to a partner for a fee.

- <u>Typical Instrument(s)</u>: Generally, NRCS provides office spaces to partner and receives "in-kind" payments using the contribution agreement authority. Partners generally do not directly reimburse NRCS for lease costs (e.g., with cash or funding).
- <u>First Authority</u>: 7 CFR 6962a. This law allows NRCS to enter into agreements to carry out NRCS program activities that are mutually beneficial to the parties. Under this authority, both parties contribute resources (e.g., office space, vehicles, technical assistance) to carry out the mutually beneficial program activities. The agreements are similar to those of business partnerships where neither partner contributes to the other, but rather they both contribute to the common enterprise.
- <u>Second Authority</u>: Should NRCS desire to charge partners for use of office spaces and be reimbursed, 40 USC 586(c), Charges by Executive Agencies and 41 CFR 102-73.170(f) apply. Section 145.6 of OMB Circular A-11 clarifies that agencies may not obligate against anticipated budgetary resources, such as reimbursements, prior to actual receipt of the resources; obligating against reimbursements prior to receipt of the reimbursed monies creates an Anti-Deficiency

January 29, 2019

violation. Accordingly, NRCS will need to have available appropriated funds against which it can obligate the entire cost of leased space for both NRCS and the SWCD. Collections will be treated as "offsetting collections," also known as "cost recoveries."

It should be noted that in this scenario, rental monies received from partners must be credited to the appropriation/fund that NRCS initially used to pay the rent (i.e., the central rent account). No monies beyond the pro-rata share of rent should be collected and monies cannot be retained at the state level.

 <u>40 USC 586(c), Charges by Executive Agencies</u>. This statute allows USDA to charge for furnishing space and services "at rates approved by GSA." An amount an executive agency receives under this statute must be credited to the appropriation or fund initially charged for providing the space.

Rates are considered approved by GSA when it approves a proper lease delegation request, including market survey and adequate competition. (<u>Note</u>: In situations where USDA intends to charge a fee for space, it must request GSA delegation for the underlying lease even if not otherwise required in order to establish a record of GSA's approval of the rates charged.)

- <u>41 CFR 102-73.170(f)</u>. USDA is delegated authority to lease certain categories of "special purpose" space. Special purpose space refers to "space utilized in cooperation with State and local governments or their instrumentalities (extension services) where the cooperating State or local government occupies a portion of the space and pays a portion of the rent."
- <u>Financial Considerations</u>: In either scenario (i.e., whether contribution authority is or partners reimburse NRCS for office space), USDA is responsible for paying rent for the entire space, including the portion occupied by the partner. If the SWCD desires to vacate the space, NRCS will remain responsible for paying rent to the lessor.
- <u>GAD Reporting Requirements</u>: 2 CFR 200.237 requires that awardees submit a written progress report on at least an annual basis. The GAD is working to establish a reporting template and automatic reporting tool.
- <u>Additional Considerations</u>: The SWCD may not remain in USDA spaces if NRCS chooses to vacate its portion of the office space. The SWCD is only allowed to be in the space by virtue of NRCS's cooperative agreement authority that allows it to share space with the SWCD. Neither FSA, RD, nor FS have been granted such authority.

## Scenario: NRCS provides office spaces to a partner at no charge.

- <u>Typical Instrument</u>: Cooperative Agreement (may be unfunded). Please note that Memoranda of Understanding or Agreement (MOU or MOA) may <u>not</u> be used to transfer "things of value," including office space.
- <u>Authority</u>: 16 USC 590a-f. The Soil Conservation and Domestic Allotment Act of 1935 grants NRCS authority to "furnish financial and other aid to, any agency, governmental or otherwise, or any person" to achieve the goals set out in that statute: protecting land resources against "soil erosion and thereby to preserve natural resources, control floods, prevent impairment of reservoirs, and maintain the navigability of rivers and harbors, protect public health, public lands."

NRCS may provide owned or leased real property (office spaces) to its partners <u>only</u> when incidental to work, to facilitate more effective mission delivery, and to achieve mutually beneficial outcomes.

2

January 29, 2019

 <u>GAD Reporting Requirements</u>: 2 CFR 200.237 requires that awardees submit a written progress report on at least an annual basis. The GAD is working to develop a reporting template and establish an automatic reporting tool.

## When Partners provide resources to NRCS...

NRCS may accept resources, including access to real property (office spaces), from its partners so long as it is <u>incidental</u> to cooperation in carrying out Federal conservation programs. The applicable authorities, processes, and instrument depend on elements such as:

- Whether NRCS intends to exercise leasehold control
- Cost to NRCS
- Square footage
- Whether the partner is a government entity (e.g., State, local, tribal)

USDA's preference is to occupy space under the auspices of a <u>formal lease contract</u> (AGPMR Advisory 15-06). A formal lease best protects the government's interests and rights, including compliance with physical accessibility and security provisions of law and regulation.

If USDA will not exercise leasehold control and the office spaces are incidental to cooperation in carrying out Federal natural resource programs, an agreement may be appropriate. The NRCS leader or manager should discuss the full context and details with the designated grants management specialist to confirm the appropriate approach.

#### Scenario: Partners provide office spaces to NRCS (NRCS intends to exercise leasehold control).

- Typical Instrument: Lease
- <u>Authorities to obtain space from partners</u>: Before USDA can pursue a lease contract, it must first request General Service Administration (GSA) to provide space in an existing GSA facility. If none is available, USDA is generally required to obtain delegation of authority from GSA prior to awarding a lease for any office space. USDA is further required to follow competitive award procedures unless GSA approves a written "Justification of Other than Full and Open Competition (JOFOC)." Once GSA delegates lease authority to USDA, a USDA lease contract officer may award the lease to the Lessor (who may be a partner). Other USDA agencies, such as FSA, Rural Development (RD), or the Forest Service (FS), may be collocated and occupy the space as they would with any other leased facility.

In most cases, USDA <u>must</u> follow the GSA lease acquisition process, which includes a requirement to obtain GSA delegation of authority. There are **limited exceptions** where USDA has unique delegated authority to directly enter into a lease:

• USDA may acquire leased space in buildings and land incidental thereto if the space is free (or for a nominal consideration of \$1 per year) and the term does not exceed 1 year. The transaction, however, is subject to the laws regulating acceptance of gifts.

41 CFR 102-73.140(b) authorizes USDA to accept space for free (or a nominal consideration of \$1 per year) without obtaining GSA delegation or approval. The terms of such a lease must not exceed 1 year.

January 29, 2019

-and-

7 USC 2269 "Gifts of property; acceptance and administration by Secretary of Agriculture; Federal tax law consideration; separate fund in Treasury; regulations," USDA DR 5200-003 "Gift Acceptance Policy," and AGPMR Advisory 15-06 "Acceptance of Free Space."

<u>NRCS</u> may accept gifts from State, local, tribal, or foreign governments so long as that gift is <u>incidental to cooperation in carrying out Federal, natural resource</u> <u>programs</u>. An appraisal is not required to establish the value of the gift for the purpose of acceptance. However, NRCS shall not solicit State, local, Tribal or foreign governments for such gifts.

<u>Note</u>: Neither FSA, RMA, nor RD have authority to accept gifts that are incidental to cooperation in carrying out a Federal, natural resource program. As such, NRCS may not accept free space for or on behalf of other USDA agencies.

• USDA has delegated authority to enter into a lease for "special purpose spaces" that are below 2,500 square feet without GSA approval (notification to GSA is still required). This authority is limited to spaces utilized in cooperation with State and local governments or their instrumentalities.

41 CFR 102-73.170(f). USDA has delegated authority to lease "special purpose" space, which includes "space utilized in cooperation with State and local governments or their instrumentalities (extension services) where the cooperating State or local government occupies a portion of the space and pays a portion of the rent." NRCS may pay rent <u>or</u> the State or local government may offer space at no charge (or substantially below market value), in accordance with USDA DR 5200-03 "Gift Acceptance Policy."

-and-

AGPMR 110-72. For special purpose spaces larger than 2,500 square feet, USDA must request and receive prior approval from the GSA regional office to enter into a lease. For spaces smaller than 2,500 square feet, GSA approval is not required. Note that this authority does not authorize the Lease Contract Officer to circumvent the Competition in Contracting Act.

• <u>Financial Considerations</u>: If NRCS pays its partner for space, USDA will obligate funds and pay invoices in accordance with the standard terms and conditions of the lease.

If the SWCD owns the building in which USDA leases space, USDA must not pay for the space that the SWCD occupies as NRCS's cooperator. That would result in USDA paying the SWCD for its own space, which is inappropriate. If this occurs, USDA must immediately amend the lease to remove the SWCD's space from the USDA lease. USDA cannot pay for nor be responsible for the SWCD's space in the SWCD's own building.

- GAD Reporting Requirements: None.
- <u>Management Services Reporting Requirements</u>: The Lessor will be required to comply with federal reporting requirements, as outlined in the terms and conditions of each lease. NRCS leaders and managers will work with their respective Lease Contracting Officer to support the Facility Safety &

Back to Memo

4

### January 29, 2019

Security Reporting (to include information security requirements) required prior to award of a new lease.

#### Scenario: Partners provide space to NRCS (NRCS does not exercise leasehold control).

- <u>Typical Instrument</u>: If NRCS does not exercise leasehold control <u>and</u> the office spaces are incidental to cooperation in carrying out a Federal natural resource program (e.g., for the purposes of improved customer service for execution of a NRCS program), a cooperative or contribution agreement may be used to document shared resources amongst the parties. In this type of scenario, NRCS is typically collocated with other USDA agencies in another facility and use partner spaces only on an ad-hoc basis.
- <u>Authorities</u>: Depending on the specific circumstances, available authorities may include 16 USC 590a-f and contribution agreement authority established at 7 USC 6962a.

If NRCS accepts free space, authorities include 7 USC 2269 "Gifts of property; acceptance and administration by Secretary of Agriculture; Federal tax law consideration; separate fund in Treasury; regulations," and USDA DR 5200-003 "Gift Acceptance Policy."

- <u>Financial Considerations</u>: If NRCS pays its partner for space, it will obligate funds and pay invoices in accordance with the standard terms and conditions of the agreement.
- <u>GAD Reporting Requirements</u>: 2 CFR 200.237 requires that awardees submit a written progress report on at least an annual basis. The Grants and Agreements Division (GAD) is working on a reporting template and automatic reporting tool.



Jeremiah W. (Jay) Nixon, Governor • Sara Parker Pauley, Director **TOF NATURAL RESOURCES** 

www.dnr.mo.gov

June 6, 2012

Tim Duggan Missouri Attorney General's Office Supreme Court Building P.O. Box 899 Jefferson City, MO 65102

#### Dear Mr. Duggan:

The Department of Natural Resources Soil and Water Conservation Program has been working with our conservation partners to update the Cooperative Working Agreement (CWA). This AGREEMENT is between the Natural Resources Conservation Service (NRCS), an agency of the United States Department of Agriculture (USDA), referred to as the "Service" and the local County Soil and Water Conservation District referred to as the "District," and the Missouri Soil and Water Districts Commission referred to as the "Commission," and the Missouri Department of Natural Resources Soil and Water Conservation Program referred to as the "Department," herein jointly referred to as the "Partnership" or "Partner/s."

The agreement's purpose as stated in the CWA is: "The purpose of this agreement is to replace any previous Memorandum of Understanding or Cooperative Working Agreement between the United States Department of Agriculture's Natural Resources Conservation Service, the Soil and Water Conservation District, and the Soil and Water Districts Commission of Missouri. (Note that this new version will include the Department's Soil and Water Conservation Program as a partner which was not the case in previous documents). This cooperative working agreement documents those areas of common interest to the state, federal, and local partnership in natural resource conservation. The purpose of this Cooperative Working Agreement is to define the roles and responsibilities of the Partnership in addressing the specific natural resource conservation needs of our customers."

During the process of update and review of the most recent agreement, questions have arisen regarding the roles of the Commission and the Department. The Department would like a review of the enclosed agreement to ensure that it is consistent with the opinion provided by the Attorney General's Office to The Honorable John Cauthorn, State Representative of the 21<sup>st</sup> District and presented at the Commission meeting on May 9, 2012. The committee is comfortable with the draft CWA document as a whole, but wanted to be sure that there are no conflicts or changes that need to be made based on the recent opinion.



Tim Duggan June 6, 2012 Page 2

A copy of the CWA is enclosed for your reference; line numbering is included to reference specific language should changes be needed. The sections relating directly to the Commission and/or the Department are highlighted for your convenience. A response to this request by July 2, 2012 would be greatly appreciated to allow for final review from the partners. There will be a presentation to the Commission at their July 11, 2012 meeting to hopefully finalize this document. Staff and I will be available to meet with you to address any questions you may have regarding the agreement. Feel free to contact me at 573-751-7143 or colleen.meredith@dnr.mo.gov with any questions you may have. Thank you.

Sincerely,

SOIL AND WATER CONSERVATION PROGRAM

Collien Meredeth

Colleen Meredith Program Director

CM/clm

Enclosures

#### COOPERATIVE WORKING AGREEMENT Between the NATURAL RESOURCES CONSERVATION SERVICE UNITED STATES DEPARTMENT OF AGRICULTURE and

THE \_\_\_\_\_COUNTY SOIL AND WATER CONSERVATION DISTRICT and

THE MISSOURI SOIL AND WATER DISTRICTS COMMISSION and

THE MISSOURI DEPARTMENT OF NATURAL RESOURCES

## For their Cooperation in the Conservation of Natural Resources

THIS AGREEMENT is between the Natural Resources Conservation Service (NRCS), an agency of the United States Department of Agriculture (USDA), referred to as the "Service" and the local County Soil and Water Conservation District referred to as the "District," and the Missouri Soil and Water Districts Commission referred to as the "Commission," and the Missouri Department of Natural Resource's- Soil and Water Conservation Program referred to as the "Department," herein jointly referred to as the "Partnership" or "Partner/s."

#### PURPOSE AND SCOPE

23

5

6

7

8

9 10

11

12

13

14

15

16 17 18

19

20 21

22

23 24

25 26

27 28 29

30

31

32

33

34

35

36

37

38 39

40

41 42

43

44 45

46 47

48

The purpose of this agreement is to replace any previous Memorandum of Understanding or <u>Cooperative Working Agreements</u> the <u>Cooperative Working Agreement developed in 1996</u> between the United States Department of Agriculture's Natural Resources Conservation Service, the Soil and Water Conservation District, and the Soil and Water Districts Commission of Missouri. This cooperative working agreement documents those areas of common interest to the state, federal, and local partnership in natural resource conservation. The purpose of this Cooperative Working <u>Agreement is to define the roles and responsibilities of the Partnership in addressing the specific</u> <u>natural resource conservation needs of our customers</u>.

The customers of the Partnership are individual landowners, other land users, federal and state land management agencies, local units of government, and the general public.

The purpose of this Cooperative Working Agreement is to define the roles and responsibilities of the Partnership in addressing the specific natural resource conservation needs of our customers.

This agreement is not a legally binding document, but a mutual pledge of cooperation in providing leadership and assistance in natural resource conservation.

04/23/2012·DRAFT

Each Partner may have specific responsibilities and function differently, yet will rely on each other
 for the successful delivery system of conservation programs related to improving and protecting
 Missouri's natural resources.

An Operational Agreement may be developed by the **Partners** at the local level that outlines specific policy and procedures as agreed upon by all partners involved.

#### MISSION

The mission of the conservation **Partnership** is to provide leadership and administer programs to help people conserve, improve, and sustain our natural resources and environment.

61\_\_\_VISION

53 54

55 56

57 58

59

60

62

63 64

65

91

92 93

94

95

96

97 98 It is our intent to be leaders in providing quality, innovative service for the conservation and

## enhancement of Missouri's natural resources.

#### 66 COMMUNICATION

67 68 Good communication is the basis of success in carrying out the goals and objectives of this 69 Cooperative Working Agreement among the conservation Partners. Since it is a partnership, 69 communication is a vital part of the cooperation that is necessary for the Partners' programs to be 69 implemented and administered successfully. All aspects of the conservation Partners' programs are 69 dependent upon using communication in an effective and positive way, whether it is between the 71 Partners themselves or at the level of the customer. The conservation Partners will examine their 73 communication needs and find the most effective ways to establish and maintain good 75 communication practices in order to deliver the best programs and services possible.

#### 77 AUTHORITIES, STATUTES, LAWS 78

The Service is authorized to cooperate and furnish assistance to the parties in the conservation of
natural resources as provided in the Soil Conservation and Domestic Allotment Act, 16 U.S.C.
Section 590; The Department of Agriculture Reorganization Act of 1994, Public Law 103-354; and
Secretary's Memorandum No. 1010-1, Reorganization of the Department of Agriculture, dated
October 20, 1994

The District has been organized pursuant to the "Missouri Soil and Water Conservation Districts Law" (278.060 – 278.155) RSM(0) to promote all reasonable measures for the saving of soil and protecting the water resources within that soil and water conservation district and to exercise all public powers in connection with soil and water conservation objectives. The District is also responsible for the administration and accountability of local or other funds secured by the district

The Commission is authorized by "The Soil and Water Conservation Districts Law" (278.060 – 278.155, RSMo) to formulate policies and general programs for the saving of Missouri's soil and protecting the water resources by the soil and water conservation districts and to exercise all public powers in connection with soil and water conservation.

The Department is charged with developing a budget for the Soil and Water Conservation Program under the authority granted under the "Omnibus State Reorganization Act of 1974." The Department is also responsible for the administration and accountability of the funds collected, 04/23/2012 DRAFT 2

including those funds from the parks, soils and waters sales tax. The Department exercises important 99 control and oversight over the Commission. The Department is in the executive branch of state 100 government. Mo. Const. Art. IV. § 12; Mo. Const. Art. IV. § 47. § 640.010 (previously § 10 of the 101 Reorganization Act of 1974). "The department shall administer the programs of the state as provided 102 by law relating to environmental control and the conservation and management of natural resources." 103 Mo.Const. Art. IV. § 47. The Commissions' purpose it conservation of natural resources, so this 104 constitutional provision requires the Department's administration of SWC. Additional constitutional 105 provisions requiring the Department to work with the Commission is found in the tax for soil and 106 water conservation. Mo. Const. Art. IV. §§ 47(a)-(c). This provision requires the Department to 107 administer, through the Commission, projects that make us of these tax funds. 108

#### ROLES AND RESPONSIBILITIES 110

111

109

The Service provides technical assistance through local soil and water conservation districts to assist 112 land users in the conservation and management of natural resources utilizing the Service Standards 113 and Specifications in conjunction with the guidance provided within the state and federal program 114 regulations and policies. The Service agrees to provide resource data, analysis, technical 115 information, assistance, and available USDA programs to support the District. It will also utilize the 116 District's direction in developing the means for the effective delivery of programs and services. 117 118

The District agrees to assist with the delivery of be responsible for state and federal program 119 implementation at the local level based on natural resource and customer needs. The District will 120 provide input to the Commission and the federal partners for program administration and long-range 121 planning. District programs will be administered by the District board based on with the input of the 122 conservation Partners. The District has the responsibility to provide local leadership in identifying 123 the resource needs of their district. These resource needs should be communicated to the 124 Commission through an annual needs assessment. 125

Allia. 126 

The Commission agrees to formulate policy and general programs and allocate appropriated funds to 127 assist the District in addressing its resource needs. This includes effectively administering a state-128 funded soil and water conservation cost-share program. It will also convey to the District any other 129 available aid. The Commission will provide support for its programs through Department staff. 130 柳瓶。 131 

The Department is charged with developing a budget for the soil and water sales tax funds collected 132 through the authority granted under the "Omnibus State Reorganization Act of 1974." The 133 Department is also responsible for the administration and accountability of funds collected. The 134 Department will provide support for the Commission-authorized programs. 135

136 The Partners may utilize the services of other agencies or organizations to carry out the programs. 137

#### 139 **GUIDING PRINCIPLES**

140 The Partnership will provide state and local leadership in resource conservation and mutually agree 141 142 to:

143 Develop and maintain a comprehensive long-range plan to conserve the soil and protect the 144 water resources on Missouri's agricultural land. This will guide the Partnership in 145 addressing priority local natural resource issues with effective strategies which are acceptable 146 to the customers. 147

148 04/23/2012 DRAFT

138

3

149 150 151		•	Develop a district annual needs assessment, which may include priorities that are compatible with the long-range plan.	Roja da Angla Salah Kabaga
152		-		
		•	Maintain and improve a grassroots delivery system that supports state and federal programs.	
153	т.			
154			Build new alliances to expand strengthen the Partnership.	
155				
156			Ensure the stewardship of the taxpayers' funds through reviewing practices options with	
157			optimal long term effects of protecting our natural resources.	
158			Printer song tonin excess or protecting our initiatar resources.	
159			Involve each Portney in the doubting 1:	
160	1		Involve each Partner in the decision-making process. Maintain decision making at the local	
161			level, level.	
162	1	·		
163			Ensure the stewardship of the taxpayers' funds through reviewing practice options with	
164	1		optimal long-term effects of protecting our natural resources	
165				
166			Promote economically and technically sound science based conservation measures.	
167			disciplination in a surface of the s	
168			Foster a spirit of cooperation and create a non hostilemaintain a professional work	
169			environment by advancing team building and practicing teamwork through a mutually	· · · · · · ·
170			respectful manner,	
171				
172	1	•	The Dead and the second s	
172			The Partnership will coordinate the spending implementation of federal cost share funds	
			prior to state runes being utilized federal and state program funds. State cost share may be	
174	1	•	used to supplement federal funds into the District.	
175				
176		•	Advocate comprehensive resource management planning which meets customer needs and addresses natural resource concerns through the needs assessment process.	
177			addresses natural resource concerns through the needs assessment process.	
178			and the second for the second s	
179		•	Work toward effective customer service by listening, anticipating, and responding to our	
180			customers' natural resource needs. This commitment will be a basis for decision making at	
181			each level of organization.	
182				
183			Develop a 11 to the total of total of the total of the total of	
184			Develop and maintain an effective communication system throughout the Partnership.	1 1 A A A A A A A A A A A A A A A A A A
185				
	SI	ERVI	ICE (PROGRAM) DEELIVERY	
186	· · ·			a tra tel se da
187	N	atura	I Resource Data and Planning	
188				
189	TI	ne Pa	rtners will coordinate with public and private groups, other resource agencies, and interested	
190	pa	urties	to share information and resources in developing natural resource plans.	
191	-		and a second of the second s	· · ·
192	Pe	ertine	nt natural resource, economic, and social data from credible sources will be collected and used	
193	in	natu	ral resource planning. The Partnership will review data to ensure reliability.	· .
194			and the second production of the second processing with review data to ensure reliability.	
195	T	ne Pa	rthere some to identify define and not that it is a set of the set	
196	de	to T	rtners agree to identify, define, and coordinate the collection and use of resource inventory	
190	ud	ooto 4	hey will cooperate in monitoring and validating the resource inventory to ensure the data	
191			he needs of resource planning and evaluation processes.	
	04	/23/2	2012 DRAFT 4	

## 

198 The Service will have leadership responsibility for the maintenance of natural resource information. 199 The Partners agree to work toward establishing and maintaining accessible databases. .200 201 The Partners will coordinate their efforts in the communication of program information to their 202 203 customers. 204 **Technical Standards** 205 206 The Partners agree to adopt the Service's Field Office Technical Guide as the standard for planning 207 and implementing resource management systems and practices. The Service will have primary 208 responsibility for developing and maintaining the Technical Guide. The Service will consult with the 209 Districts, Commission, and Department representatives Partners, and the scientific community in 210 making revisions or additions. 211 212 The Partners will work collectively in the assignment of conservation planning and application 213 responsibilities. The Service can grant any technician NRCS job approval authority based on the 214 employee's knowledge, skill, and ability level fon the applicable conservation practice. 215 216 The Department will work with the Service in development of standardized testing aptitudes for 217 non-engineering practices for technician certification. 218 219 The Partners will follow the technical standards and specifications within the guidance of state and 220 221 federal program rules and policies. 222 223 **Technical Assistance** 224 The Partners will work together to determine the amount of technical and administrative assistance 225 needed and available for program delivery at each level. Work organization and staff assignments 226 and responsibilities for technical assistance will be coordinated by the Partners at the lowest possible 227 appropriate level. 228 229 The Service will provide technical assistance to conservation and tribal districts in accordance with 230 NRCS General Manual 180 Part 401.36 entitled, "Assistance to Conservation and Tribal Districts." 231 This assistance will be based on funds availability and mandated workload priorities. The District 232 would be required to will assist with the administrative planning support of related Farm Bill . 233 activities through case file management, development of conservation plans and supporting 234 documents as well as reporting technical assistance in Service databases. Assistance may also 235 include scheduling appointments with customers and tracking workload requests. 236 237 The Partnership will not recommend vendors/contractors to landowners who are implementing soil 238 and water conservation practices. The federal law referred to as the Anti-Kickback Act of 1986 239 prohibits this type of action. 240 241 The Partnership will not charge an application fee or deposit to landowners for clerical and technical 242 assistance in processing cost-share program payments. 243 244 245 **Geographical Boundaries** 246

04/23/2012 DRAFT

247 The district will be the basic service boundary for district personnel. If the District would like to 248 share staff expertise with other districts, they may develop a stand-alone Memorandum of 249 Understanding (MOU). Districts may elect to develop multi-district/NRCS program plans for a 250

common resource area or Field Office Service Area. The Service will provide assistance with an 251 interdisciplinary team working across district boundaries. 252

253 **OPERATING PROCEDURES** 254

#### 255 Equipment and Supplies Necessary for Administration of the State and Federal Programs 256

257 The Partners agree to provide equipment and supplies within limitations of funds necessary to carry 258 out their programs. 259

260 The Partners will authorize employees to use each other's office and technical equipment, software, or supplies available when such use will increase program effectiveness, is in accordance with policy, 261 262 and consistent with the mission. 263

The Partners will require their employees to follow each other's management regulations and 264 procedures as required in the management of office and technical equipment, software, supplies, and 265 266 office space. 267

dilles. The Department will provide the District with the necessary computer software and hardware 268 needed to deliver state programs. 269 270

#### 271 Transportation

272 The District and Service will follow the District's Agreement for Intermittent Use of Transportation 273 274 Equipment. Other non-federal employees, including Department staff, working in cooperation with 275 the NRCS under this agreement may operate or be passengers in NRCS-owned or leased vehicles and 276 transport the necessary equipment for the design and certification of conservation practices. The 277 restrictions regulations, and guidelines that pertain to NRCS employees' official use also apply to 278 non-federal employees working under the authority of this agreement. Under no circumstance shall 279 NRCS-owned or leased vehicles or any equipment transported using those vehicles, be used for 280 personal use or revenue-making activities of the non-federal partner. The Federal Tort Claims Act 281 does not extend to non-Federal entities, therefore claims initiated as a result of vehicle accidents will 282 be processed through the responsible driver's employer. Each partner agrees to resolve liability 283 claims through their own insurance provider. The NRCS will maintain Federal equipment according 284 to standard maintenance practices. 285

The Service agrees to provide transportation within fund limitations and service guidelines.

The District agrees to provide transportation within fund limitations as needed and available beyond that which is provided by the Service as funding allows.

292 Non-state employees working in cooperation with the Department in conducting state business are authorized passengers in a state owned or leased vehicle, according to Missouri Department of 293 294 Natural Resources' Administrative Policies and Procedures 6.01. 295

6

#### 296 **Facilities and Records** 04/23/2012 DRAFT

286 287

288 289

290

298 The Service will direct its primary resources toward technical staff, office space, and transportation for both Service and District needs within fund limitations and authorities. 299 300 301 The District will provide clerical and technical assistance for both Service and District needs within 302 fund limitations and authorities. 303 The Service agrees to provide office space and related services when such space and/or service can 304 305 be provided within funds limitations and authorities. The Service will permit conservation Partners 306 to use Service communications for official business. 307 The Partners agree to consult with each other on office space needs. 308 309 310 If the District is a stand-alone office, they agree to provide workspace for the Service within funding limitations. 311 312 Each Partner will provide guidance and technology necessary for reports, records management, and 313 314 other administrative needs of the programs. 315 316 The Partners agree to follow the guidelines of the party with program responsibility for records 317 management of that program. 318 319 The Service shall grant the Department access to pertinent files related to state cost-share practices 320 for reviewing and auditing purposes. The Department agrees to comply with the Privacy Act and Freedom of Information Act as discussed later in this document. 321 M Provide Land 322 323 The Partnership agrees to comply with RSMe 35, related to the marketing or buying and 324 selling of farm products. 325 The Pairtnership agrees to not conduct sales on government owned or leased property. 326 FINANCIAL RESPONSIBILITY 327 328 329 The Partners will work together to maximize available resources to accomplish natural resource 330 priorities. 331 332 Neither the Service, the District, the Commission, nor the Department is bound by any obligation 333 in this agreement which will involve the expenditure of funds in excess of the amounts made 334 available to any Partner. 335 336 The Partners agree to be accountable for funding and/or resources available to them. Any concerns regarding employee misconduct should be routed to the supervisor of the employee. 337 338 339 The Department will provide for surety bonds for all District board members and employee entrusted with funds or property. 340 341 PERSONNEL 342 343 344 The responsibility of employment of personnel will be determined by each Partner for it employees. The Partners will work together to coordinate staffing that supports identified resource needs. 345 346 04/23/2012 DRAFT 7

297

Back to Memo

Back to Agenda

347 All employees will receive an orientation and be provided with a detailed job description. 348 349 Each Partner will develop a personnel policy to serve their respective employees with issues such as 350 benefits, salaries, leave policies, work scheduling, hiring, termination and any other issue they deem 351 to be pertinent. 352 353 Employees will receive a scheduled job performance evaluation, which may include participation of 354 Partnership agencies. Overall supervision of employees will be the responsibility of each Partner 355 for its own employees. Daily work coordination may be established upon the agreement of all 356 involved. 357 358 Training will be made available to employees to meet the duty requirements of each job and to improve efficiency and effectiveness of conservation programs and services. All Partners should 359 make training opportunities available, within funding limitations, that will result in improved quality 360 361 and quantity of service to the customer. 362 363 COMPLIANCE WITH FEDERAL, STATE, AND LOCAL LAWS AND REGULATIONS 364 365 Each Partner will comply with all Federal, State, and Local Laws and Regulations. 366 367 The Service is authorized to cooperate and furnish assistance to the parties in the conservation of 368 natural resources as provided in the Soil Conservation and Domestic Allotment Act, 16,590: The 369 Department of Agriculture Reorganization Act of 1994, Public Law 103-354; and Secretary's 370 Memorandum No. 1010-1, Reorganization of the Department of Agriculture, dated October 20, 1994 371 The Missouri Soil and Water Conservation Districts Law (Section 278.060-278.300, RSMo) 372 373 authorizes the Districts to enter into agreements with the United States and its agencies. 374 375 The Partners will each assume liability for the actions of their respective officials and employees 376 acting within the scope of their duties to the extent provided by law. 377 378 The Partnership agrees to comply with RSMo 278.135, related to the marketing or buying and 379 selling of farm products. 380 381 PRIVACY ACT & FREEDOM OF INFORMATION ACT 382 383 It is the intent of the Service to safeguard data collected and maintained in a system of records in 384 accordance with the provisions and clauses of the Privacy Act and the Freedom of Information Act 385 (FOIA). Therefore, information maintained in the Service records shall be controlled by the Service 386 in such a way that ensures public trust and confidence. Attached "Acknowledgement of Section 1619 387. Compliance" incorporated in full text. 388 389 The District agrees to comply with NRCS General Manual guidelines (GM 120-408) regarding the 390 disclosure of information protected by the Freedom of Information Act (5 USC 552(a) and Privacy 391 Act provisions. Information protected in participant case files shall not be disclosed to the general 392 public except in cases approved by the FOIA Officer. The FOIA Officer should be contacted if 393 questions arise whether to release information covered by the FOIA and Privacy Act pursuant to one of the exemptions under the Acts. 394 395 396 **CIVIL RIGHTS** 04/23/2012 DRAFT

397.		
398	The programs conducted will be in compliance with the provisions of Tit	le VI of the Civil Rights Act
399	of 1964 and other nondiscrimination statutes, namely Section 504, Title I	X, and the Age
400	Discrimination Act of 1975, and in accordance with the regulations of the	e Secretary of Agriculture (7
401	CFR-15, Subparts A and B) which provide that no person in the United S	tates shall, on the grounds •
402	of race, color, national origin, age, sex, religion, marital status, or disabili	ity be excluded from
403	participation in, be denied the benefits of, or be otherwise subjected to di	scrimination under any
404	program or activity receiving federal financial assistance from the Depart	ment of Agriculture or any
405	agency thereof.	
406		
407	NATURAL RESOURCES CONSERVATION SERVICE	
-408		5 <sup>2</sup>
409		
410	By:	Date:
411 -	(State Conservationist)	
412		
413	COUNTY SOIL AND WATER CONSERVATION DIST	RICT
414		
415		
416	By:	Date:
417	By:(Chairperson, Soil and Water Conservation District)	11 A A
418		
419	MISSOURI SOIL AND WATER DISTRICTS COMMISSION	
420	alle allere allere	
421		
422	By:	Date:
423	(Chairperson, Missouri Soil and Water Districts Commission)	
424		
425	MISSOURI DEPARTMENT OF NATURAL RESOURCES	
426	All Ballies, "All Provide the All	
427	ACCEPT THE REAL PROPERTY OF	
428 -	By:	Date:
429	(Director: Missouri Department of Natural Resources)	
430		
		•
	7. J. J. S.	

9

## 04/23/2012 DRAFT

## NATURAL RESOURCES CONSERVATION SERVICE (NRCS) UNITED STATES DEPARTMENT OF AGRICULTURE (USDA)

## ACKNOWLEDGMENT OF SECTION 1619 COMPLIANCE

#### Purpose and Background

The purpose of this Acknowledgment of Section 1619 compliance (hereinafter "Acknowledgment") is to require acknowledgment by the SWCD of the requirements of Section 1619 of the Food, Conservation, and Energy Act of 2008 (the 2008 Farm Bill), which prohibits disclosure of certain information by the Department of Agriculture (USDA) and its cooperators. The SWCD assists NRCS in the delivery of conservation-related services (for example, services that sustain agricultural productivity, improve environmental quality, reduce soil erosion; enhance water supplies, improve water quality, increase wildlife habitat, and reduce damages caused by floods and other natural disasters) or with monitoring, assessing, or evaluating of conservation benefits from USDA conservation programs under a Cooperative Working Agreement. Those individuals or organizations (governmental or nongovernmental) that assist NRCS with providing conservation-related services are known as NRCS Conservation Cooperators.

## NRCS Conservation Cooperator

As an NRCS Conservation Cooperator, SWCD is authorized access to otherwise-protected agricultural information. Such protected information must be strictly limited to only that information . necessary for SWCD to provide conservation related services or to perform monitoring, assessing, or evaluating of conservation benefits). Disclosure to the SWCD can include receiving the protected information current of enable a produce of the producer's permission manner with the producer's permission Bill information either 1) directly from NRCS; 2) directly from the producer or owner as part of the process required to enable a producer or owner to participate in a USDA program; or 3) in another

Section 1619 of the Food, Conservation, and Energy Act of 2008 (Exhibit 1) (hereinafter "section 1619" provides that USDA, or any "contractor or cooperator" of USDA, "shall not disclose-(A) information provided by an agricultural producer or owner of agricultural land concerning the agricultural operation; farming or conservation practices, or the land itself, in order to participate in the programs of the Department; or (B) geospatial information otherwise maintained by the Secretary about agricultural land or operations for which information described in subparagraph (A) is provided." USDA may disclose protected information to a USDA cooperator when such cooperator is "providing technical or financial assistance with respect to the agricultural operation, agricultural land, or farming or conservation practices" if USDA determines that the protected information will not be subsequently disclosed, except in accordance with the exceptions contained in Section 1619. The SWCD is a "contractor or cooperator" of USDA within the meaning of Section 1619. Accordingly, the SWCD may not subsequently disclose any information protected by section 1619. By signature on this Acknowledgment, the SWCD is certifying future compliance with the statutory obligations under Section 1619. Upon execution of this Acknowledgment, NRCS may continue to provide to the SWCD the protected information provided under this agreement.

#### Responsibilities

04/23/2012 DRAFT

The SWCD (hereinafter the "Conservation Cooperator") certifies that:

- Signature on this Cooperative Working Agreement indicates acknowledgment and understanding that the Conservation Cooperator is legally bound by Federal statute to comply with the provisions of Section 1619 and that the Conservation Cooperator will not subsequently disclose information protected by section 1619 to any individual or organization that is not directly covered by this Acknowledgment. Any such subsequent disclosure of the protected information (except as permitted under Section 1619) will be considered a violation of Section 1619. The Conservation Cooperator will be held responsible should disclosure of the protected information occur.
- Signature on this Acknowledgment legally binds every owner, manager, supervisor, employee, contractor, agent, and representative of the Conservation Cooperator to comply with the provisions in Section 1619. The Conservation Cooperator must consult with NRCS prior to providing protected information to an entity or individual outside of the Conservation Cooperator and as necessary to implement the program to ensure that such release is permissible.
- The Conservation Cooperator will use the protected information only to perform work that is directly connected to provide conservation related services or perform monitoring, assessing, or evaluating conservation benefits]. Use of the protected information to perform work that is not directly connected to provide conservation related services or perform monitoring, assessing, or evaluating conservation benefits] is expressly prohibited.
- The Conservation Cooperator must internally restrict access to the protected information to only those individuals who have a demonstrated need to know the protected information in order to provide conservation related services or perform monitoring, assessing, or evaluation of conservation benefits].
- The provisions in Section 1619 are continuing obligations. Even when the Conservation Cooperator is no longer an NRCS Conservation Cooperator, or when individuals currently. affiliated with the Conservation Cooperator become no longer so affiliated, every person. having been provided access to the protected information will continue to be legally bound to comply with the provisions of this Acknowledgment.
- The Conservation Cooperator must notify all managers, supervisors, employees, contractors, agents, and representatives about this Acknowledgment and the requirements of Section 1619. For the duration of this Acknowledgment, notifications about the existence of this Acknowledgment must be made to those individuals who are new to the organization and periodic notifications must be sent throughout the organization (as well as to all contractors and agents) to remind all about the ongoing and continuing requirements.
- When the Conservation Cooperator is unsure whether particular information is covered or protected by Section 1619, the Conservation Cooperator must consult with NRCS to determine whether the information must be withheld.
- This Acknowledgment is nontransferable and may not be bought, sold, traded, assigned, extended to, or given free of charge to any other individual or organization not directly covered by this Acknowledgment.

04/23/2012 DRAFT

- Use of the protected information for any purpose is expressly prohibited when an individual or organization is no longer an NRCS Conservation Cooperator. When the Conservation Cooperator is no longer an NRCS Conservation Cooperator, any protected information provided under this Acknowledgment must be immediately destroyed or returned to NRCS. The Conservation Cooperator must provide to NRCS written certification that the protected information (paper copy, electronic copy, or both) has been properly destroyed, removed from any electronic storage media, or both.
- The State's "sunshine law," "open records act" or other version of the Freedom of Information Act is superseded by section 1619 under the Supremacy Clause of the U.S. Constitution. Accordingly, information protected from disclosure by section 1619 must not be released under such State laws.

Note: If the Secretary of Agriculture cannot determine that the protected information will be properly withheld by a State governmental agency, (for example., State policy indicating that public disclosure of information will not be required for records that are specifically required by the Federal Government to be kept confidential), then section 1619 prohibits the disclosure of the protected information to the State governmental agency. Acknowledgement of this provision by a State agency/employee's signature confirms a presumption for that determination. Conversely, failure or refusal to sign undermines the determination and prevents information sharing. Remove this text from the final Acknowledgment.

#### **Protected Information**

An example of the type of information prohibited by disclosure under Section 1619 includes, but is not limited to, the following:

- State identification and county number (where reported and where located).
- Producer or landowner name, business full address, phone number, Social Security Number, and similar personal identifying information ;;
- Farm, tract, field, and contract numbers.
- Production shares and share of acres for each Farm Serial Number (FSN) field.
- Acreage information, including crop codes.
- All attributes for Common Land Units (CLUs) in USDA's Geospatial Information System
- Any photographic, map, or geospatial data that, when combined with other maps, can be used to identify a landowner.
- Location of conservation practices.

Section 1619 allows disclosure of "payment information (including payment information and the names and addresses of recipients of payments) under any Department program that is otherwise authorized by law" (emphasis added). The names and payment information of producers generally may be provided to the public; however the Conservation Cooperator shall consult with NRCS if there is any uncertainty as to the provision of such information.

Section 1619 also allows disclosure of otherwise protected information if "the information has been transformed into a statistical or aggregate form without naming any-(i) individual owner, operator, or producer; or (ii) specific data gathering cite." The Conservation Cooperator must consult with NRCS as to whether specific information falls within this exception prior to relying on this exception.

04/23/2012 DRAFT

### Violations

The Conservation Cooperator will be held responsible for violations of this Acknowledgment and Section 1619. A violation of this Acknowledgment by the Conservation Cooperator may result in action by NRCS, including termination of the underlying this agreement.

#### **Effective Period**

This Acknowledgment will be in effect on the date of the final signature and continues until NRCS notifies the Conservation Cooperator that the Acknowledgment is no longer required based on changes in applicable Federal law.

04/23/2012 DRAFT

### SEC. 1619. INFORMATION GATHERING.

(a) GEOSPATIAL SYSTEMS-The Secretary shall ensure that all the geospatial data of the agencies of the Department of Agriculture are portable and standardized.

#### (b) LIMITATION ON DISCLOSURES-

(1) DEFINITION OF AGRICULTURAL OPERATION-In this subsection, the term "agricultural operation" includes the production and marketing of agricultural commodities and livestock;

(2) PROHIBITION-Except as provided in paragraphs (3) and (4), the Secretary, any officer or employee of the Department of Agriculture or any contractor or cooperator of the Department, shall not disclose-

(A) Information provided by an agricultural producer or owner of agricultural land concerning the agricultural operation farming or conservation practices, or the land itself, in order to participate in programs of the Department; or

(B) Geospatial information otherwise maintained by the Secretary about agricultural. land or operations for which information described in subparagraph (A) is provided.

### (3) AUTHORIZED DISCLOSURES-

(A) LIMITED RELEASE OF INFORMATION-If the Secretary determines that the information described in paragraph (2) will not be subsequently disclosed except in accordance with paragraph (4), the Secretary may release or disclose the information to a person of Federal, State, local, or tribal agency working in cooperation with the Secretary in any Department program

(i) When providing technical or financial assistance with respect to the

agricultural operation, agricultural land, or farming or conservation practices;

or (ii) When responding to a disease or pest threat to agricultural operations, if the Secretary determines that a threat to agricultural operations exists and the disclosure of information to a person or cooperating government entity is necessary to assist the Secretary in responding to the disease or pest threat as authorized by law.

(4) EXCEPTIONS-Nothing in this subsection affects-

(A) The disclosure of payment information (including payment information and the names and addresses of recipients of payments) under any Department program that is otherwise authorized by law;

(B) The disclosure of information described in paragraph (2) if the information has been transformed into a statistical or aggregate form without naming any-

(i) Individual owner, operator, or producer; or

(ii) Specific data gathering site; or

(C) The disclosure of information described in paragraph (2) pursuant to the consent of the agricultural producer or owner of agricultural land.

(5) CONDITION OF OTHER PROGRAMS-The participation of the agricultural producer or owner of agricultural land in, or receipt of any benefit under, any program administered by the Secretary may not be conditioned on the consent of the agricultural producer or owner of agricultural land under paragraph 4(c).

04/23/2012 DRAFT

(6) WAIVER OF PRIVILEGE OR PROTECTION—The disclosure of information under paragraph (2) shall not constitute a waiver of any applicable privilege or protection under Federal law, including trade secret protection.

## 04/23/2012 DRAFT



## ATTORNEY GENERAL OF MISSOURI

CHRIS KOSTER ATTORNEY GENERAL

JEFFERSON CITY

. 65102 .

P.O. Box 899 (573) 751-3321

## May 3, 2012

Richard Fordyce Chairman, Soil and Water Conservation Districts Commission P.O. Box 176 Jefferson City, MO 65102

Dear Mr. Fordyce:

Thank you for your letter of November 4, 2011, in which you ask for general legal guidance regarding the roles and responsibilities of the Soil and Water Conservation Districts Commission, the boards of supervisors for the districts, and the Department of Natural Resources, with regard to budgetary, personnel, policy development, and audit-related issues. I understand that you asked for the guidance at the request of legislators, who may use it for discussions about whether any changes in practice, procedure, or law are warranted in order to provide greater clarity about the roles and responsibilities, or to increase the efficiency and effectiveness of soil and water conservation efforts in Missouri.

State Representative John Cauthorn made a similar request, and our office provided him an opinion on April 27, 2012. I believe that the response to Rep. Cauthorn satisfies the purpose of your request to me. His request and the response are attached for your information. Please let me know if I can be of further assistance.

Sincerely,

CHRIS KOSTER Attorney General of Missouri

Timothy P. Duggan Assistant Attorney General Phone: (573) 751-9802 Fax: (573) 751-8796 tim.duggan@ago.mo.gov

TPD:jl enclosures

## Attorney General of Missouri

JE.

CHRIS KOSTER ATTORNEY GENERAL

## Jefferson City 65102

P.O.Box 899 (573) 751-3321

April 27, 2012

The Honorable John Cauthorn State Representative, District 21 State Capitol, Room 235 Jefferson City, MO 65101

Dear Representative Cauthorn:

You ask what is the structure and relationship between the Soil and Water Commission and the Department of Natural Resources, what responsibilities and authority they have, and what is the source of that authority. In providing this response, we do not mean to suggest that we are giving you legal advice or otherwise treating you as a client of the Attorney General or any of his assistants. We merely wish to assist you in performing your official duties as a member of the General Assembly.

In interpreting statutes, "The seminal rule of statutory construction is to ascertain the intent of the legislature from the language used and to consider the words used in their plain and ordinary meaning." *Turner v. School Dist. of Clayton*, 318 S.W.3d 660, 665 (Mo. banc 2010).

We first examine the structure, responsibilities, and authority of the Soil and Water Commission (SWC). The Legislature created SWC in 1943 in a statute now found at §§ 278.080-278.155.<sup>1</sup> SWC "shall formulate policies and general programs for the saving of Missouri soil and water by the soil and water conservation districts, and shall give consideration to the districts' needs based on their character." § 278.080.1. SWC "shall be the administrative agency to represent this state in these and all other matters

<sup>1</sup> All statutory references are to RSMo Cum. Supp. 2011, unless otherwise noted.

arising from the provisions of sections 278.060 to 278.300."<sup>2</sup> *Id.* SWC must keep "a full and accurate record of all its proceedings ... and shall provide for an annual audit of all its accounts of receipts and disbursements." § 278.080.4.

SWC has general rule-making powers in certain areas. It has authority to promulgate rules and regulations to assist in cost-sharing programs, § 278.080.5(9), regulate marketing, purchasing, and selling of farm products by individual soil and water districts, § 278.135.4, and to "effectively administer" its powers. § 278.080.6. If an individual district fails to follow SWC policy, SWC has power to withhold state aid from that district. § 278.080.5(7). Where federal and state laws do not prohibit it, SWC may also grant individual variances to its rules upon proof that the rule will have an arbitrary and unreasonable impact on landowners. § 278.080.6.

SWC makes policies regarding individual soil and water conservation district's cooperating and making agreements with political subdivisions and land representatives, § 278.120.2(2), and policies regarding individual district's accepting and using money, services, or materials from the federal government, § 278.120.2(4).

SWC administers, for the state of Missouri, the soil and water conservation districts and subdistricts. *Id.* SWC is directed to encourage the establishment of individual soil and water districts as needed throughout the state, § 278.080.5(1), fix rules and procedures for fair and impartial referenda for establishing and disestablishing districts, § 278.080.5(2), receive and evaluate petitions for forming a district, § 278.080.5(3), provide training and assistance to the districts, § 278.080.5(5), to help individual districts obtain federal aid, § 278.080.5(7), to withhold state aid when the districts have not followed policy, § 278.080.5(7), and "give such other proper assistance as the soil and water commission may judge to be useful to any soil and water district in the saving of soil and water in that district." § 278.080.5(8).

<sup>2</sup> While SWC law is codified at §§ 278.060-278.155, the Soil and Water subdistricts law is codified at §§ 278.160-278.300. Thus, this provision gives SWC authority to represent the state in issues arising from the subdistricts.

When an individual soil and water conservation district is created (as provided in § 278.100) SWC helps establish its board. § 278.110.1. If a member of the board is unable to complete a term, SWC appoints an appropriate successor for the remainder of the term. § 278.110.2. In order to complete its own duties under the law, SWC receives rules, regulations, forms, documents, and any other information it needs from the individual subdistricts, which "shall submit" these items "to the [SWC] for its approval." § 278.110.5. The individual districts are required to assist SWC in administering state soil and water conservation cost-sharing programs. § 278.110.8. If a landowner participating in a cost-share program suffers undue hardship from maintaining a soil and water conservation project, SWC is empowered to require an easement from the landowner to enable SWC to maintain the project itself. § 278.110.8(2). SWC also must approve contracts and other legal instruments executed by individual districts. § 278.120.2(5). SWC receives and approves annual audit reports from the individual districts. § 278.110.6.

Thus, SWC has a wide variety of powers regarding the conservation of soil and water in Missouri, the oversight of individual soil and water conservation districts, and the making of policies, rules, and regulations in this area.

We now turn to the Department of Natural Resources (DNR), and its relationship with SWC. DNR exercises important control and oversight over SWC. DNR is a department in the executive branch of government. Mo. Const. Art. IV, § 12; Mo. Const. Art. IV, § 47, § 640.010 (previously § 10 of the Reorganization Act of 1974). "The department shall administer the programs of the state as provided by law relating to environmental control and the conservation and management of natural resources." Mo. Const. Art. IV, § 47. SWC's purpose is conservation of natural resources, so this constitutional provision requires DNR's administration of SWC.

Another constitutional provision requiring DNR to work with SWC is found in the tax for soil and water conservation. Mo. Const. Art. IV, §§ 47(a)-(c). This provision requires DNR to administer, through SWC, projects that make use of these tax funds. *Id.* 

Statutes make DNR's involvement with SWC even more extensive—The Reorganization Act of 1974 provided, and § 640.010.4 now provides: "All the powers, duties and functions of the state soil and water districts commission, chapter 278, RSMo, and others, are transferred by a type II transfer to the department [DNR]."

Thus, by both constitution and statute, the Soil and Water Commission (SWC) is part of DNR and under its oversight. However, the type II transfer means that although DNR has an important supervisory role over SWC, DNR does not have complete control over it. SWC was transferred "in its entirety with all the powers, duties, functions, records, personnel, property, matters pending, and all other pertinent vestiges retained by [SWC]" now having become "subject to supervision by the director of [DNR]." Reorganization Act of 1974, § 1.7(1)(b). But this "[s]upervision by the director" is limited to budgeting and reporting under § 1.6(4), (5) of the Act, abolishment of positions not specified by statute, employment and discharge of employees and division directors, allocating and changing duties, functions, and personnel, supervising use of equipment and space, and procuring supplies and services, always with the goal of "promot[ing] economic and efficient administration and operation of [DNR] and [SWC]." Reorganization Act of 1974, § 1.7(1)(b).

An important aspect of the relationship between DNR and SWC is budgeting. Because DNR has "exclusive budget-making powers for the department and for each ... commission ... within the department," § 1.6(4)(a), Reorganization Act of 1974, and is expressly required to supervise the budgeting of its commissions, Reorganization Act of 1974, § 1.7(1)(b), SWC does not have any of the budgeting power. SWC's participation in the budgeting process is limited: SWC must "present its estimate of requirements to the department head" every year at the time DNR sets. *Id.* Then DNR's head reviews the estimate and may modify it. *Id.* DNR consolidates all the budget requests from the entities for which it is responsible into one document for submission to the general assembly. § 1.6(4)(a)-(b), § 33.220.

This shows that SWC does not control its own budget. SWC participates in the budgeting process by presenting its estimate to DNR, but

OP-2011-0190

only DNR has authority to make SWC's budget. Further, DNR's budget recommendations are subject to legislative approval and appropriation, and, of course, the governor's power to change the rate of disbursal of appropriations at any time and reduce the amount of the appropriation itself when there is a budget shortfall. *Id.*, Mo. Const. Art. IV, § 27.

But once the state funds are appropriated by the general assembly, SWC is the entity that receives, allocates, and expends these funds for the use and benefit of the individual districts. § 278.080.1. SWC also receives and properly conveys to the individual districts "any other form of aid extended to such districts by any other agency of this state." *Id.* 

As shown above, the Reorganization Act of 1974, § 1.7(1)(b), gives DNR supervision over the employment and discharge of employees and division directors. DNR's director appoints, assigns, and reassigns all SWC employees. § 640.010.2. DNR has the power to hire, fire, and change duties of SWC employees. Reorganization Act of 1974, § 1.7(1)(b). DNR's director also appoints directors as "directors of staff" to help SWC's policy making board, but that board must approve the appointments and can remove them upon written request. § 640.010.2. DNR's director is an ex officio member of SWC. § 278.080.2. These provisions show that DNR has an extensive role in supervising and controlling SWC's personnel.

However, DNR has no supervision of "substantive matters relative to polices, regulative functions or appeals from decisions of [SWC], unless specifically provided by law." Reorganization Act of 1974, § 1.7(1)(b). In fact, DNR's director is "subject to [SWC's] decisions as to all substantive and procedural rules." § 640.010.1. The decisions of DNR's director "shall be subject to appeal to [SWC] on request of [SWC] or by affected parties." *Id.* DNR's policy-making involvement is generally limited to recommending policies and faithfully executing the ones SWC chooses to adopt, § 640.010.1, and providing a "director of staff" to assist SWC's policy makers. § 640.010.2.

In conclusion, although DNR and SWC are distinct entities, they both are charged with the conservation of Missouri's natural resources of soil and water, and DNR has extensive control and supervision over SWC. However,

SWC has its own specific responsibilities regarding developing policies, promulgating rules and regulations, and assisting individual districts.

Very truly yours,

1222 - 6-

LINDA LEMKE Assistant Attorney General

Back to Memo

## Form to Request Attorney General Opinions

1. Information about requestor:

 Name:
 Representative John Cauthorn of the 21<sup>st</sup> District

 Address:
 201 West Capitol Avenue, Jefferson City, MO

Phone:

(573) 751-9458

Date Request Made: <u>9/27/2011</u>

2. Official capacity of requestor (*See Section 27.040, RSMo*):

John Cauthorn is a State Representative and Chairman of the Agriculture

and Natural Resources Appropriations Committee

3. The question of LAW upon which I request your legal opinion is as follows: (Note: Make certain the phrasing of the question is complete and clearly stated because only this question will be considered for an official opinion.)

What is the structure and relationship between the Soil and Water <u>Commission and the Department of Natural Resources?</u> What are their <u>responsibilities?</u> Who has authority over what? Is that authority through <u>ballot language or rules?</u> 4.

A complete statement of the FACTS giving rise to this question is as follows:

(Note: If all facts are not furnished which this office needs to respond to this question, it may be rejected as an incomplete request which this office cannot answer.)

List each and every governmental entity involved in this request:

The State House of Representatives, Department of Natural Resources,

and the Soil and Water Commission

6.

5.

Which of the entities listed in response to Question 5 have attorneys paid with public funds?

For each entity listed, attach a copy of the written legal opinion of each such attorney on the question involved herein.

(Note for prosecuting attorneys: Also attach a copy of your legal opinion giving Missouri statutes, significant Missouri appellate decisions and your conclusions drawn therefrom.)

None

State in detail how the question of law relates to your official position or to the discharge of your duties.
Representative Cauthorn is the chairman of the Agriculture and Natural
Resources Committee
Is any litigation pending involving Yes or No (circle one) the issues raised in your opinion request?
If the answer to Question 8 is "yes" list the name of case, court in which it is pending and docket number of case:
Name of case:
Court where pending:

•

ł

;



#### Missouri Association of Soil and Water Conservation Districts

July 18, 2012

President STEVE RADCLIFF NACD Board Member P. O. Box 571 Chillicothe, MO 64601 (660) 247-1255 stevenr@greenhills net

1st Vice President KENNY LOVELACE 2605 County Road 325 Palmyra, MO 63461 (573) 769-4544 kennyll@centurytel.net

2nd Vice-President BEVERLY DOMETRORCH Alternate NACD Member 2670 Highway 240 Fayette, MO 65248 (660) 248-2645

> 3rd Vice-President BRUCE BIERMANN 1529 Sunset Blvd Mound City, MO 64470 (660) 442-5262

Past President FRED FELDMANN Route 1, Box 62 Richards, MO 64778 (417) 966-7289 fredswcd@live.com

AREA DIRECTORS

Area I BRUCE BIERMANN 1529 Sunset Blvd Mound City, MO 64470 (660) 442-5262

Area II TOM LAMBERT 15214 123<sup>rd</sup> Street Pattonsburg, MO 64670 (660) 367-2448

Area III KENNY LOVELACE 2605 County Road 325 Palmyra, MO 63461 (573) 769-4544

Area IV BEVERLY DOMETRORCH 2670 Highway 240 Fayette, MO 65248 (660) 248-2645

Area V GEORGE ENGELBACH 3489 Linhorst Road Hillsboro, MO 63050 (636) 475-6328

Area VI BEN GORDEN 2282 E. 460<sup>th</sup> Road Half Way, MO 65663 (417) 445-2596

> Area VII DAN GREESON 29 Pin Oak Road Eldon, MO 65206 (573) 392-3208

Area VIII MIKE KELLEY RR 2 Box 4805 Ellsinore, MO 63937 (314) 753-1730 Ms. Colleen Meredith DNR Soil & Water Program Director PO Box 176 Jefferson City, MO 65102

Dear Ms. Meredith:

The MASWCD Board has discussed the report from the Attorney General's office on the request submitted by Representative Cauthorn on the roles and responsibilities of the Commission, DNR and the local SWCD Boards. We feel there were really no solid answers there to some of our concerns, so we have contracted with an attorney to get answers to some specific questions about the roles and responsibilities of the Commission, DNR and the local SWCD Boards.

The attorney will have his answers ready to discuss with us on August 6. We are setting up a meeting for that day at 2:00 p.m. in the conference room at the Missouri Cattlemen's Office in Columbia and are inviting you and another Program staff member to attend. We are also inviting the Soil and Water Commission to attend. This way we can all listen and discuss and ask questions with everyone hearing the same discussion and answers.

If you have questions, I can be contacted by e-mail at <u>stevenr@greenhills.net</u> or at 660-247-1255. I look forward to your attendance at the meeting.

Sincerely,

Steven Radcliff MASWCD President

Cc: MO Soil & Water Commission

PEGGY LEMONS 1209 Biscayne Drive Jefferson City, MO 65109 (573) 893-6790 or 893-5188 peggyl@maswcd net

Executive Director

Treasurer DAVID DIX PO Box 756 Eminence, MO 65466 (573) 226-3787 davdix@socket.net

## Teri Murrison

From:	Teri Murrison
Sent:	Wednesday, May 29, 2019 8:23 AM
То:	Delwyne Trefz; Ken Stinson
Cc:	Tom Daniel; Cathy Roemer; Benjamin Kelly
Subject:	RE: Your Opportunity to Comment on the Idaho Conservation Partnership Agreement

Hey Ken! Thanks for this input. The Committee (Tom, Cathy, Benjamin, Robbie, Curtis, and I) met yesterday and will recommend to both Boards that we pause, step back, and take a closer look at incorporating some implementation of Farm Bill program points Curtis submitted and other things. I will definitely include your comments in the Board packets. Thanks for weighing in!

Teri

From: Delwyne Trefz Sent: Wednesday, May 29, 2019 7:55 AM To: Ken Stinson <kstinson@latahswcd.org> Cc: Teri Murrison <Teri.Murrison@swc.idaho.gov>; Tom Daniel <danielfarms@gmail.com>; Cathy Roemer <Cathy.Roemer@swc.idaho.gov>; Benjamin Kelly <benjamin@amgidaho.com> Subject: RE: Your Opportunity to Comment on the Idaho Conservation Partnership Agreement

Hi Ken,

Thanks for your comments. I'm forwarding to the group who is looking at potential revisions.

My apology for taking this long to respond—your email got lost in the shuffle and the hustle.

Take good care,

Delwyne

From: Ken Stinson <<u>kstinson@latahswcd.org</u>> Sent: Wednesday, May 22, 2019 2:28 PM To: Delwyne Trefz <<u>Delwyne.Trefz@swc.idaho.gov</u>>; Steve Becker (<u>stevebecker@co.nezperce.id.us</u>) <<u>stevebecker@co.nezperce.id.us</u>>; Taylor, Robbie - NRCS, Rexburg, ID <<u>Robbie.Taylor@id.nacdnet.net</u>> Cc: Dave Huggins (<u>dhuggins@wsu.edu</u>) <<u>dhuggins@wsu.edu</u>> Subject: FW: Your Opportunity to Comment on the Idaho Conservation Partnership Agreement

Delwyne, Steve and Robbie -

Per ISWCC invitation to review their draft of a revised Idaho Conservation Partnership Agreement, I wanted to offer a suggestion from the perspective as the District Manager of one conservation district. This is only my opinion and not a formal opinion of the Latah SWCD Board of Supervisors. I am sending this to each of you since you represent the three of the four entities of the agreement and the Latah SWCD is a member of the associations who are signatories.

Upon comparison of the 2011 Partnership Statement and the ISWCC draft Partnership Statement, I believe the language of the 2011 Statement continues to contain the most relevant language/commitments to the Idaho Partnership. I see no obvious reason to alter this language unless there are reasons the four signatories believe the 2011 agreement is no longer valid. Personally, I am not one to support altering state-wide agreements if not needed in an effort to simply "update" language. I believe there is strength within the Idaho Partnership when agreements/commitments stay in

place through changes in agency administrations. The commitments made back in 2011 should continue to hold unless individual signatories believe the agreement must be altered. If the signatories believe the commitments have been significantly altered, these changes should be explicitly highlighted to conservation districts so they can be reviewed by the Boards and their comments forwarded to their associations.

In summary, I see no need to revise the existing agreement signed in 2011. If the signatories would like to recommit to this agreement at the IASCD conference this fall and sign, once again, the existing agreement language, that might be a nice gesture to show continued commitment to the original principles of the 2011 agreement.

Let me know if you have any questions.

Ken

\*\*\*\*

Please note email address change - kstinson@latahswcd.org

Kenneth Stinson District Manager Latah Soil & Water Conservation District 220 East 5<sup>th</sup> Street, Suite 208 Moscow, ID 83843 Cell – 509.338.2549 Office Msg – 208.301.5090 www.latahswcd.org

From: Ken Stinson <<u>kstinson@latahswcd.org</u>> Sent: Thursday, May 02, 2019 2:03 PM To: Delwyne Trefz <<u>Delwyne.Trefz@swc.idaho.gov</u>> Subject: Re: Your Opportunity to Comment on the Idaho Conservation Partnership Agreement

Delwyne - Would you be willing to send me a copy of the signed agreement for comparison? Thanks.

Ken

Get Outlook for Android

From: Delwyne Trefz <<u>Delwyne.Trefz@swc.idaho.gov</u>>

Sent: Thursday, May 2, 2019 11:05:16 AM

To: Jessica.harrold@id.nacdnet.net; aswd@ctcweb.net; chsimons@cableone.net; bl.swcd@gmail.com; leann.daman@id.usda.gov; blainescd@gmail.com; Sarah.Garcia@id.nacdnet.net; Cassie.Olson@id.nacdnet.net; briverscd@gmail.com; butteswcd@outlook.com; hawleyim@msn.com; camasscd@yahoo.com; Lori.Kent@id.nacdnet.net; pauline.bassett@id.nacdnet.net; cbswcd@ida.net; Robbie.Taylor@id.nacdnet.net; Clearwater.swcd@gmail.com; cswcd@custertel.net; Joyce.Smith@id.nacdnet.net; ewcswcd@gmail.org; ewcswcd@gmail.com; dmcmurray6@gmail.com; Stefanie.Kazyaka@id.nacdnet.net; chris.hatch@id.nacdnet.net; lyla.dettmer@franklinSWCD.net; SheryI.Stelling@id.nacdnet.net; goodingscd1@gmail.com; stefanie.hays@id.nacdnet.net; jennifer.saathoff@id.nacdnet.net; ksswcd@yahoo.com; Ken Stinson; lemhiscd@custertel.net; karol.holthaus@id.nacdnet.net; minidokaswcd@gmail.com; portneufswcd@gmail.com; pegi.long@id.nacdnet.net; deeannscott@cableone.net; southbingham@gmail.com; tetonscd@silverstar.com; Durena.Farr@id.nacdnet.net; vicki.lukehart@id.nacdnet.net; wrswcd@gmail.com; denisscd@ida.net; tcikaitoga@co.fremont.id.us

**Cc:** Allan Johnson; Bill Lillibridge; Brad Shelton; Brian Reed; Carolyn Firth; Chuck Pentzer; Eileen Rowan; George Hitz; Jon W. Beals; Loretta Strickland; Maria Minicucci; Paula Johnson; Rob Sharpnack; Todd Higens; SWC Information **Subject:** Your Opportunity to Comment on the Idaho Conservation Partnership Agreement

Dear partners,

At our Joint Board Meeting with IASCD in January, Commissioner Roemer, IASCD Board member Tom Daniels, Benjamin Kelly, and Teri were tasked with creating a draft of a new Partnership Agreement for consideration by our Commissioners, IASCD, IDEA, and NRCS. Our last agreement was signed in 2011. Between the unusual legislative session this year and Teri's medical leave, we were unable to convene the group to discuss where to begin on a draft.

Because our Board will need time to review the draft and discuss it in open session before directing us to work with our partners to discuss changes, we put together a draft (see attached) as a starting point for discussion at our May 9<sup>th</sup> Board meeting. Comments received will direct further revisions for consideration of both boards in June.

We welcome individual and Board comments for possible changes. Should you wish to email them, please forward them to Teri at your earliest convenience so she can present them to our Board. Another alternative is to attend or phone in your comments at our Board meeting a week from today. The agenda goes out later this afternoon with the call-in, address, and time information.

Thanks so much.

Back To Memo

Back to Agenda

Delwyne Trefz, District Support Services Idaho Soil & Water Conservation Commission 208.332.1796 Office 208.810.0770 Cell

## MEMO



TO:	CHAIRMAN WRIGHT AND COMMISSIONERS ROEMER, TREBESCH,
	AND OLSON
FROM:	DELWYNE TREFZ, DISTRICT SUPPORT SERVICES
DATE:	MAY 23, 2019
RE:	FY2020 CONSERVATION DISTRICT FUNDING REQUEST

#### SOIL & WATER CONSERVATION COMMISSION

H. Norman Wright Chairman

> Cathy Roemer Vice Chairman

Gerald Trebesch Commissioner

Erik Olson Commissioner

Vacant Commissioner

Teri Murrison Administrator

## FY2020 CONSERVATION DISTRICT FUNDING REQUEST

Idaho statute requires the Commission to hold an annual conservation district budget hearing. At the hearing you are to consider the financial needs of the districts and use this information as the basis for your request for state funds for distribution to conservation districts.

This year eleven districts submitted budget hearing worksheets in which they identified a total of 22 priority projects with unmet funding needs. If the requested funding were available in FY2021, the districts could complete these projects. The eleven districts identified a total of \$2.4M of unmet funding which they would leverage with an additional \$1.4M from other partners to put \$3.8M worth of locally led water quality improvement work on the ground.

CONSERVATIO	N DISTRICT F	UNDING REC	UESTS FOR F	Y2020		
Number of Districts			Funding	s Source		
Submitting						Total
Budget			Other			Project
Requests	SWCC	Federal	State	District	Other	Cost
11	\$2,382,020	\$417,527	\$463,500	\$41,500	\$532,150	\$3,836,697

RECOMMENDED ACTION: For information and discussion.

## ATTACHMENTS:

- Conservation District Funding Requests for FY2020, by Conservation District and Project
- District Budget Hearing Worksheet.

#### Back to Agenda

CONSERVATION DISTRICT FUNDING REQUESTS FOR	FY2020, BY CONSERVATIO	N DISTRICT AND PROJECT	•			
			Funding Source			
District/Project	SWCC	Federal	Other State	District	Other	Total Project Cost
Benewah SWCD						
St. Joe River Streambank Stabilization	\$100,000	\$0	\$250,000			\$350,000
Camas CD						
District Capacity Building	\$4,000	\$0	\$8,500	\$1,500	\$0	\$14,000
Canyon SCD						
BMP Effectivenss Monitoring	\$1,800	\$34,000	\$1,000	\$10,800	\$25,000	\$72,600
Clearwater SWCD						
Scofield Creek Culvert Replacement	\$97,470	\$0	\$0	\$0	\$97,470	\$194,940
Clearwater SWCD						
Orofino Creek Road Culvert Replacement	\$39,680	\$0	\$0	\$0	\$39,680	\$79,360
Gem SWCD						
Lower Payette TMDL Implementation 319	\$110,000	\$0	\$0	\$0	\$0	\$110,000
Kootenai-Shoshone SWCD						
Mica Creek Strambank Protection	\$150,000	\$0	\$0	\$0	\$150,000	\$300,000
Kootenai-Shoshone SWCD						
Coeur d'Alene River Streambank Protection	\$100,000	\$0	\$0	\$0	\$0	\$100,000
Kootenai-Shoshone SWCD						
Wolf Lodge Creek Streambank Protection	\$185,000	\$0	\$0	\$0	\$0	\$185,000
Lewis SCD						
Soil Health in Lewis County	\$250,000	\$0	\$0	\$0	\$0	\$250,000
Lewis SCD						
Lewis County Forest Health	\$300,500	\$0	\$0	\$0	\$0	\$300,500
Lewis SCD						
Clearwater Complex Fire Landscape Restoration	\$240,000	\$0	\$0	\$0	\$0	\$240,000
Nez Perce SWCD						
Mission/Rock Creek Floodplain Restoration	\$75,000	\$221,557	\$0	\$10,000	\$45,000	\$351,557
Nez Perce SWCD						
White Road Bridge Design	\$40,000	\$61,970	\$4,000	\$2,200	\$0	\$108,170
Nez Perce SWCD						
Lindsay Creek Water Quality Phase 1	\$364,070	\$0	\$0	\$0	\$0	\$364,070
Squaw Creek SCD		· · · · ·			· · ·	
Lower Payette TMDL Implementation 319	\$110,000	\$0	\$0	\$0	\$0	\$110,000
Valley SWCD		· · · · ·			· · ·	
City of Donnelly Drainage Improvements	\$15,000	\$0	\$0	\$0	\$0	\$15,000
Valley SWCD						
Expand Youth Educational Outreach	\$4,500	\$0	\$0	\$0	\$0	\$4,500
Valley SWCD		· · · · ·			· · ·	
Composting Toilet at Boulder Lake	\$20,000	\$0	\$0	\$0	\$0	\$20,000
Weiser River SCD	+ -/	¥ -	• • •	* -	¥ -	+ -,
Weiser River Streambank Stabilization	\$75,000	\$0	\$0	\$5,000	\$150,000	\$230,000
Weiser River SCD		* -				
Galloway Dam Spillway Restoration	\$50,000	\$0	\$50,000	\$5,000	\$0	\$105.000
Weiser River SCD		÷-			+-	,,
Monroe Creek Restorartion	\$50,000	\$100,000	\$150,000	\$7,000	\$25,000	\$332,000
TOTAL	\$2,382,020	\$417,527	\$463,500	\$41,500	\$532,150	\$3,836,697

## District: Benewah Soil & Water Conservation District

Contact: Leann Daman

## **Priority Project/Program Needs**

Project/Program Title: St. Joe River Streambank Stabilization and Vegetation Project Part 2

Description of Project/Program: Promote and facilitate installation of BMPs designed to improve water quality along the St. Joe River. This program promotes coordination between private landowners and the district to facilitate feasible solution to nonpoint source pollution in the river and provides financial assistance for implementation of BMPs that will reduce loading of sediment, nutrients and promote vegetation to address river temperature. The district has been contacted by 23 different landowners requesting assistance with streambank stabilization and vegetation for their recreational river lots.

Priority: 1

Project/Program Timeline: November 2019 – November 2021

Resource Concern(s) Addressed: water quality due to excessive sediment and nutrient loading

Available Funding (list all sources):

Federal:	\$0
State: DEQ 319 Nonpoint source	\$250,000
District:	\$0
Other:	\$0
Notes: Match requested from the State of Idaho in th	he amount \$100,000

Total State Funds Needed To Complete Project:

\$100,000

Project/Program Title:	
Description of Project/Program:	
Project/Program Timeline:	Priority: 2
Resource Concern(s) Addressed:	
Available Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0
Notes:	· · · · · · · · · · · · · · · · · · ·
	Back to Memo

Total State Funds Needed To Complete Project:	\$0
---	-----

Drojost /Drogram Title:		
Project/Program Title:		
Description of Project/Program:		
Project/Program Timeline:	Priority: 3	
Resource Concern(s) Addressed:		
Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes:		
Total State Funds Needed To Complete Project:	Ś	\$0

District: Camas Conservation District

*Contact*: Kevin Wear-Chair

## Priority Project/Program Needs

Project/Program Title: Capacity Building			
Description of Project/Program: Increase office Staff	hours, increase office staff training, increase		
supervisor training, increase supervisor meeting sup	port.		
Project/Program Timeline:	Priority: 1		
Resource Concern(s) Addressed:			
Available Funding (list all sources):			
Federal:	\$0		
State:	\$8,500.00		
District:	\$1,500.00		
Other:	\$0		
Notes:			
Total State Funds Needed To Complete Project:	\$4,000.00		

Description of Project/Program:		
Soil Biology, fertilization testing and e thorough study of micro biology, soil j acidic soils relating to short and long a	fertility and various soil trea	d alfalfa production. There has not been atment regimes on the Camas Prairie
Project/Program Timeline:		Priority: 2
Resource Concern(s) Addressed:		
Available Funding (list all sources):		
Federal:		\$0
State:		\$0
		\$1,000.00
District:		

Total State Funds Needed To Complete Project:	\$3,000.00
---	------------

Droiget (Drogram Titles Technical Compart	
Project/Program Title: Technical Support	
Description of Project/Program: Beaver Creek fire im	pact on Willow Creek. Stream evaluation and
project suggestions.	
Project/Program Timeline:	Priority: 3
Resource Concern(s) Addressed:	
Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$1,000.00
Other:	\$0
Notes:	
Total State Funds Needed To Complete Project:	\$3,500.00

District: Canyon Soil Conservation District, 2208 E. Chicago, Ste A, Caldwell, ID 83605

*Contact*: Mike Swartz, Canyon SCD Chairman / Lori Kent, Admin. Assist.

## **Priority Project/Program Needs**

Project/Program Title: Project Title: Farmers' Cooperative Ditch Company Sediment Basin & Regional Conservation Partnership Program (RCPP).

Description of Project/Program: Description of Project: This project consists of installing a sediment basin of about 8.8 acres under RCPP for funding, through Natural Resources Conservation Service, to address water quality on the Farmers' Coop Canal and will service to clean up the water to provide cleaner water to the downstream water users. Currently, the downstream users are experiencing problems with filters on drip systems due to the amount of sediment being transported in the canal. Runoff water from upstream will be treated to clean the water entering the canal and provide a better chance of installing drip systems downstream. This project would also be for the installation of better irrigation systems (less or no runoff), and management practice to improve the water quality.

Project/Program Timeline: Completed Sediment Basin,	3
Ribbon Cutting Event March 25, 2019. Water Monitoring	Priority: 1
to begin June 2019.	

Resource Concern(s) Addressed: Concerns for water quality, water quantity and soil health.

Available Funding (list all sources):

Federal: EQIP	\$34,000
State: ISWCC	\$1,000
District: Conservation Planning	\$10,800
Other: Monitoring/Operations	\$25,000

Notes:

**Total State Funds Needed To Complete Project:** 

\$1,800

## 2019 District Budget Hearing: Water Quality Project Needs Worksheet for FY 2020 Budget Request

*District:* Clearwater Soil and Water Conservation District *Contact*: Tim Roehr, Business Manager

## Priority Water Quality Project Needs

## Project Title: Scofield Creek Culvert Replacement

Description of Project: Remove and replace outdated and undersized 72 inch x 60 ft long culvert that if it failed would severely degrade 12-14 miles of fish habitat downstream in Washington Creek. This culvert would be replaced with a 59 ft. x 16 ft. new bridge.

The existing 72 inch culvert at the confluence of Scofield Creek and Washington Creek on Forest Road #246 is undersized and outdated and has a high risk factor for failure due to wood and debris collecting at the inlet. The outlet is experiencing bank scour around and below the pipe. This culvert is also a fish passage barrier. Because of the location of this pipe in the road intersection of Forest Road #246 and the Moose Creek Rd, if the pipe was to fail, a large portion of the road intersection would be compromised and potential sediment input to Washington Creek could be in excess of 2,700 tons.

Project Timeline: August 2019 –	December 2019	Priority: 1
Resource Concern(s) Addressed:	Erosion, Water Quality, and Wild	life Concerns

Available Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other: PotlatchDeltic	\$97,470.00

Notes:

Total State Funds Needed To Complete Project:

\$97,470.00

## Project Title: Orofino Creek Watershed Road Infrastructure Upgrade

*Description of Project: PotlatchDeltic has two major infrastructure projects planned in the Orofino Creek watershed within Clearwater County.* 

The 1<sup>st</sup> sub-project is the removal and replacement of 54 undersized and outdated culverts varying in size from 18" to 42" along Orofino Creek from Hiway 11 to Cascade Drive in Orofino. Orofino Creek is a Class I fish-bearing stream. The estimated costs would by around \$40,000.

The 2<sup>nd</sup> sub-project would be the removal and replacement of 30 undersized and outdated 18" culverts on the Shanghai Road between Shanghai Summit and Rhoades Creek. The estimated costs would be around \$24,000.

Project Timeline: July 2020 – November 2020		Priority: 2	
Resource Concern(s) Addressed: Erosion, Water Quo	ality, and Wildlife	Concerns	
Available Funding (list all sources):			
Federal:			\$0
State:			\$0
District:			\$0
Other: PotlatchDeltic			\$39,680.00
Notes:			
Total State Funds Needed To Complete Project:			\$39,680.00

Project Title:		
Description of Project:		
Project Timeline:	Priority: 3	
Resource Concern(s) Addressed:		
Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes:		
Total State Funds Needed To Complete Project:		\$0

District: Gem Soil and Water Conservation District

**Contact:** Sheryl Stelling

## Priority Project/Program Needs

Project/Program Title:		
Description of Project/Program: Lower Payette TMDL Implementation Project. Funde financial assistance to landowners to install BMP's th watershed.	-	
Project/Program Timeline: current – December 31, 2	020	Priority: 1
Resource Concern(s) Addressed: The project area has They are listed for bacteria and sediment; bacteria re		Lower Payette River and Bissel Creek.
Available Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes: The Gem SWCD has been fortunate and succe implement non-point source projects since 2 continually have funding available for projec we face in getting projects on the ground is a lapses with our partner agency NRCS and the conservation technician with engineering au ground.	003. Our prove ts, we are on o a lack of engine e already over s	n track record has allowed us to ur 5 <sup>th</sup> phase. The biggest challenge pering availability in our area. Hiring stretched ISWCC engineering or soil
Total State Funds Needed To Complete Project:		\$110,000.00
Project/Program Title:		
Description of Project/Program:		

Project/Program Timeline:	Priority: 2
Resource Concern(s) Addressed:	
Available Funding (list all sources):	
Federal:	\$0

State:	
District:	
Other:	
Notes:	
Total State Funds Needed To Complete Project:	

Project/Program Title:	
Description of Project/Program:	
Project/Program Timeline:	Priority: 3
Resource Concern(s) Addressed:	
Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0
Notes:	
Total State Funds Needed To Complete Project:	\$0

# District: Kootenai-Shoshone SWCD

*Contact*: Karla Freeman

# Priority Project/Program Needs

Project/Program Title:	
<i>Description of Project/Program:</i> Mica Creek streamb proposed to 319; did not rank high enough to get fur to continue to pursue stream repairs and protection	nded. Landowners and Property Owners Assn. want
Project/Program Timeline: 2019-2021	Priority: 1
Resource Concern(s) Addressed: Streambank erosion	n, sediment delivery to Coeur d'Alene Lake
Available Funding (list all sources):	
Federal:	\$0
State: DEQ	\$0
District:	\$0
Other: Private landowners	\$150,000
Notes:	
Total State Funds Needed To Complete Project:	\$150,000
Project/Program Title:	
<i>Description of Project/Program:</i> Coeur d'Alene River River is eroding & migrating toward private property their property and the county road will eventually co	and county road. Landowners will eventually lose

Project/Program Timeline: 2019-2021		Priority: 2
Resource Concern(s) Addressed: Riverbank erosion, sediment delivery		
Available Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes:		
Total State Funds Needed To Complete Project:		\$100,000

Project/Program Title:		
Description of Project/Program: Wolf Lodge Creek W	/atershed/Coeu	r d'Alene Lake Sub-basin
Project/Program Timeline: 2019-2021		Priority: 3
<i>Resource Concern(s) Addressed:</i> Wolf Lodge Creek is square mile watershed into Wolf Lodge Bay on the n the Wolf Lodge Creek watershed is timber productio and some ranchettes. The project is on private prop	ortheast side o n, hay producti	f the Coeur d'Alene Lake. Land use in on, pasture and livestock production,
Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes:		
Total State Funds Needed To Complete Project:		\$185,000

*District*: Lewis Soil Conservation District

*Contact*: Karo Holthaus email: karol.holthaus@id.nacdnet.net

April 2019

## **Priority Project/Program Needs**

Project/Program Title: Soil Health in Lewis County	
Description of Project/Program: This project would focus on improving soil h County to implement lime application on 600 applications, 100 ac cover crops, 300 ac micu 500 feet fencing and water facilities for grazin This project would focus on improving soil h bodies in Lapwai Creek, Mission Creek, Big ( Creeks, Lawyer Creek, 5 Mile Creek, 6 Mile Cr Groundwater priority area.	0 acres, 3000 acres of split fertilizer ronutrient applications, 500 ac precision ag. ng of cover crops. ealth in Lewis County to target 303 (d) water Canyon, Little Canyon Holes/Long Hollow
Project/Program Timeline:	Priority: 1
County. Improve soil health by promoting nu groundwater.	<i>utrient management and improve</i>
Available Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0
cost share funding. Appling lime to the soil soil health productivity and the yields increa. The purpose of this project is to demonstr amount, right place, right time and right app fertilizer and lime applications to halt or re-	ucers in Lewis County which have asked for with low pH has been proven to accomplish se from application of lime. rate precision agriculture principles of right plication method with respect to commercial verse acidification, to improve pH levels for ing. This is a great concern of producers in

Project/Program Title: Lewis County Forest Health *Description of Project/Program:* This project would work with landowners/operators to identify ways to voluntarily apply needed conservation practices. This funding would help with implementing 200 acres pre-commercial thinning, 100 acres tree/shrub plantings, and 2,000 acres of weed control. It would encourage producers to properly manage timber stands, and fire zones, while collaborating with public land management agencies in planning and implementing forest improvement practices. Project/Program Timeline: Priority: 2 *Resource Concern(s) Addressed:* Reduce sediment load, prevent or stop the spread of exotic insects and disease, and reduce wildfire hazard. Available Funding (list all sources): Federal: \$0 \$0 State: \$0 District: Other: \$0 Notes: These practices would ensure a healthy, productive woodlands within Lewis County. This is a great concern of producers. **Total State Funds Needed To Complete Project:** \$300,500 **Project/Program Title:** 

Lewis County - Clearwater Complex Fire Landscape Restoration

Description of Project/Program:

The 2015 Clearwater Complex (CC) fire burnt 11,118 acres in Lewis county in a High/Very High Priority Landscape. The North Central Idaho Wildfire Restoration (NCIWR) group ranked CC top priority due to fire size and severity, resources lost & landowner participation in restoration efforts. This project will focus on the portion of the fire that occurred in Lewis County watersheds; which are ESA listed, Class 1 critical habitat watersheds.

Landscape scale restoration will restore hydrologic condition, healthy forests and ESA habitat in the Lewis county portion of the Clearwater Complex fire.

This project provides a framework for future restoration activities by 1) targeting work in the highest priority lands using BAER prioritization methods, 2) working across all ownerships to create a cohesive landscape of restoration, 3) leveraging current work on public lands, and 4) creation of a sustainable coordination group (NCIWR) to guide future work

Project/Program Timeline:

Priority: 3

Resource Concern(s) Addressed: Sediment, temperature, and nutrient loading for water quality in streams within Lewis County. Improve soil health by promoting nutrient management and improve groundwater.

Funding (list all sources):

Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0

Notes:

By addressing all lands, overall restoration success – increased forest resiliency to disease, weed invasion, and fire at a landscape scale and across ownerships – will increase significantly. Additionally, through targeted application of treatments the landscape will have a greater return on investment by providing continuous habitat for wildlife.

Total State Funds Needed To Complete Project:	\$240,000
---	-----------

District: Nez Perce Soil and Water Conservation District

Contact: Lynn Rasmussen

## Priority Project/Program Needs

#### Project/Program Title:

Description of Project/Program:

The Mission / Rock Creek Floodplain Restoration Phase 3 project is located in the Lapwai Creek watershed near Jacques Spur, Idaho. Project funds will be used to install phase 3 of a 5 phase installation project along 1.7 miles of Mission and Rock Creeks within the Lapwai Creek drainage near Culdesac, Idaho. Phase 3 consists of installation of 0.5 miles of fence, installation of 35 large wood structures, and protection of 775 feet of streambank.

The Mission / Rock Creek Floodplain Restoration Project consists of 5 phases as described below:

• Phase I – Stabilization of bridge abutment and confluence of Rock and Mission Creeks. Project completed in 2012 using SRBA funds.

• Phase 2 – Replacement of Mission Creek Bridge with larger structure spanning bankfull and floodprone width. Project installed with SRBA funds.

• Phase 3 – Protection of public and private infrastructure, connection of stream to 100 year floodplain, and addition of large woody debris to provide floodplain roughness and steelhead in-stream habitat complexity.

• Phase 4 – Planting riparian zone and bank protection. Installation of stream crossing in unit 5. Floodplain connectivity.

• Phase 5 – Planting riparian zone in phase 3 construction areas.

This purpose of this project is to improve in-stream aquatic habitat, reduce sediment transport to Mission Creek, and increase floodplain connectivity.

Project/Program Timeline: May 2020 – December 2023

Priority: 1

Resource Concern(s) Addressed:

Mission/Rock Creek does not meet State water quality standards due to excess sediment, nutrients, bacteria levels, high stream temperatures. Does not meet NOAA limiting factors for ESA-listed steelhead for excess sediment channel/bank form and habitat complexity.

Available Funding (list all sources):	
Federal:	\$221,557
State:	\$0
District:	\$10,000
Other:	\$45,000

Notes:

Total State Funds Needed To Complete Project:

Project/Program Title: Middle Mission Creek and White Road Bridge Designs

Description of Project/Program:

Description of Project:

White Road Bridge Design

The White Bridge project is located along Tom Beall Creek and is the first barrier upstream of the stream's confluence with Lapwai Creek. This barrier was identified in 2004 as a full passage barrier due to the outlet drop exceeding the passage criteria as well as steepness of slope(Taylor, 2004).

Planning and implementation efforts along Tom Beall Creek have been underway since 2013. The 17.36 square mile drainage is a tributary to Lapwai Creek. The objectives of treating this subwatershed within the Lapwai Creek system is to reduce sediment delivery to the stream, increase shading, reconnect the channel to its floodplain, and restore fish passage. The following activities have been completed or are underway within this drainage :

1. Barrier Assessment. This project was completed by the Nez Perce Tribe in 2004. This assessment was funded by the Bonneville Power Administration.

- 2. Stream Inventory and Assessment completed in 2015 using BPA funds.
- 3. Stream Temperature monitoring thermographs and a continuous sampling site have been installed since 2009. Funding is through BPA.
- 4. Tom Beall Buffer Plan completed in 2016. Plan funded through BPA.

5. Animal Feeding Operation relocation and enhancements. Completed using DEQ 319 and PL566 funds in 2003. Moved a feedlot to another location, installed runoff control measures, and watering system.

6. Riparian Restoration projects along 2.2 miles of stream. Began in 2003 with largest site completed in 2016. Funding through BPA and DEQ 319.

7. 4 barrier designs completed. Funding through BPA and DEQ 319.

8. Tom Beall reconnect project to move stream back to its original channel. Project is in Phase 2 of

a 3 part planning process. Funded by BPA

9. Streambank stabilization designs completed for 2 critical areas along public road.

This White Road bridge design is one of the last projects that need to be designed which will allow for fish access to 4.5 miles of stream. The White Bridge structure was originally installed in the 1930s and is a concrete structure and metal pipe extension. The survey, biological assessment and National Historic Preservation Act section 106 consultations will be completed through the BPA project proposal sponsored by the NPSWCD.

The existing structure will be removed, grade control structures installed to prevent downcutting and to allow for fish passage and then a bridge installed. The project funds will be used to contract with an engineer to finish the bridge design component of the project. Steelhead spawning occurs downstream of the Lapwai and Tom Beall confluence. However adult and juvenile use of Tom Beall Creek is prohibited due to this barrier. Removal of the barrier will result in access to 4.5 miles of stream.

### Mission Creek Design

The Mission Creek Bridge project is needed to allow access to cropland and a winter feeding area for cattle. The NPSWCD has been working with the private landowner on a stream restoration plan. The habitat restoration plan is slated for completion in February 2019 and consists of a 1.2 mile segment of stream. A project area video was completed in 2016 and is available for viewing on you tube at

\$75,000

https://www.youtube.com/watch?v=ecv31oNpIF0&t=9s. The video shows the stream cross sections, flow volume and vegetation conditions from the spring of 2016.

The landowner has agreed to fence the stream, install large wood, and plant riparian vegetation once the restoration plan is completed. These components will be installed through the NPSWCD BPA funded project in Lapwai Creek. The bridge is needed to allow landowner access, protect spawning habitat and remove a seasonal barrier created by the existing crossing. In order to finalize the restoration plan, a bridge design is needed. Project funds will be used to contract with an engineer to develop a construction level design package and cost estimates. The existing crossing requires continual maintenance which causes channel disturbance impacting stream channel stability and creating a seasonal passage barrier. The following activities have been completed or are underway within this drainage:

1. The Mission Creek stream restoration plan is funded in the BPA 2016 project with NPSWCD. This plan identifies stream restoration needs along a 1.2 mile segment of Mission Creek.

2. 5 miles downstream of the Mission Creek project site is work identified as Rock Creek Floodplain Restoration Phases 1 through 5. Phases 1 through 2 are completed and Phase 3 is pending funding approval. This work has been funded by the BPA.

3. Mission Creek Bridge barrier removal was completed in November 2016 and is located 5 miles downstream of the proposed project site. Project funded by SRBA.

4. Mission Creek streambank stabilization project is located at the confluence of Mission and Rock Creeks and was completed in 2012. This work was funded by Pacific Coast Salmon Recovery Funds, SRBA, and BPA.

5. Riparian Restoration along 1.7 miles of stream was completed through fencing the stream, installation of 4 alternative water developments and vegetative plantings. This work began in 2007 and was completed in 2016. The work was funded through a combination of DEQ 319, PL566, SRBA, and BPA funds.

Project/Program Timeline: January 2020 – December 2020 Priority: 2

Resource Concern(s) Addressed: Mission/Tom Beall Creek does not meet State water quality standards due to excess sediment, nutrients, bacteria levels, high stream temperatures. Does not meet NOAA limiting factors for ESA-listed steelhead for excess sediment channel/bank form and habitat complexity.

Available Funding (list all sources):

Federal:	\$61,970
State:	\$0
District:	\$2,200
Other:	\$4,000

Notes:

Total State Funds Needed To Complete Project:

\$40,000

#### Project/Program Title: Lindsay Creek Water Quality Phase I

Description of Project/Program:

This project proposes landowner solicitation to all 65 homes along the City of Lewiston's main trunk line, with installation of 10 sewer hookup systems and decommission of these systems. Project sites will be prioritized based on the following:

- proximity to spring, stream, or shallow water aquifer

- age of septic system

- number of bedroom

- record of previous system failure

- other: soils, drainage features, etc.

The landowner cost for each system is approximately \$16,000 dollars to install, \$3,000 for equity buy in and connection fees, \$3,600 to decommission the current septic system, and \$9,200 to construct the line from the home to the trunk main. Design work and construction inspection will be completed by the City of Lewiston.

The NPSWCD is requesting funds to install 10 systems for Phase I.

Project/Program Timeline: January 2020 to May 2022

Priority: 3

Resource Concern(s) Addressed:

Surface Water: Lindsay Creek Subbasin Assessment and Total Maximum Daily Loads Lindsay Creek is a third order tributary to the Clearwater River. DEQ is establishing TMDLs to control bacteria, excess nutrients, and sediment in Lindsay Creek. Lindsay Creek was originally listed as not meeting state water quality standards on the 1998 303(d) list. Pollutants of concern include sediment, nutrients, bacteria, stream temperatures, dissolved oxygen, and flow alteration and habitat alteration.

#### BACTERIA

Monitoring conducted in April 2005 indicates that the development of bacteria TMDL is needed to comply with Idaho water quality standards. Forty-one percent of the E. coli bacteria samples collected during the 2001-2002 monitoring season were measured and found to be above Idaho's instantaneous water quality criterion, defined in IDAPA 58.01.02.251. Water quality monitoring conducted in 2005 showed E. coli bacteria in Lindsay Creek were above Idaho's water quality standard.

Consequently, an E. coli bacteria TMDL was developed and allocated a daily concentration equal to the state standard to all nonpoint sources contributing E. coli bacteria to the Lindsay Creek watershed. As such, all contributing sources should be reduced by 66%.

#### NUTRIENTS

A nutrient TMDL has been developed to initiate protective ground water quality management actions, reduce nitrogen loading to the creek, and address the effects on the cold water aquatic life in the creek. Ground water flow to Lindsay Creek is significant year round, and nitrogen concentrations in ground water are typically measured as nitrite plus nitrate as nitrogen (nitrite+nitrate-N). Nitrite (NO2) is a compound that is short an oxygen molecule comparatively, and when exposed to oxygen changes to nitrate (NO3). Total phosphorus concentrations ranged from 0.045 mg/L to 1.7 mg/L. The collective annual average was 0.203 mg/L.

Elevated nutrient levels in Lindsay Creek appear to originate within the watershed and from ground water springs entering the watershed. Nitrogen concentrations in the groundwater indicate impacts are occurring to ground water quality, causing nitrogen concentrations to exceed the ground water management action threshold.

Funding (list all sources):

Federal:

\$0

State:	\$0
District:	\$0
Other:	\$0
Notes:	
Total State Funds Needed To Complete Project:	\$364,070
Total State Fullas Needed To complete Project.	\$304,070

# District: Squaw Creek Soil Conservation District

*Contact*: Sheryl Stelling

## Priority Project/Program Needs

Description of Project/Program:   Lower Payette TMDL Implementation Project. Funded through the Idaho DEQ 319 program and provides financial assistance to landowners to install BMP's that will reduce non-point source pollution in the watershed.   Project/Program Timeline: current – December 31, 2020 Priority: 1   Resource Concern(s) Addressed: The project area has two TMDL's – Lower Payette River and Bissel Creek. They are listed for bacteria and sediment; bacteria respectively.   Available Funding (list all sources):   Federal:   \$0   State:   \$0   District:   \$0   Other:   \$0   Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to set more projects on the ground.	Project/Program Title:			
Resource Concern(s) Addressed: The project area has two TMDL's – Lower Payette River and Bissel Creek.         They are listed for bacteria and sediment; bacteria respectively.         Available Funding (list all sources):         Federal:       \$0         State:       \$0         District:       \$0         Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	Lower Payette TMDL Implementation Project. Funded through the Idaho DEQ 319 program and provides financial assistance to landowners to install BMP's that will reduce non-point source pollution in the			
They are listed for bacteria and sediment; bacteria respectively.         Available Funding (list all sources):         Federal:       \$0         State:       \$0         District:       \$0         Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	Project/Program Timeline: current – December 31, 2	020	Priority: 1	
Federal:       \$0         State:       \$0         District:       \$0         Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.				
State:       \$0         District:       \$0         Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	Available Funding (list all sources):			
District:       \$0         Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	Federal:		\$0	
Other:       \$0         Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	State:		\$0	
Notes: The Squaw Creek SCD partnered with the Gem SWCD on the last couple of Idaho DEQ 319 funding to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	District:		\$0	
to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation technician with engineering authorities would allow us to get more projects on the ground.	Other:		\$0	
Total State Funds Needed To Complete Project:       \$110,000.00	to implement non-point source projects. The proven track record has allowed us to continually have funding available for projects, we are on our 5 <sup>th</sup> phase. The biggest challenge we face in getting projects on the ground is a lack of engineering availability in our area. Hiring lapses with our partner agency NRCS and the already over stretched ISWCC engineering or soil conservation			
	Total State Funds Needed To Complete Project:		\$110,000.00	

Project/Program Title:		
Description of Project/Program:		_
Project/Program Timeline:	Priority: 2	
Resource Concern(s) Addressed:		
Available Funding (list all sources):		
Federal:	\$	50
State:	\$	50

District:	\$0
Other:	\$0
Notes:	
Total State Funds Needed To Complete Project:	\$0

Project/Program Title:		
Description of Project/Program:		
Project/Program Timeline:	Priority: 3	
Resource Concern(s) Addressed:		
Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other:		\$0
Notes:	·	
Total State Funds Needed To Complete Project:		\$0

Priority Project/Program Needs

# District: Valley Soil & Water Conservation District

*Contact*: Durena Farr, District Manager

Project/Program Title: City of Donnelly Surface Water Drainage Improvements and Flood Control		
<b>Description of Project/Program:</b> Inadequate culvert flooding at north end of City of Donnelly.	s and damaged ditch banks are creating an annual	
Project/Program Timeline: As funds allow Priority: 1		
Resource Concern(s) Addressed: Water quality, public health, water conservation		
Available Funding (list all sources):		
Federal:	\$0	
State:	\$0	
District:	\$0	
Other:	\$0	
<b>Notes:</b> Valley County Commissioners requested the District to investigate.		
Total State Funds Needed To Complete Project:	\$15,000	

Project/Program Title: Expansion of Youth Educational Outreach		
Description of Project/Program: Expand Envirothon and speech and poster contest outreach to		
additional school districts and home school community; Purchase Enviroscape Hands-on		
Watershed/Nonpoint Source Model and Enviroscape Hands-On Ecological Restoration (Wetlands and		
Floodplain) Model for school and community educati	onal activities	
Project/Program Timeline: Spring, 2019 and Fall, 2019 Priority: 2		
Resource Concern(s) Addressed: Water Quality		
Available Funding (list all sources):		
Federal:		\$0
State:		\$0
District:		\$0
Other: \$0		
<b>Notes:</b> Student outreach and citizen education and participation is critical to long-term watershed health.		
Total State Funds Needed To Complete Project:		\$4,500

Project/Program Title: Composting Toilet or Equivalent at Boulder Lake	
Description of Project/Program: Address high levels	of human waste at an area without motorized
access	
Project/Program Timeline:	Priority: 3
Resource Concern(s) Addressed: Water Quality, pub	lic health
Funding (list all sources):	
Federal:	\$0

# Priority Project/Program Needs

# District: Valley Soil & Water Conservation District

## *Contact*: Durena Farr, District Manager

State:	\$0
District:	\$0
Other:	\$0
<b>Notes:</b> The District addressed this issue at the lower trailhead through grants and funded a vault toilet bridging four entities (IDL, U.S.Forest Service trails, Valley County Parks and Rec and an Irrigation District) to bring about a solution. Now, the district is ready to address much needed solution at Boulder Lake at the end of the trail. There is no motorized access, so a composting toilet or equivalent solution is needed.	
Total State Funds Needed To Complete Project:	\$20,000

Project/Program Title: Lake Irrigation Ditch Diversion Improvements	
<b>Description of Project/Program:</b> Convert Lake Irrigation pipeline. Install Lake Irrigation ditch diversion improfirendly)	0,
Project/Program Timeline: As funds allow Priority: 3	
Resource Concern(s) Addressed: Water quality, water conservation, habitat	
Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0
<b>Notes:</b> Has been a Board discussion for several years but hasn't moved ahead because of limited funding for irrigation projects. Now may be possible to address through Farm Bill changes.	
Total State Funds Needed To Complete Project:	\$0

Project/Program Title: Mahala Ditch Diversion on Lake Fork Creek		
Description of Project/Program: Make Mahala ditch	n diversion on Lake Fork Ck. fish friendly with AOP	
culverts. The VSWCD was involved in cost sharing the construction of the present diversion several		
years ago. At that time it included fish screens. The screens never self-cleaned properly and were soon		
abandoned, allowing fish to enter the ditch.		
Project/Program Timeline:	Priority: 3	
Resource Concern(s) Addressed: Water quality, wat	er conservation, habitat	
Funding (list all sources):		
Federal:	\$0	
State:	\$0	
District:	\$0	

# 2019 District Budget Hearing: Project/Program Needs Worksheet for FY 2021 Budget Request Priority Project/Program Needs

C. J. J. Durona Farr. District Manager	District:	Valley Soil & Water Conservation District
contact: Durena Farr, District Manager	Contact:	: Durena Farr, District Manager

Other: \$0 Notes: Has been a Board discussion for several years but hasn't moved ahead because of limited funding for irrigation projects. Now may be possible to address through Farm Bill changes. \$??

Total State Funds Needed To Complete Project:

Project/Program Title: Barker Lane Water Conservation Irrigation Improvements		
<b>Description of Project/Program:</b> The last landowner with water rights is not receiving water due to		
irrigation system. This project will need to be addres	sed by the Irrigation District.	
Project/Program Timeline:	Priority: 3	
Resource Concern(s) Addressed: Water quality, water conservation, energy conservation		
Funding (list all sources):		
Federal:	\$0	
State:	\$0	
District:	\$0	
Other:	\$0	
<b>Notes:</b> Bill Lillibridge has assessed this system. Requires action and funding for the Irrigation District with our technical and administrative support.		
Total State Funds Needed To Complete Project:	\$10,000	

Project/Program Title: Dry Grazing Alternative Water Source		
Description of Project/Program: This projects supports the IDEQ lake buffer zone BMP (Ref: 2000 IDEQ		
Implementation Plan) to keep cattle from drinking lake water and defecating in or near the lakeshore by		
providing fresh drinking water source(s) at locations higher in pasture areas. The project consists of		
design and delivering fresh water to water troughs or cattle	head pumps.	
Project/Program Timeline: 2 years	Priority: 1	
Resource Concern(s) Addressed: Lake Cascade toxic algae.		
Several studies indicate that dropping from 1 cow in 1 day can provide enough phosphorous to create		
an algae bloom in 250,000 gallons of water. The farther we can keep livestock from the lake/stream		
shorelines, the more time the soil and plants have to uptake or degrade nutrients.		
Funding (list all sources):		
Federal:	\$0	
State:	\$0	
District:	\$0	
Other: \$0		
Notes: Actual costs will vary depending on the volunteer ran	cher for the program, size of herd and	
terrain constraints.		
Total State Funds Needed To Complete Project:	\$65,000	

## Priority Project/Program Needs

### *District*: Valley Soil & Water Conservation District

*Contact*: Durena Farr, District Manager

### Project/Program Title: Septic Education Program

**Description of Project/Program:** A health department survey indicates the South Lake Cascade watershed has hundreds of septic systems/privies that do not meet current state health standards and were "grandfathered-in" 30-years ago. The specific action is to conduct an groundwater and lake water investigation to determine septic contribution to lake nutrients and secondly, a media campaign to educate and make people aware of the environmental situation, explain toxic algae relation to septic leach field nitrates as a sense of importance and the septic contribution to the lakes problem, provide realistic solutions, provide factual information in an easy to understand format, and basically help the public make the right intellectual, ethical and moral decision to improve the water quality of Lake Cascade.

Project/Program Timeline: 2 years

Priority: 2

Priority: 3

**Resource Concern(s) Addressed:** Lake Cascade toxic algae and septic nutrient loading. This projects supports the IDEQ Lake Cascade septic system improvements (Ref: 2000 IDEQ Implementation Plan) to reduce nutrient loading in the lake.

#### Funding (list all sources):

Total State Funds Needed To Complete Project:	\$150,000
Notes:	
Other:	\$0
District:	\$0
State:	\$0
Federal:	\$0

#### Project/Program Title: Road Dust Stabilization

**Description of Project/Program:** Work with Valley County to provide a 3 mile southerly portion of West Mt Road with dust stabilizer to control summertime dust clouds which sometimes exceed 100 ft high and drift over the lake.

Project/Program Timeline: 4 months

Resource Concern(s) Addressed: Lake Cascade toxic algae.

This projects supports the IDEQ Lake Cascade dust BMP (Ref: 2000 IDEQ Implementation Plan) to reduce nutrient and turbidity loading in the lake.

#### Funding (list all sources):

Total State Funds Needed To Complete Project:	\$10,000
Notes:	
Other:	\$0
District:	\$0
State:	\$0
Federal: 319 funds?	\$0

Priority Project/Program Needs

#### *District*: Valley Soil & Water Conservation District

*Contact*: Durena Farr, District Manager

#### Project/Program Title: Lake Water Quality Monitoring Equipment

**Description of Project/Program:** For use by IDEQ and local community based citizens' science group, lake water quality monitoring programs. A state-of-the-art instrument is needed to be able to rapidly and accurately sample many locations in a timely manner for trend analysis and spatial distribution. The equipment requested is a YSI Multiparameter Sonde 7 port EXO2. Reads pH, DO, Turbidity, Temperature, Chlorophyll, blue-green algae, and nitrate. This in-situ instrument can save thousands of dollars annually in analytical laboratory costs.

denais annually in analytical laboratory costs.	
Project/Program Timeline: 4 months	Priority: 3
Resource Concern(s) Addressed: Lake Cascade toxic	algae.
This project supports the IDEQ Lake Cascade water c	uality monitoring program and enhances the
community's ability to respond and manage toxic alg	gae issues.
Funding (list all sources):	
Federal:	\$0
State:	\$0
District:	\$0
Other:	\$0
Notes	

Total State Funds Needed To Complete Project:

Project/Program Title: Lakeside Dog Waste Stations Description of Project/Program: Working with USBOR and volunteers, install 5 dog poop bag stations at public turnouts/dog walk areas along the lakeshore. Volunteers to install. Project/Program Timeline: 5 months **Priority:** 3 Resource Concern(s) Addressed: Lake Cascade toxic algae. This project supports the IDEQ Lake Cascade water quality algae issues by removing animal fecal wastes from entering the lake. Funding (list all sources): Federal: \$0 \$0 State: \$0 District: \$0 Other: Notes: grant funding? **Total State Funds Needed To Complete Project:** \$1,600

### Project/Program Title: Waterfront Livestock Manure By Product Collection

**Description of Project/Program:** Working with USBOR, volunteer rancher, volunteer farmer, summer labor and local volunteers, to collect livestock byproducts within 200 feet of the lakeshore and major tributary drainages using a small rental tractor scraper/rake, and deliver to a compost pile in prepared

\$15,000

# 2019 District Budget Hearing: Project/Program Needs Worksheet for FY 2021 Budget Request Priority Project/Program Needs

### *District*: Valley Soil & Water Conservation District

*Contact*: Durena Farr, District Manager

area and then after the compost is cured, export for reuse as fertilizer. Follow NRCS Animal Manure Management guidelines. Volunteer rancher needed and hire summer intern. Project/Program Timeline: 1 year Priority: 3 Resource Concern(s) Addressed: Lake Cascade toxic algae. Reduces nutrients, organics and pathogens from entering the lake. This project supports the IDEQ Lake Cascade water quality algae issues by removing animal fecal wastes from entering the lake. Funding (list all sources): Federal: \$0 \$0 State: \$0 District: Other: \$0 Notes: \$25,000 **Total State Funds Needed To Complete Project:** 

Project/Program Title: North Fork Payette River Watershed Network					
<b>Description of Project/Program</b> : There is a renewed spotlight on the watershed because of continuing					
decreases in water quality, including a month-long c	losure of Lake C	ascade due to cyanobacteria			
outbreaks in 2018. There are numerous aging septic	systems and ca	ttle grazing on the shoreline. In			
2018 the North Fork between Payette Lake and Lake	Cascade was lis	sted as Category 5. DEQ is recreating			
a Watershed Advisory Group and asking the District	to take the lead	to ensure long-term continuity and			
increased focus on the numerous contributors to the	degraded wate	rshed. All of our projects contribute			
to watershed health at some level, and we are asking		-			
as a priority watershed to bring increased resources	and expertise to	o the table.			
Project/Program Timeline:	Project/Program Timeline: Priority: 1				
Resource Concern(s) Addressed: Water quality, wat	er conservation	, habitat, recreation and tourism			
Funding (list all sources):					
Federal:		\$0			
State:		\$0			
District:		\$0			
Other:		\$0			
<b>Notes:</b> Over the years many organizations have come and gone and it is critical to have consistent and long-term leadership. This process will take much outreach and education for both Supervisors and Administration. We also have an aged and expensive printer to maintain and operate, with increased need for printing capabilities to support outreach and education. There is a need for additional FTE and grant writing resources to begin to effectively respond the watershed demands.					
Total State Funds Needed To Complete Project:		\$0			

**Priority Project/Program Needs** 

# District: Valley Soil & Water Conservation District

*Contact*: Durena Farr, District Manager

nental Stewa	ırdship	
uments for Next	Generation Youth Employment an	nd
-		
ardship focus wit	th projects and education to sustai	in
15		
nue	Priority:	
tural resources,	open spaces, ecosystem, habitat,	
		\$0
		\$0
		\$0
		\$0
ordination. The	ese programs would be effective in	
		\$0
	uments for Next Bridge Commun ardship focus wit nue tural resources,	nental Stewardship         uments for Next Generation Youth Employment and         Bridge Community Environmental Stewardship         ardship focus with projects and education to sustant         nue       Priority:         tural resources, open spaces, ecosystem, habitat,         d community partnerships available. These efforts         pordination. These programs would be effective in         sing projects that had a direct result on watershead

District: Weiser River SCD

Address: 847 E. 9<sup>th</sup> St., Weiser, Idaho 83672

**Phone:** 208-549-2628 X112

E-mail: Vicki.lukehart@id.nacdnet.net

**Contact:** Vicki Lukehart

**DATE:** April 2, 2019

## PART 1: Project/Program Priorities

Project/Program Title: Phase II Streambank Restoration Project Description of Project/Program: Streambank Restoration Project Phase II. Phase I removed a large sediment bar at the confluence of the City of Weiser intake and restored the streambank near the confluence area. Phase II is needed to prevent future erosion that is causing the issues, by working the Railroad to help at rock barbs to redirect the flow of water from the train bridge. This will prevent or greatly slow down the erosion on the south bank of the Weiser River. Project/Program Timeline: August 2020- December 2021 Priority: 1 Resource Concern(s) Addressed: Soil Erosion and water quality on the TMDL listed Weiser River Funding Sources (list all sources): Federal: \$0 State: Railway \$50,000.00 District: WRSCD District \$5,000.00 Other: City of Weiser \$100,000.00 Notes: TOTAL FUNDS REQUESTED: \$75,000.00

Project/Program Title: Restoration of Galloway Dam Spillway	
Description of Project/Program: The cement spillway is over 100 yea Large areas of cement are eroding causing streambank erosion, safe from excess sediment.	
Project/Program Timeline: June 2020-December 2021	Priority: 2
Resource Concern(s) Addressed: Water quality and soil erosion	

TOTAL FUNDS REQUESTED:	\$50,000.00
Notes:	
Other:	\$0
District: Weiser River SCD	\$5,000.00
State: IDEQ 319	\$50,000.00
Federal:	\$0
Funding Sources (list all sources):	

Project/Program Title: Monroe Creek Restoration P	Project	
Description of Project/Program: Monroe Creek is list of trees dying, the Creek is now changing its course. and ranches. Monroe Creek is approximately 25 mile	This is causing	2 · · ·
Project/Program Timeline: January 2020-December .	2021	Priority: 3
Resource Concern(s) Addressed: Water Quality and	Soil Erosion	
Funding Sources (list all sources):		
Federal: NRCS EQIP (small watershed program)		\$100,000.00
State: IDEQ 319		\$150,000.00
District: Weiser River SCD		\$7,000.00
Other: Landowners		\$25,000.00
Notes: DATE		
TOTAL FUNDS REQUESTED:		\$50,000.00

Back to Memo

Back to Agenda



<u>ltem # 5</u>

TO:	CHAIRMAN WRIGHT AND COMMISSIONERS ROEMER, RADFORD, SLICHTER, AND
	TREBESCH
FROM:	DELWYNE TREFZ, DISTRICT SUPPORT SERVICES
DATE:	MAY 29, 2019
RE:	DISTRICT SUPPORT SERVICES TECHNICAL ASSISTANCE ALLOCATION UPDATE

#### DISTRICT TECHNICAL ASSISTANCE AWARDS

In accordance with the Technical Assistance Allocation Process approved by the Commission, district requests for FY2020 SWCC assistance were prioritized within each Division using the individual ranking system selected by each Division. SWCC staff considered the recommendations submitted by the evaluation teams and to the extent that it was logistically possible based the allocation of the available SWCC staff hours upon those recommendations.

Table 1 shows that 10,746 hours of SWCC field staff time have been committed to district support in FY2020.

Table 1. Idaho Soil and Water Conservation Commission FY 2020 Field Staff Hours								
	District Support Hours							
	Hours Available for Hours Available for Hours Available for							
	Allocating to District	ocating to District Discretionary District Dis						
STAFF	TA Requests	Support	IASCD Meetings					
Allan Johnson	1,002	443	82					
Bill Lillibridge	1,004	274	91					
Brad Shelton	568	400	136					
Brian Reed	158	320	185					
Carolyn Firth	200	190	123					
Chuck Pentzer	200	43	172					
Delwyne Trefz	30	228	166					
Eileen Rowan	900	195	112					
George Hitz	600	224	184					
Jon Beals	511	269	137					
Loretta Strickland	450	300	132					
Maria Minicucci	100	40	65					
Rob Sharpknack	165	108	239					
TOTAL	5,888	3,034	1,824					
GRAND TOTAL	GRAND TOTAL 10,746							

District requests for assistance, and the number of SWCC field staff hours allocated to district requests for the years 2015 – 2020 are summarized in Table 2.

	Fiscal Year					
	2015	2016	2017	2018	2019	2020
Districts requesting assistance	40	37	39	42	40	40
Individual projects districts requested						
help with	129	122	122	108	103	113
SWCC staff hours requested	10,855	10,751	8,692	7,630	7,654	7,355
SWCC staff hours available for						
allocation to district requests (does not						
include 2,448 FY19 hours of						
discretionary time)	5,351	5,733	5,885	5,891	6,061	5,888
Additional hours required to provide all						
requested assistance	5,504	5,018	2,807	1,739	1,593	1,467
Available hours as a percentage of						
requested hrs	49%	53%	68%	77%	79%	80%

**T** I I A A ( D) ( ) ( D . . ...... -----• •

The attached spreadsheets show how FY2020 staff hours are allocated in each Division. It is essential that district staff work together with commission staff to schedule the use of commission staff hours allocated to district activities! Districts must communicate to SWCC staff the date when each deliverable is due. SWCC field staff must be provided with a map, GIS coordinates if needed, and landowner contact info so they are able to locate the project sites and complete the work on their schedule.

In cases where a district requires that their staff accompany SWCC staff to the job site, district staff must work with SWCC staff to schedule mutually agreeable dates and times for such site visits.

Each district that requested assistance has been informed of the SWCC staff hours allocated to them for FY 2020.

**RECOMMENDED ACTION:** For information only

ATTACHMENT:

• District Technical Assistance Hours Requested and Allocated for FY2020, by Division

Back to Agenda

		HOURS	HOURS ALLOCATED	
DISTRICT			BRAD	BILL
BENEWAH SWCD				
	St. Joe R. Streambank Stabilization/Vegetation Project	20	20	
	Identify & Develop Potential Projects	96	96	
	District Mtng Attendance	15	15	
	Conifer seedlings sorting and delivery	10	10	
	BENEWAH TOTALS FOR BRAD	141	141	
	St. Joe River Streambank Stabilization & Vegetation			
	Project Engineering	120		120
BONNER SWCD	District meeting attendance	20		
	Idaho State Forestry Contest	10	10	
	Water Festival	20	20	
	Natural Resource Inventory	40	31	
	Spring Cr Rd and Lightning Cr Breach 319	40	40	
	Grant Writing Assistance	40	31	
	Seedling Program	10	10	
	BONNER TOTALS FOR BRAD	180	142	
	Spring Cr Rd 319 Engineering	24		24
	Idaho State Forestry Contest	10		10
	BONNER TOTALS FOR BILL	34		34
BOUNDARY SWCD	County Resource Inventory	50	50	
	TA for Tentative Future Grants (Fleming Cr., Kerr Lake			
	Rd., Cow Cr.)	30	30	
	As Needed (HS Greenhouse, Ag Orchard, Outdoor School,	50	30	
	Fair)	25	25	
	BOUNDARY TOTALS FOR BRAD	105	105	
	Engineering support of ongoing projects	30	105	30
	Engineering support of tentative future grants	25		0
	BOUNDARY TOTALS FOR BILL	55		30
OOTENAI-SHOSHONE	Mica Cr, work with property owners to develop projects	55		
SWCD	funded by Mica Bay POA	20	20	
SVVCD	Seedling Program Sorting and Delivery	15	15	
	CdA Lake Watershed Project Scoping, Development and	15	15	
	Grant Writing Assistance	67	60	
	District OperationsPlanning Tasks, Mtngs & Tours	45	45	
	Wolf Lodge Restoration Partnership		43	
	K-S TOTALS FOR BRAD	40 <b>187</b>	180	
	K-3 TOTALS FOR BRAD	107	100	
	CdA Lake Watershed Project Design and Implementation	100		100
	District OperationsPlanning Tasks, Mtngs & Tours	25		0
	Wolf Lodge Restoration Partnership	80		80
	K-S TOTALS FOR BILL	205		180
			ECO	100
	(568 Available for Allocation)	613	568	264
TOTAL BILL'S HOURS	414		364	
FOTAL HOURS		1027	93	32

		HOURS	HRS ALL	OCATED
DISTRICT	PROJECT	REQUESTED	EILEEN	BILL
	Youth / Adult EducationAssist with workshops, field			
CLEARWATER SWCD,	tours, info for newsletter articles & fair booth	80	80	
IDAHO SWCD,	TAMinimum of 25 field visits & 8 new grant applications	1100	595	
LEWIS SCD	JOINT REQUEST TOTAL EILEEN'S HOURS	1180	675	
JOINT REQUEST				
	Existing & Future Project Engineering4 engineering			
	packages & construction oversight of 2 culvert projects	300		300
	JOINT REQUEST TOTAL BILL'S HOURS	300		300
NEZ PERCE SWCD *	Environmental Awareness Days soils presentation (2 days			
	in May). Classroom presentations in March.	60	20	
(Eileen)	Sweetwater Forestry Projectdevelop forest thinning and			
	stewardship plans	160	85	
	Soil Quality MonitoringSample collection June-Aug post-			
	harvest, pre-fall seeding.	40	40	
	Thermograph monitoringRetrieve 15 gages during Oct.,			
	2019; place 20 gages during Mar, 2020.	80	80	
	Spatial analysis of land cover on hydric soils	80		
	NEZ PERCE SWCD TOTALS:	420	225	
EILEEN'S TOTAL HOURS (900 available for allocation)		1600	900	
BILL'S TOTAL HOURS (	1,004 available for allocation, state-wide)	300		300
TOTAL HOURS		1900	12	00

		HOURS		HOURS A	ALLOCATED	
DISTRICT	PROJECT	REQUESTED	LORETTA	JON	DELWYNE	BILL
ADAMS SWCD	319 Proj Development, Cons Planning, Contracting &					
(Loretta)	Reporting	50	50			
	EngineeringProject Design & Consultation	75				75
CANYON SCD	Collaborative work with Farmers Co-Op on return flows					
	and sediment/nutrient reduction. Educate/inform the					
	public & install sediment basins	50		50		
	Provide district training on 5-Yr & Annual Plan					
(Jon)	development	20		20		
	CANYON TA TOTAL	70		70		
	Engineeringreview designs and project construction to					
	certify NRCS Stds are met	137		0		137
ELMORE SWCD	District Board Meeting Attendance	24		24		
	Develop Potential Atlanta Fire Suppression and MH Irrig					
	Dist Tunnel Upgrade Projects	150		150		
(Jon)	ELMORE TA TOTAL	174		174		
	Atlanta Fire Suppression and MH Irrig Tunnel Upgrade					
	Projects Engineering	100				100
GEM SWCD (Loretta)						
	Lower Payette River Phase 5 319 Project Implementation	150	150			
	L Payette R Phase 5 319 Streambank Project Engineering					
	(Bill)	40				40
OWYHEE CD	Attend Monthly Board Meetings	25		25		
(Jon)	Reserach partnerships, potential grants	25		25		
	Ag. Literacy, school education, soil health classes	100		100		
	OWYHEE TA TOTAL	150		150		
PAYETTE SWCD	Attend meetings, tours, advise on SWCC requirements	60	50			
(Loretta)	Engineering Assistance Reviewing BMP Designs	60				60
SQUAW CREEK SCD	Payette River 319 Project implementation, BMP					
(Loretta)	effectiveness monitoring & sediment load reduction					
	calculations	100	50			
	Lower Payette Phase 5 Engineering Assistance	40				40
VALLEY SWCD	N Fork Payette River 319 Invoicing, Reporting and New					
(Loretta)	Grant Applications	150	150			
	N Fork Payette River 319 Engineering	100				100
WEISER RIVER SCD						
(Delwyne)	Attend tours, provide supervisor advise and training	30			30	
	EngineeringConsult, design & inspect City intake,					
	Galloway Dam spillway & Monroe Cr projects	30				30
TOTAL LORETTA'S HOURS (450 Available for Allocation)		510	450			
TOTAL JON'S HOURS (511 Available for Allocation)		394		394		
TOTAL MARIA'S HOURS (100 Available for Allocation)		0				
	URS (30 Available for Allocation)	30			30	
TOTAL BILL'S HOURS		582				582
TOTAL HOURS		1516		1	456	

Back to Memo

#### DIVISION 4 -- TECHNICAL ASSISTANCE REQUESTED & ALLOCATED FOR FY2020

		HOURS		HOURS AL	LOCATED	
DISTRICT	PROJECT	REQUESTED	CAROLYN	CHUCK	ROB	ALLAN
BALANCED ROCK	Soil Health Sampling Project	12		20		
Chuck	Soil Health Sampling Administrative	4		4		
	Monthly Meetings	32		0		
	Project Cooperator Planning Meeting	8		8		
	Balanced Rock Total	56		32		
BLAINE SCD	Comprehensive Assistance - I and E With Board and Landowners	30			30	
Rob	Blaine Total	30			30	
CAMAS CD	Attend Brd Mtngs, Assist with Dist Rpts, Collaborate with NRCS	20			20	
Rob	Camas Total	20			20	
MINIDOKA SWCD	Soil Health Sampling Project	40	40			
Carolyn	Multi-media Campaign Assistance	20	20			
	Minidoka Total	60	60			
NORTH SIDE SWCD	Monthly Meetings, Report Assistance, Collaborate with NRCS DC	20		20		
Chuck	Soil Health Sampling Project	20		20		
	North Side Total	40		40		
SNAKE RIVER SWCD	Soil Health Sampling Project	12		20		
Chuck	Soil Health Sampling Administrative	4		4		
	Monthly Meetings	32		0		
	Project Cooperator Planning Meeting	8		8		
	Snake River Total	56		32		
TWIN FALLS SWCD	Soil Health Sampling Project	12		20		
Chuck	Soil Health Sampling Administrative	4		4		
	Monthly Meetings	32		0		
	Project Cooperator Planning Meeting	8		8		
	Twin Falls Total	56		32		
West Cassia SWCD	Soil Health Sampling Project	40	40			
Carolyn	West Cassia Total	40	40			
TOTAL CHUCK'S HOURS (200 hours available for allocation)		208		136		
TOTAL CAROLYN'S HOURS (200 hours available for allocation)		100	100			
TOTAL ROB'S HOURS (165 hours available for allocation)		50			50	
TOTAL ALLAN'S HOUF	S					
TOTAL HOURS		358		28	6	

### DIVISION 5 -- TECHNICAL ASSISTANCE REQUESTED & ALLOCATED FOR FY2020

		HOURS R	QUESTED	HOURS A	LOCATED
DISTRICT	PROJECT	GEORGE	ALLAN	GEORGE	ALLAN
BEAR LAKE SWCD Allan J					
& George H	#1: Thomas Fork AFOs 319Boehme, design retaining				
	wall & waste storage conainment; Loertscher, design				
	corral and water system; Joel Teuscher, design water				
	system & wast storage containment; James Teuscher,				
	design Hershey Cr Diversion and irrig pipeline system,				
	design Preuss Cr diversion & irrig pipeline system	128	170	128	170
	#2: Bear Lake Diversions and Streambank Stabilization				
	Design Bennington Cr Irrig system & diversion; Design St				
	Charles Cr irrig pipeline system; Design Georgetown Irrig				
	pipelins system.	154	340		
	Bear Lake Totals	282	510	128	170
CARIBOU SCD	#1: Middle Bear R 319Barthlome, diversion design, weir				
Allan J	improvement; Toone, Stock water line design, storage				
/ (1011 5	tank, troughs; Nichols, diversion desigh, spring dvlpmnt				
	desigh, pipline & troughs; Sweers, spring dvlpmnt, stock				
	water system design.	150	305	150	305
	Caribou Totals	150	305 305	150	305 305
CENTRAL BINGHAM CD	#1 George: Water Quantity Project Development and	150	505	150	505
	Grant Application, Grant Write-up and Mapping	30			
Coorgo H	#2 Tour, Workshop and Field Day	20			
George H					
	#3 Ag Day Presentations Central Bingham TOTALS	20 <b>70</b>	0	0	0
		70	0	U	0
FRANKLIN SWCD	#1 Allon: DoD. Engineering of Hillow Dynass Dine 8				
George H	#1 Allan: BoREngineering, of Hi Low Bypass Pipe &	24			
	Riverdale canal projects, timeline 2017-3/31/2020.	24	44		44
	#2 Allan: ECC John Mussler, construction inspection and	20	0		
	final certification	30 26	9 10	26	
	#1 George: Stream Flow Measurements	26	10	26	
	#2 George: Technical & Administrative Staff training,	100			
	education & mentoring	108			
	Not ranked: Mink Creek Monitoring	12			
	Not ranked: Grant applications; Assist with development				
	of pending applications	10			
	Not ranked: FCHS Ecology, provide education	10			
	Not ranked: 8th grade water fair, run a station	14		26	
	Franklin Totals	224	63	26	44
NORTH BINGHAM CD	#1 George: Tour, Field Day, & workshop presentation on			20	
	soil health	30		30	
	#2 George: Assist with project development, grant				
George H	application write-up & mapping assistance	30			
	#3 George: Assistance Developing Updated Outreach				
	Materials for School Presentations	25			
	North Bingham TOTALS	85	0	30	0
ONEIDA SWCD	#1: Cottonwood Cr Off-Stream Watering Project; assist				
	with maps, surveys, contracting & conservation plan				
	development	120	120	120	120
George H	#2: Oneida No-Till: Assist with landowner meetings,				
	contractig, demonstration projects, site visits, Board				
	meetings & writing new grants				
	Oneida Totals	240	120	120	120

		HOURS RE	QUESTED	HOURS A	LOCATED
DISTRICT	PROJECT	GEORGE	ALLAN	GEORGE	ALLAN
PORTNEUF SWCD	#1: Assist in identifying & developing project proposals				
	and grant applications. Assist with community education				
	& landowner outreach efforts.	56		56	
George H	#2: Connor Academy, assist with windbreak tree planting				
	& education day	16			
	#3: Marsh Creek Small Acreage Water Quality				
	Improvement Project; assist with landowner outreach				
	and project implementation	8			
	Portneuf Totals	80	0	56	0
POWER SWCD	#1: Education & outreach assistance; Assist with youth &				
George H	landowner education (Ag Day, Workshops); Assist with				
-	project development & project education & outreach				
	(workshop & project meetings); Assist with grant writing				
	& application.	90		90	
TOTAL GEORGE'S HOURS (615 hours available for allocation)		1221		600	
TOTAL ALLAN'S HOURS			998		639
TOTAL HOURS		22	19	12	39

#### DIVISION 6 -- TECHNICAL ASSISTANCE REQUESTED & ALLOCATED FOR FY2020

		HOURS	HOU	RS ALLOC	ATED
DISTRICT	PROJECT	REQUESTED	BRIAN	ROB	ALLAN
	2020 State Envirothon (not necessary to request				
BUTTE SWCD (Rob)	hrs, SWCC will provide)	20		0	
CLARK SCD (Brian)	Attend Brd Mtngs, Tours, Etc.	32	32		
EAST SIDE SWCD (Brian)	Attend District Brd Meetings	6	6		
JEFFERSON SWCD (Brian)	Attend District Brd Meetings	16	16		
MADISON SWCD (Brian)	Attend Brd Mtngs, Tours, Etc.	20	28		
TETON SCD (Brian)	Attend Brd Mtngs, Workshops, Tours	100	70		
	Fox Cr Mitigation Proj Engineering Oversight &				
	Final Inspection	5			5
	Fox Cr Mitigation Engineering presentation	10			10
	Tonks Canal Diversion EngineeringDesign				
	Headgate, Construction Oversight	120			120
WEST SIDE SWCD (Brian)	Attend District Brd Meetings	6	6		
TOTAL BRIAN'S HOURS (158 AVAILABLE FOR ALLOCATION)		180	158		
TOTAL ROB'S HOURS		20		0	
TOTAL ALLAN'S HOURS		135			135
TOTAL HOURS		335		293	

Back to Memo

Back to Agenda

#### ΜΕΜΟ



то:	CHAIRMAN WRIGHT AND COMMISSIONERS ROEMER, TREBESCH,
	AND OLSON
FROM:	DELWYNE TREFZ, DISTRICT SUPPORT SERVICES
DATE:	MAY 23, 2019
RE:	DISTRICT REFERENCE MANUAL UPDATES FOR FY2020

SOIL & WATER CONSERVATION COMMISSION

H. Norman Wright Chairman

> Cathy Roemer Vice Chairman

Gerald Trebesch Commissioner

Erik Olson Commissioner

Vacant Commissioner

Teri Murrison Administrator To keep our District Reference Manual current and useful we rely upon those whom the manual is intended to assist--district supervisors and staff, IASCD and IDEA directors—to submit suggestions for ways it may be improved. This year we received no suggestions for modifications to the manual. However, in order to clarify a couple of items about which districts often express confusion, Commission staff made the following two revisions.

 To clarify that 5-year plans must be reviewed and updated annually, the 5-Year and Annual Work Plan section of the Manual was modified as follows:

The paragraph which reads:

#### "Guidelines for Preparing the Five Year (5) Plan

IDAPA 60.05.02.025 defines the components of a five-year plan. Districts are not required to replace or re-do previously submitted Five-Year Plans. Instead, this manual is intended to assist districts in revising their existing plans as necessary to ensure they contain all of the required components outlined in Section 25 of IDAPA 60.05.02 and to offer suggestions for expanding the document as a whole and for each section."

was deleted and replaced with:

"Guidelines for Reviewing and Updating the Five Year (5) Plan Conservation District five-year plans are described in the Antidegradation Rule, IDAPA 60.05.02. This Rule require each Districts to have completed an initial five-year plan by December 31, 1990, and each year thereafter to review and update that plan. The guidance provided in this manual is intended to assist districts in reviewing their existing plan and updating it as necessary to ensure it contains current information related to all of the required components described in Section 60.05.02.25 of the rule."

2. In the "Verification by the Idaho Soil and Water Conservation Commission" subsection of the "Financial and Match Reports" section of the Reference Manual, staff added a statement provided by the Idaho State Controller's Office which directs state employees on what to do if they come upon an instance of fraud: "If SWCC staff encounter an instance of fraud, they will follow this guidance provided by the State of Idaho: "If you encounter an instance of fraud, after you have informed your appropriate management, contact the Attorney General's office."

**RECOMMENDED ACTION: For information only** 

Back to Agenda