

**CLARK SOIL CONSERVATION DISTRICT
302 PROFIT STREET
REXBURG, IDAHO 83440**

FIVE-YEAR RESOURCE CONSERVATION

BUSINESS PLAN

2025 - 2030

Index

Cover page photo – Irrigated Cropland in Clark County

	Page Number
Executive Summary or Forward	3
Mission of the Clark Soil Conservation District	3
Vision of the Clark Soil Conservation District	3
Values of the Clark Soil Conservation District	3
Clark SCD History	4
Section 1: Physical Characteristics & Critical Geographic Area	
State Map	5
County Map	6
County Land Status Map	7
County Land Cover Map	8
Section 2: Economic Conditions and Outlook	
Population, Labor Force & Employment	9
Trends Impacting Conservation	11
Strategies to address trends	11
Status of the Agricultural Economy and Outlook	11
Section 3: Assessment - Soil Resources (Soil, Water, Livestock, Fish & Wildlife, Financial, Administrative and Technical Assistance resources included)	
Pasture/Hayland	12
Irrigated Cropland (Sprinkler and Surface Irrigated)	12
Rangeland	12
Grazed Forest	13
Erosion	14
Endangered Species	14
Financial (Annual Budget Needs)	15
District Staffing Requirements/Needs	16
Technical Assistance	16
Section 4: Identify and Prioritize Objectives	
Natural Resource Priorities and Goals	17
Information and Education Priorities and Goals	17
Section 5: Water Quality Component	
Beaver-Camas Creek Sub basin	18
Beaver-Camas Creek Streams and Pollutants for which TMDL's were developed	19
Medicine Lodge Sub basin	19
Medicine Lodge Streams and Pollutants for which TMDL's were developed	20
Section 6: Identify, Prioritize and Implement Projects	21
Key Decision Makers	22
Acronyms and Definitions	23
References	23

Executive Summary or Forward

The Clark Soil Conservation District is one of 50 Conservation Districts in Idaho. Idaho Soil and Water Conservation Districts are political subdivisions of state government but are not state agencies. Conservation Districts are charged with carrying out a program for the conservation, use and development of soil, water, and other natural resources.

Conservation Districts are the primary entities to aid private landowners and land users in the conservation, sustainment, improvement and enhancement of Idaho's natural resources. They are catalysts for coordinating and implementing conservation programs, channeling expertise from all levels of government into action at the local level. Programs are nonregulatory; science-based technical assistance, incentive-based financial programs and informational and educational programs at the local level.

Both by legislation and by agreement, the USDA Natural Resources Conservation Service provides technical assistance to landowners and land users through Conservation Districts. Each Conservation District in Idaho has a signed Agreement with the Secretary of Agricultural and the Governor of Idaho that establishes a framework for cooperation.

This Annual Plan/Five-Year Resource Conservation Business Plan was developed not only to guide the Conservation District, but also to encourage cooperation among landowners, government agencies, private organizations, and elected officials. Through knowledge and cooperation, all concerned can ensure a sustainable natural resource base for present and future generations in the Clark Soil Conservation District.

This document identifies the resource needs in the Conservation District and presents a resource conservation action plan for meeting these needs.

Mission of the Clark Soil Conservation District

To take available Technical, Financial and Educational resources, whatever their source, and focus or coordinate them so that they meet the needs of the local land user for conservation of Soil, Water and related resources. Also, to protect and improve the natural resources in Clark County for landowners to use for generations to come.

Vision of the Clark Soil Conservation District

The vision of the district is to provide landowners and users with a legal mechanism whereby they might cooperate with one another and with state, local and federal agencies in establishing sound soil and water conservation measures within the district. Also, to encourage each landowner to put all land and water resources to the most beneficial use and to treat each acre in accordance with its needs for protection and improvement.

Values of the Clark Soil Conservation District

- Sustainable use of natural resources
- Support for agriculture activity that uses sustainable, economic feasible practices
- Value and respect for the Idaho Conservation Partnership
- Conservation education for adults and youth

Clark SCD History

Livestock was the first and is still the principal agricultural industry in eastern Idaho's Clark County. The northern half of the county forms part of the Continental Divide. Canyons and creeks draining to the south dissect this mountainous timber country. The mountains produce about 200,000 acre-feet of water annually, but due to seepage losses many streams run dry before they can be used. Water from the mountain streams irrigates only about 15,000 acres in the SCD. Rolling *lava* plains make up the southern half of the district. Hay, wheat, and potatoes are the main crops raised in the district.

Water conservation was the major problem mentioned by ranchers and farmers at a 1956 public hearing on forming the Clark Soil Conservation District. Because water conservation was so important to sustaining and building agriculture in the area, the Clark County Chamber of Commerce strongly supported forming the new district. Following the hearing, landowners voted by a 92 percent margin to organize the SCD to include all of Clark County except Dubois, this was annexed to the district in 1976. The Clark SCD was officially organized on September 5, 1956.

Sherman Halverson, Kilgore; Stacy Bond, Small; and George Thomas, Daniel Thomas, and Howard Frederiksen, Dubois, were the first supervisors of the Clark SCD.

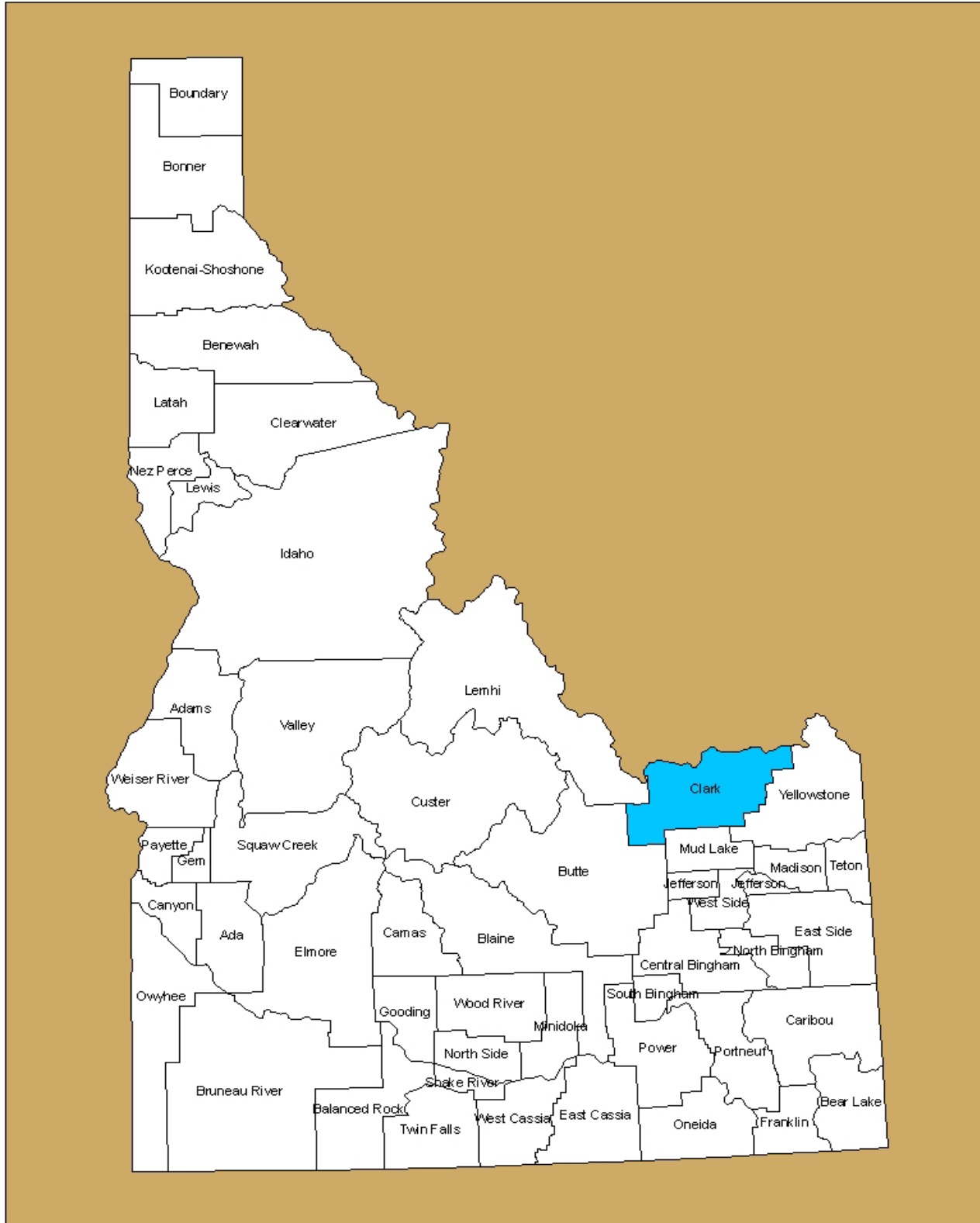
Since the SCD was organized, the amount of irrigated land in Clark County has jumped from 13,207 to 62,600 acres. Most of the new irrigated land was formerly rangeland. Only about 20,000 acres are classified as dry farmland. Today more than 680,000 acres of federal, state, and private land are used for grazing.

Both wind and water cause erosion on dry farmland and rangeland in the Clark SCD. Water shortages still occur in late summers; water conservation is an important part of the district's program. Erosion is a problem on rangeland in the district. Additional sources of water are needed for both livestock and wildlife. To improve management of intermingled grazing lands, the SCD supports coordinated rangeland planning.

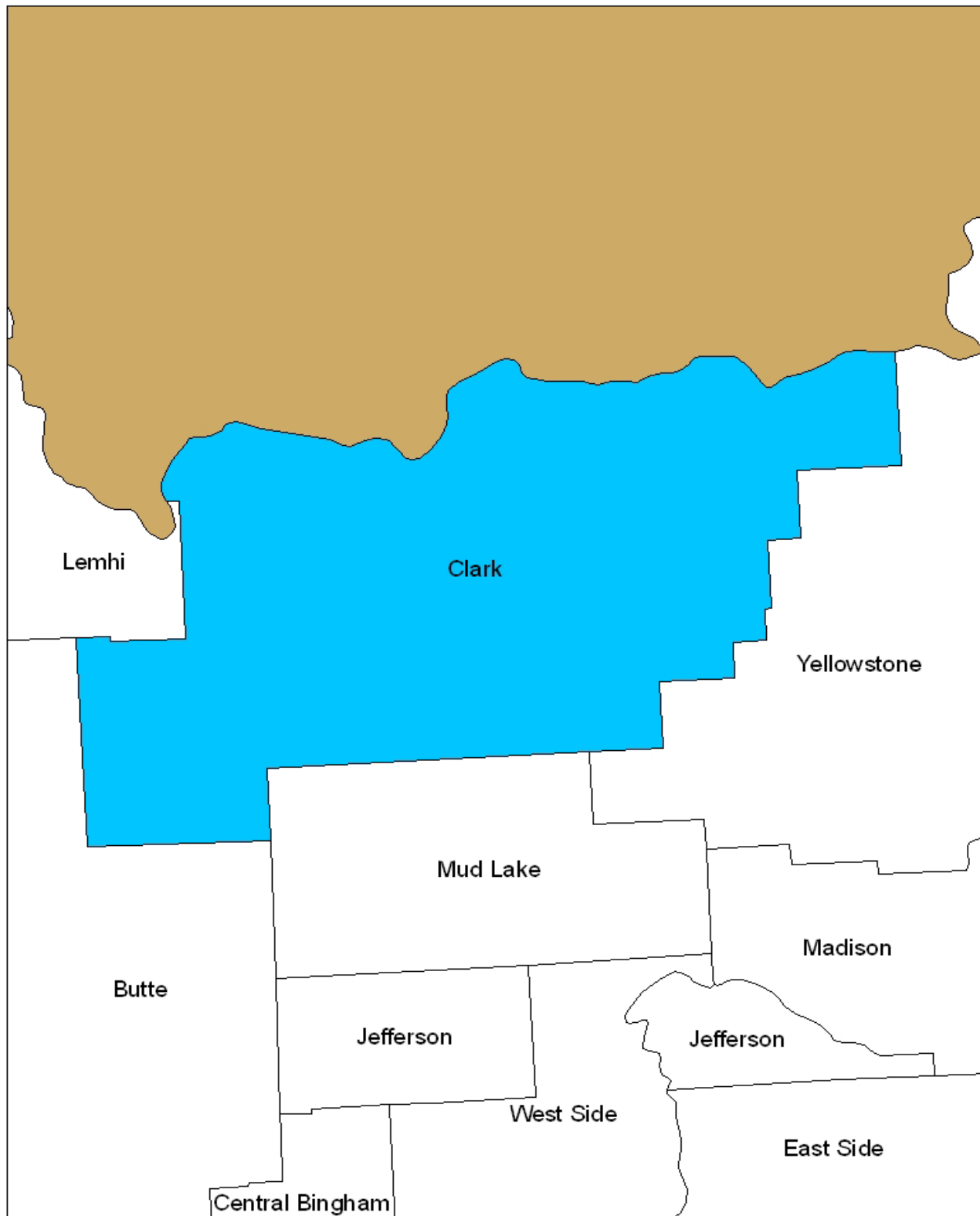
Each year the Clark SCD provides technical assistance to landowners and operators on a variety of soil and water conservation practices. Some of the more popular conservation measures being adopted in the district today are conservation tillage, brush control, irrigation water management, windbreaks, grazing management, use of crop residue, and irrigation system improvements.

The Clark SCD supports and encourages habitat for big game including moose, deer, elk, and bear in the higher elevations and antelope in the lowlands. This area also supports numerous high-quality fisheries and game birds including one of the largest sage grouse populations in Idaho. Located near intensively used recreation areas such as Yellowstone National Park, Clark County's rural character offers tremendous opportunity for recreational growth.

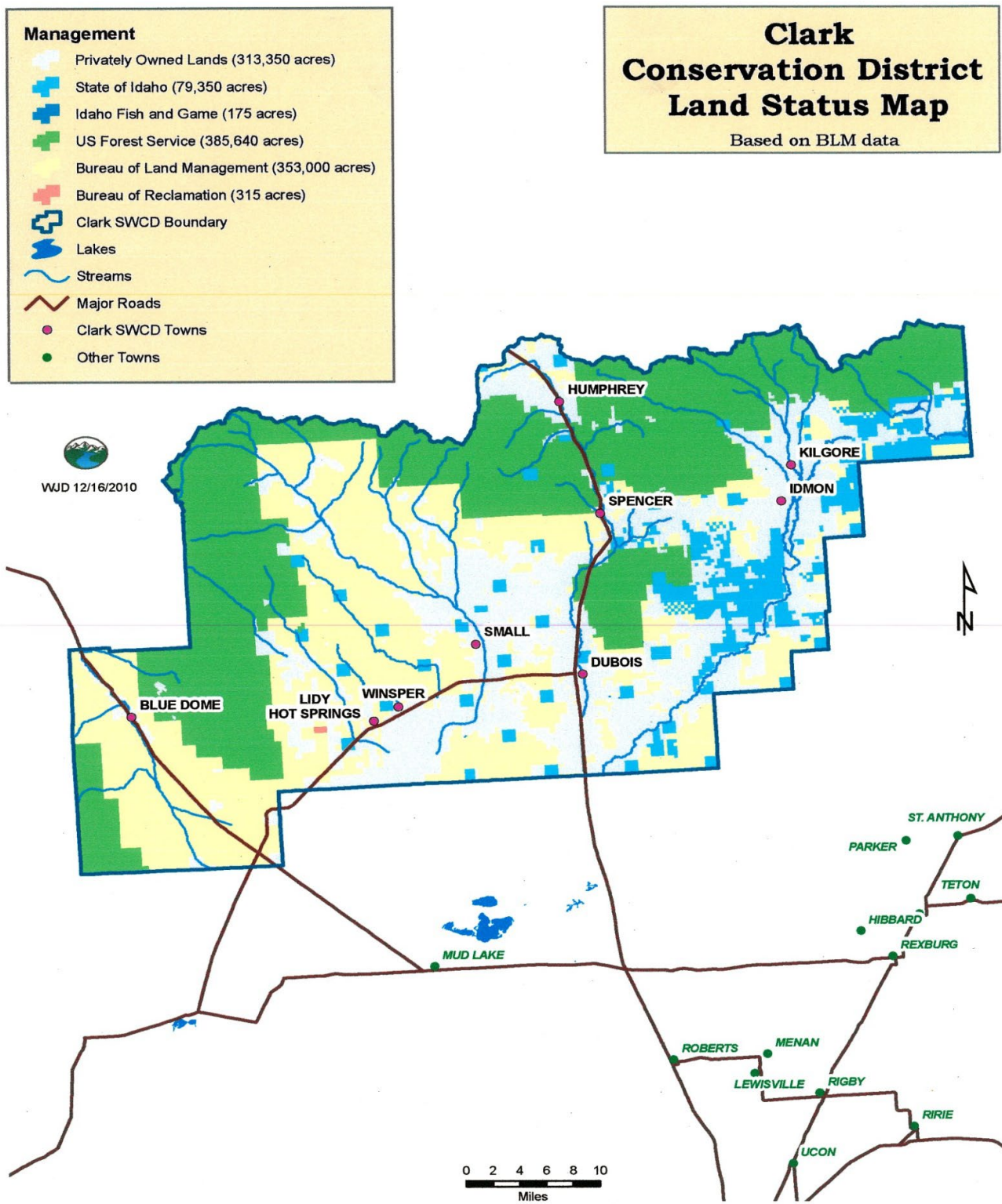
SECTION 1: Physical Characteristics of the District
(IDAPA.60.05.02.025.01)



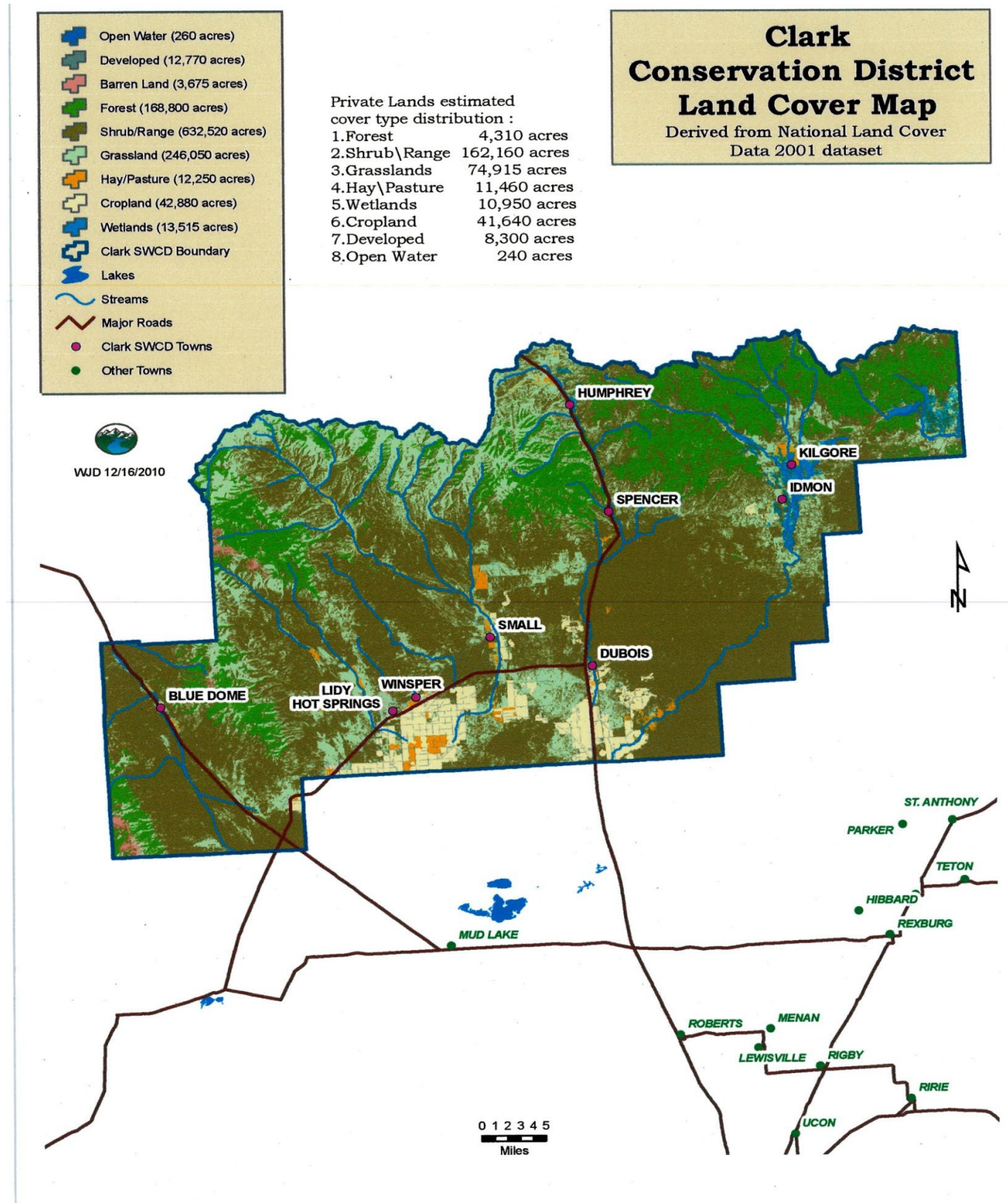
SECTION 1: Physical Characteristics of the District
(IDAPA.60.05.02.025.01)



SECTION 1: Physical Characteristics of the District
(IDAPA.60.05.02.025.01)



SECTION 1: Physical Characteristics of the District (IDAPA.60.05.02.025.01)



SECTION 2: Economic Conditions and Outlook (IDAPA.60.05.02.025.02)

Population

Clark County is the least populated county in the state with less than one person per square mile. In 2000, population peaked at just over one thousand, but has since struggled to maintain that level. After falling to below 900 people in 2003 the county began to see moderate population growth which continued until it peaked in 2010 at 980. Population in the county began to fall towards the end of 2009 after Idahoan Foods closed down a potato processing plant. The plant was the county's largest employer and had supported 128 jobs—roughly 23 percent of the county's workforce. Population has fluctuated since 2010 reaching 845 in 2019, a loss of 135 people.

Clark County has two incorporated towns—Dubois and Spencer. In 2019 the population of these towns were 584 in Dubois and 32 in Spencer.

Labor Force & Employment

With a small labor force and population, unemployment rates can fluctuate significantly. The 2018 unemployment rate at 2.9 percent slightly above the state rate but below the national rate. Unemployment in the agriculturally dependent county spiked from 2001 to 2005 because of water shortages. The county experienced a steady decline in its labor force from 1998 to 2002 before it began slowly rebounding. The population is aging as younger people are drawn away by urban education and employment.

With a small labor force and population, unemployment rates can fluctuate significantly. The 2019 unemployment rate at 3.3 percent slightly above the state rate but below the national rate. Unemployment in the agriculturally dependent county spiked from 2001 to 2005 because of water shortages. The county experienced a steady decline in its labor force from 1998 to 2002 before it began slowly rebounding. The population is aging as younger people are drawn away by urban education and employment.

Farming is the largest industry. Over 66 percent of the land is owned by the federal government and another 7 percent by the state. The majority is considered range-land, and sheep are a major commodity. The U.S Department of Agriculture operates a research facility, which studies and develops new breeds of sheep. Agriculture employee's 29 percent of the workers in the county. Among the other industrial sectors, government provides the second most jobs at 31 percent. Education and health services account for 20 percent followed by trade, transportation and utilities employing 12 percent of workers. Efforts by economic development and county officials are underway to develop an energy park within the county.

The county is located on the Montana border and includes part of the Continental Divide. The city of Dubois is virtually the last place of refuge when winter storms intermittently cause closure of Interstate 15.

Clark County	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Population	961	980	954	884	879	889	886	870	879	851	845

SECTION 2: Economic Conditions and Outlook (IDAPA.60.05.02.025.02)

Major Employers
Clark County
Clark County School District #161
Blaine Larsen Farms, Inc.
Aquent LLC
Advantech Solutions III Inc.
U.S. Department of Agriculture

Labor Force	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Civilian Labor Force	549	537	516	424	425	443	395	394	398	381	378
Unemployment	33	50	46	32	27	21	14	13	11	11	14
% of Labor Force Unemployed	6.0	9.3	8.9	7.5	6.4	4.7	3.5	3.3	2.8	2.9	3.7
Employment	516	487	470	392	398	422	381	381	387	370	364
State of Idaho	8.8	9.0	8.3	7.2	6.1	4.8	4.1	3.8	3.2	2.9	2.9
United States	9.3	9.6	8.9	8.1	7.4	6.2	5.3	4.9	4.4	3.9	3.7

Per Capita Income	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2019
Clark County	\$33,692	\$33,994	\$35,848	\$39,483	\$41,512	\$41,815	\$42,092	\$43,171	\$42,363	\$43,351	\$43,920
State of Idaho	\$31,186	\$31,957	\$33,514	\$35,190	\$36,208	\$37,905	\$39,783	\$40,567	\$42,268	\$44,554	\$45,968
United States	\$39,284	\$40,547	\$42,739	\$44,605	\$44,860	\$47,071	\$49,019	\$50,015	\$52,118	\$54,606	\$56,490

Covered Employment & Average Annual Wages Per Job for 2009, 2018 & 2019	2010		2019		2020	
	Average Employment	Average Wages	Average Employment	Average Wages	Average Employment	Average Wages
Total Covered Wages	575	\$32,975	440	\$42,936	329	\$41,215
Agriculture	89	\$23,206	126	\$36,432	95	\$35,098
Mining	0	\$0	0	\$0	0	\$0
Construction	3	\$23,027	4	\$28,494	4	\$28,546
Manufacturing	204	\$37,128	**	**	**	**
Trade, Utilities, & Transportation	37	\$19,631	55	\$50,023	54	\$51,614
Information	9	\$39,446	**	**	**	**
Financial Activities	12	\$63,859	**	**	**	**
Professional and Business Services	51	\$49,580	82	\$60,043	8	\$101,675
Educational and Health Services	3	\$36,944	**	**	**	**
Leisure and Hospitality	**	**	**	**	**	**
Other Services	0	\$0	0	\$0	0	\$0
Government	164	\$28,964	133	\$33,234	129	\$34,239

SECTION 2: Economic Conditions and Outlook (IDAPA.60.05.02.025.02)

Trends Impacting Conservation in the Clark Soil Conservation District

- Continued reduction in state funding which further reduces the district's efforts to be as effective in conservation.
- Unfunded mandates as it affects agricultural, natural resource and forest management.
- Endangered Species Act mandates and enforcement.
- Urban development and absentee landowners.
- Recreational use and its impact to agricultural management.

Strategies to Address Trends (IDAPA. 60.05.02.025.03)

- Develop a legislative outreach program to address funding shortfalls from State funds.
- Secure funding to address agricultural mandates and landowner private property rights.
- Implementation of water quality and water quantity projects to improve fish passage and wildlife habitat within the District to help address ESA issues.
- Continue an active information and education program for landowners to address urban development.

Status of the Agricultural Economy and Outlook (IDAPA.60.05.02.025.02)

The right of agriculture to exist and continue to operate is protected by Idaho law. Given the rural nature of the county, local ordinances and resolutions must not conflict with the right to farm protections for agricultural operations in *Idaho Code, Title 22, Agriculture and Horticulture, Chapter 45, Right to Farm*.

High-density residential development defined as more than one home per acre, or conflicting development should be directed away from irrigated agricultural land, taking into consideration the following factors:

1. Potential crop productivity
2. Availability of water
3. Grazing potential
4. Environmental factors
5. Availability of public services
6. Historical land use practices

Lands designated for agricultural use are suitable for all types of agricultural and range operations, as well as single family homes, including manufactured homes, and accessory buildings necessary for agricultural operations.

Existing commercial, industrial, and residential land uses, home-based businesses and occupations and livelihoods are historical uses and will be allowed and will be managed to minimize the impacts on agriculture. Non-agricultural uses that could have adverse impacts on agricultural land use areas must be carefully reviewed.

SECTION 3: Assessment (IDAPA.60.05.02.025.03)

Pasture/Hayland:

Pasture and hayland is limited throughout the sub basin, reasonably considered a subset of the other major land uses, such as cropland and rangeland. Pasture/hayland is typically irrigated; however, non-irrigated riparian areas are used for forage for domestic animals. Irrigated pastureland includes low elevation pastures and high elevation mountain valleys. Pasture/Hayland can be found throughout the sub basin. The elevation of the sub basin ranges from approximately 5,000 feet south of Dubois to almost 10,000 feet along the continental divide. Precipitation ranges from less than 10 inches to 30 inches. Between the Jacoby Ranch and Eighteen Mile Shearing Corrals, located along Camas Creek, the soils are medium textured and dark colored. They have formed chiefly in wind deposited material over basalt bedrock. Much of this area is characterized by a landscape of volcanic cones, craters, fissure vents and rock outcrops along pressure ridges and tumuli on the lava flows. The soils are used for rangeland pasture and wildlife refuge. In the Kilgore area, the soil is generally moderately fine textured and has a high-water table. The soil color is very dark due to wetness. Pasture plants are introduced perennial forage species, such as Timothy, Smooth Brome grass, Meadow Foxtail, and Orchard Grass or native grass/rush/sedge complexes. Hayland plants consist of Grain and Alfalfa Hay grown in rotation.

Irrigated Cropland (Sprinkler and Surface Irrigated):

Conventionally tilled, cultivated cropland with a potato/grain rotation. Other commonly raised crops include barley, dry peas, wheat, oats, alfalfa, grass hay, and nursery stock. Elevation ranges from less than 5,000 feet to 6,600 feet and precipitation ranges from less than 10 inches to 30 inches. Most of the irrigated land is situated near the 5,200-foot level, except at Kilgore, which is approximately 6,200 feet. A large majority of the cropland is in the southern portion of the sub basin, near Hamer and the Camas National Wildlife Refuge. In the Camas National Wildlife Refuge, small grain crops are grown for wildlife and haying, and prescribed fires are used for management purposes. The southern part of the sub basin consists of lava fields and lava flows of basalt covered by Eolian sands and loess deposits. The Clark County drainage soils are well-drained soils that formed in mixed alluvium on stream terraces. The soils are medium and coarse textured and usually effervescent with reaction to acid. Carbonates are present at the surface and extend through the subsoil. The soils are used for both cropland and rangeland. Soil series consist of Idmonton, Kilgore, Alex, Malm, Matheson, Hagenbarth, Crabcreek, and Richvale; ranging from 0 to 12 percent slopes. It is very difficult to give a generalized estimate on erosion hazards. Soil ratings in this area may be from slight to very severe erosion potential. Factors such as slope and depth to bedrock vary greatly with soils within these map units. The land capability classes of the dominant soils are 4c, 4e, 5w, and 6e. The available water holding capacity ranges from 0.03 to 0.21 inches of water per inch of soil for the major soil types in this area.

Rangeland:

Rangeland is typical of high elevation desert habitat. Rangeland and adjacent riparian corridors are grazed predominantly by cattle and sheep. A significant portion of the Beaver Creek drainage near Dubois is owned and operated by the U.S. Sheep Experiment Station. Elevation ranges from 5,000 feet to 7,200 feet and precipitation ranges from less than 10 inches to 30 inches. Near Monida Pass, the soils are moderately fine to medium textured, and have formed in calcareous sandstone, siltstone, and shale's. The soils of this area are used almost exclusively for rangeland and wildlife habitat. From approximately Indian Creek east to Idmon, the soils have formed in glacial outwash and residuum from rhyolite. They are dark-colored, medium textured, and used primarily for rangeland. Soil series consist of Blacknoll, Jipper, Jacoby, Eaglecone, Pyrenees, Hotspot, Nayrib, Pinebutte, Vadnais, Stoneman, Maremma, Crystalbutte, Cinderbutte, Malm, Matheson, Becreek, Mogg, Buist, Kilgore, and Idmonton;

SECTION 3: Assessment (IDAPA.60.05.02.025.03)

ranging from 0 to 12 percent slopes, except 5 to 35 percent slopes on crater/butte side slopes. It is very difficult to give a generalized estimate on erosion hazards. Soil ratings in this area may be from slight to very severe erosion potential. Factors such as slope and depth to bedrock vary greatly with soils within these map units. The land capability class of the dominant soils range from 3e to 4e. However, soils that are shallow, rocky or wet are rated at 5w, 6e, 7e, 6s, and 7s. The available water holding capacity ranges from 0.3 to 7 inches of water per foot of soil for the major soil types in this area. Rangeland management practices typically follow planned grazing systems to include rest and rotation of pastures. This system is augmented with stock water pipelines and tanks to provide watering to the grazing units.

The northern part of the watershed is mountainous, formed by the continental divide. Mostly timber covered, Douglas fir is the main tree species, but Lodgepole Pine, Limber Pine, Engelmann Spruce, and Quaking Aspen are common. Shrub species include: Antelope Bitterbrush, Basin Big Sagebrush, Broom Snakeweed, Horse brush, Juniper, Mountain Big Sagebrush, Rabbit brush, three tip Sagebrush, and Wyoming Big Sagebrush. Forbs include: Arrow leaf Balsamroot, Aster, Buckwheat Spp., Bushy Birds beak, Buttercup, Death Camas, Globe Mallow, Larkspur, Lupine, Onion, Phlox, Prickly Pear Cactus, Puss toes, Taper tip Hawks beard, Western Yarrow, Wooly pod Milkvetch, and Russian Thistle. Grass species include: Basin Wildrye, Bluebunch Wheatgrass, Bluegrass spp, Idaho Fescue, Indian Rice grass, Mountain Brome, Needle-and-Thread, Prairie June grass, and Timothy. Rangeland east of Dubois is part of the Egin-Hamer wildlife closure area, which provides winter habitat for migrating herds of antelope, deer, elk, and moose. There is an emphasis on sage grouse study and management because the area has one of the largest populations of sage grouse in the state. The entire drainage possesses and supports numerous species of raptors. The sagebrush grassland also provides habitat for badger, coyote, fox, and raccoons.

Grazed Forest:

Forest resource use consists of private and public lands that are grazed by cattle and sheep, harvested for timber, and sources of recreational activities. Elevation ranges from 5,600 feet to 9,000 feet and precipitation ranges from less than 10 inches to 30 inches. Soil series consist of Koffgo, Monida, Zeebar, Edgway, Fitzwil, Vitricryands, Cryumbrepts-Rock Outcrop, Fourme, and Cryaquolls, poorly drained; ranging from 0 to 60 percent slopes. It is very difficult to give a generalized estimate on erosion hazards. Soil ratings in this area may be from slight to very severe erosion potential. Factors such as slope and depth to bedrock vary greatly with soils within these map units. Soil property and interpretation tables are listed by unit in the Targhee National Forest ecological unit inventory. The major limitations associated with the specific soil/units for this drainage are as follows: Fencing is severely limited because of rocky soils; unsurfaced roads and parking areas are severely limited because of soils having low strength; the use of heavy equipment for rangeland management is severely limited

off-road vehicle use is severely limited because the soils erode easily and compact easily. The slopes of some units have a high potential for mass movement. Slump—earth flows and small slumps are common in the drainage ways. Shallow excavations and dwellings without basements are severely limited because of slope.

Pond reservoir areas are severely limited because of seepage and slope. The potential

off-road vehicle use is severely limited because the soils erode easily and compact easily. The slopes of some units have a high potential for mass movement. Slump—earth flows and small slumps are common in the drainage ways. Shallow excavations and dwellings without basements are severely limited

because of slope. Pond reservoir areas are severely limited because of seepage and slope. The potential for runoff from rain events or snowmelt is high. Evidence of overland and concentrated flows is common. The soils have reduced infiltration rates because of strong, coarse structure and hydrophobic

SECTION 3: Assessment (IDAPA.60.05.02.025.03)

conditions in the surface layers. The available water holding capacity ranges from 0.1 to 0.23 inches of water per inch of soil for the major soil types in this area. The most abundant tree species include: Douglas fir, Lodge pole Pine, Quaking Aspen, Sub-Alpine Fir, and White bark pine. Shrub species include: Currants, Huckleberry, Mountain Big Sagebrush, Snowberry, Spirea, and Willow Spp. Forbs include: Mesic Forbs, Marsh Marigold, Milkvetch, Prairie-Smoke, Sticky Cinquefoil, and Sticky Geranium. Grass species include Bluebunch Wheatgrass, Bluegrass, California brome, Idaho fescue, and Pine grass.

Erosion

Sheet and rill erosion by water on croplands and pasturelands in this watershed have been essentially static since 1982. Sheet and rill erosion is not a major issue on cropland in this subbasin. Susceptibility to sheet and rill erosion is low in this subbasin because the natural precipitation is low, and the cropland is relatively flat. Controlling erosion not only sustains the long-term productivity of the land, but also affects the amount of soil, pesticides, fertilizer, and other substances that move into the nation's waters. Wind erosion has decreased by slightly more than 2 tons per acre per year on cropland, pasture and CRP in this subbasin between 1982 and 1997. Following a spike in wind erosion to approximately 10 tons per acre per year in 1987, wind erosion has decreased to approximately 5.5 tons per acre per year in 1997. Conservation practices that can be used to address wind erosion include: surface wetting, surface roughening, windbreak, seedbed preparation (delayed seeding), mulching, and pasture and hayland planting.

USFWS Endangered Species listings and occurrences for Clark County, Idaho

Summary of Animal, Fish and Bird listings

Status	Species
T	Bear, grizzly lower 48 States, except where listed as an experimental population or delisted (<i>Ursus arctos horribilis</i>)
T/DCH	Canadian Lynx (<i>Lynx canadensis</i>)
SC	Greater sage-grouse (<i>Centrocercus urophasianus</i>)

Summary of Plant listings

Status	Species

T	-	Threatened Species
C	-	Candidate Species
P	-	Proposed Species
DCH	-	Designated Critical Habitat
SC	-	Species of Concern

SECTION 3: Assessment
(IDAPA.60.05.02.025.03)

District Operations: Financial

Clark Soil Conservation District
June - July

Ordinary Income/Expense	
Income	
County Appropriations	7,500.00
Equipment Rental	500.00
Interest Income	14.00
State Appropriations	
Base Funding	8,500.00
State Increase	15,000.00
State Appropriations - Other	1,800.00
Total State Appropriations	<u>25,300.00</u>
Total Income	<u>33,314.00</u>
Gross Profit	33,314.00
Expense	
Audit	650.00
Computer Expense	600.00
Conference Registration	1,000.00
Conservation Project	2,300.00
Contributions	1,200.00
District Employee Travel	2,000.00
Dues	2,500.00
Equipment	200.00
IASCD Division 6 Meeting	500.00
Insurance	
Liability Insurance	500.00
Workmen's Compensation	150.00
Insurance - Other	0.00
Total Insurance	<u>650.00</u>
Madison contribution	13,000.00
Office Supplies	
Stamps	300.00
Office Supplies - Other	300.00
Total Office Supplies	<u>600.00</u>
Public Outreach	
Annual Business Meeting	1,314.00
Newsletter	300.00
Tours & Workshops	1,000.00
Weed Eradication	1,500.00
Youth Education	2,000.00
Total Public Outreach	<u>6,114.00</u>
Supervisor Travel	<u>2,000.00</u>
Total Expense	<u>33,314.00</u>
Net Ordinary Income	<u>0.00</u>
Net Income	<u><u>0.00</u></u>

SECTION 3: Assessment (IDAPA.60.05.02.025.03)

District Staffing Requirements/ Needs (IDAPA.60.05.02.025.03)

- Full-time Conservation District Administrative Assistant with benefits
- Half Time Information and Education Staff with appropriate benefits

Technical Assistance (IDAPA.60.05.02.025.03)

- In partnership with the Natural Resource Conservation Service (NRCS), the District can utilize Engineer, Range and Soil technical assistance. The Idaho Soil and Water Conservation Commission support the District with a Water Quality Specialist. The Clark SCD will seek and accept appropriate and legitimate technical assistance outside the NRCS and ISWCC when or if required.

SECTION 4: Identify and Prioritize Objectives (IDAPA.60.05.02.025.03)

Natural Resource Priorities and Goals:

1. Rangeland

- Assist ranchers and landowners in the development of BMP's to sustain resources through local working groups, information meetings, newsletters, tours and cost share programs and grants.
- Improve and maintain rangeland resources in Clark County in partnership with the NRCS through local working groups, information meetings, newsletters, tours and cost share programs and grants.

2. Water Quantity

- To develop and implement Resource Management Systems with local Canal districts and BAG's through local working groups, information meetings, newsletters, tours and cost share programs and grants.
- Promote conservation practices to sustain production on irrigated and dry cropland with the NRCS through local working groups, information meetings, newsletters, tours and cost share programs and grants.

3. Water Quality

- To identify and develop priorities for water quality on limited streams by working with DEQ and BAG's through local working groups, information meetings, newsletters, tours and cost share programs and grants.
- Aggressively plan and implement projects to improve water quality in county streams through local working groups, information meetings, newsletters, tours and cost share programs and grants.

4. Pasture / Hay Lands

- Improve and maintain the quality of pasture and hay lands in Clark County with local landowners and the NRCS through local working groups, information meetings, newsletters, tours and cost share programs and grants.
- Work with cooperators and the NRCS to help reduce erosion through local working groups, information meetings, newsletters, tours and cost share programs and grants.

5. Fish and Wildlife

- Work with landowners and the Idaho Fish and Game on predator control to increase populations to upland game birds and avoid endangered species listing through local working groups, information meetings, newsletters, tours and cost share programs and grants.
- Continue to improve wildlife habitats with local landowners and the NRCS through local working groups, information meetings, newsletters, tours and cost share programs and grants.

Information and Education Priorities and Goals:

- By 2018, work with the NRCS and FSA to update all Conservation District cooperator addresses and files.
- Continue to the County School District to provide all 5th and 6th grade students with the opportunity to participate in the annual conservation poster contest.
- By 2018 work with the County School District to provide all High School students with the opportunity to participate in the annual conservation speech contest.

SECTION 5: Water Quality Component (IDAPA.60.05.02.025.03)

Beaver-Camas Subbasin

Hydrologic Unit Code	17040214
Size	643,083 acres (1,005 square miles)
§303(d) Listed Stream Segments	Camas Creek (2 segments), Beaver Creek (2 segments), Cow Creek
Beneficial Uses Affected	Cold water, salmonid spawning, primary/secondary contact recreation, domestic water supply
Pollutants of Concern	Nutrients, sediment, temperature, flow alteration, habitat alteration
Major Land Uses	Range, irrigated agriculture, forestry
Date Approved by U.S. EPA	August 2005

Overview

The Beaver-Camas Subbasin of southeast Idaho is a watershed of the Upper Snake River Basin. The watershed is the easternmost in a series of five "sinks drainages." The subbasin is dominated by both natural and human-caused flow alterations.

Data have been collected and analyzed to evaluate the scope of the water quality limiting issues on §303(d) listed and non-listed streams. Seven temperature TMDLs and one sediment TMDL have been developed in response to the data. Some TMDLs have been established for non-listed streams since water quality data show that there are exceedances of Idaho's water quality standards.

Stream bank erosion, reduced riparian vegetation, and low flow conditions are the causes of increased water temperatures in the subbasin. Riparian grazing is the principal source of temperature and sediment loading to the watershed. Elevated temperatures from reduced riparian vegetation and accelerated stream bank erosion have been exacerbated by an ongoing drought.

There are two §303(d) listed segments on Beaver Creek. Temperatures in the upper segment of the creek exceed the state standard and a TMDL was developed. Perennial flows are seldom seen in the lower segment; therefore, it is proposed to be de-listed for all currently listed pollutants and re-listed only as flow altered.

Camas Creek is §303(d) listed from its headwaters to its mouth (as two segments). Riparian grazing has contributed to bank erosion and elevated stream temperatures. Sediment and temperature TMDLs have been calculated to address the pollutants of concern in the upper segment. The lower segment of Camas Creek is intermittent, and flow altered for irrigation; therefore, it is recommended this segment be listed only as flow altered. No TMDLs were developed for the lower segment.

SECTION 5: Water Quality Component (IDAPA.60.05.02.025.03)

Cow Creek is §303(d) listed but is an ephemeral stream and therefore should be de-listed; ephemeral streams are not expected to support the same biological communities as perennial waters. Dairy, East Fork Camas, Modoc, Threemile, and West Fork Camas Creeks are not §303(d) listed. However, stream temperature data show that there were major exceedances in Idaho's numeric temperature criteria in these creeks.

Temperature TMDLs were established for all five streams.

TMDLs were not developed for streams listed as flow or habitat altered. The EPA does not believe that flow or habitat alteration are pollutants as defined by the Clean Water Act. Since TMDLs are not required for water bodies impaired by pollution but not pollutants, TMDLs were not developed for flow or habitat altered streams.

Streams and Pollutants for which TMDL's were developed

Beaver Creek	Temperature
Camas Creek	Sediment, Temperature
Dairy Creek	Temperature
East Camas Creek	Temperature
Modoc Creek	Temperature
Threemile Creek	Temperature
West Camas Creek	Temperature

Medicine Lodge Subbasin

Hydrologic Unit Code	17040215
Size	872 square miles
§303(d) Listed Stream Segments	Edie Creek, Irving Creek, Fritz Creek, Medicine Lodge Creek, Warm Springs Creek
Beneficial Uses Affected	Cold water aquatic life, salmonid spawning, primary and secondary contact recreation, domestic water supply, special resource water
Pollutants of Concern	Sediment, temperature, nutrients, flow alteration, habitat alteration
Major Land Uses	Grazing, irrigated agriculture, dryland farming
Date Approved by U.S. EPA	May 2003

Overview

The Medicine Lodge watershed is in southeastern Idaho and borders Montana to the north. The northern half of the subbasin is rural and occupied by about one person per every two acres. The southern half of the subbasin has a higher population but does not contain any of the flowing streams of the Medicine Lodge watershed.

SECTION 5: Water Quality Component (IDAPA.60.05.02.025.03)

This document assesses the §303(d) listed stream segments in the Medicine Lodge Subbasin as well as several other streams. Medicine Lodge Creek sinks and is diverted very soon after the town of Small, Idaho. Crooked Creek, Warm Springs Creek, and Deep Creek flow independently in drainages to the west of Medicine Lodge Creek. These streams also sink before reaching other water bodies.

Three species of salmonids have been documented in the watershed. Rainbow trout, brook trout, and Yellowstone cutthroat trout are all found throughout Medicine Lodge Creek and its tributaries. The Yellowstone cutthroat trout is a state sensitive species and is carefully managed by the Idaho Department of Fish and Game. Warm Springs Creek contains some warm water species of fish. Salmonid spawning has been determined an existing use for streams within the Medicine Lodge Subbasin, except for Warm Springs Creek, Divide Creek, Deep Creek, and the lower portion of Medicine Lodge Creek.

DEQ has collected data throughout the subbasin and has determined that sediment and temperature are the primary pollutants of concern. Instream sediment targets have been identified from literature values that are supportive of salmonid spawning and cold-water aquatic life. These target values will be used to track the progress of stream bank recovery and determine the need for additional management practices to improve water quality.

Sediment TMDLs were written for Medicine Lodge Creek, Irving Creek, and Edie Creek. Temperature TMDLs have been developed for 11 streams. Nutrient TMDLs will not be written for the streams in the Medicine Lodge Subbasin since there are no data indicating nutrient enrichment in any part of the watershed.

Edie and Irving Creeks are listed for habitat alteration, and Medicine Lodge Creek is listed for flow alteration. The U.S. Environmental Protection Agency does not believe that habitat or flow alteration are pollutants as defined by the Clean Water Act. Since TMDLs are not required for water bodies impaired by pollution but not pollutants, TMDLs were not developed for habitat or flow alteration.

Streams and Pollutants for which TMDL's were developed

Medicine Lodge Creek	Temperature, sediment
Fritz Creek	Temperature
Irving Creek	Temperature, sediment
Crooked Creek	Temperature
Deep Creek	Temperature
Edie Creek	Temperature, sediment
Horse Creek	Temperature
Indian Creek	Temperature
Middle Creek	Temperature
Warm Creek	Temperature
Webber Creek	Temperature

SECTION 6: Identify and Prioritize Projects (IDAPA.60.05.02.025.03)

The Clark SCD has identified projects and programs for State and County funding as follows:

- ✓ Maintain staff hours to conduct and implement District business
- ✓ Conduct public outreach Tours and provide publications on Water quality and quantity improvement projects, Rangeland, Crop and Hayland improvement projects and Sage Grouse Initiative projects
- ✓ Organize and conduct Awareness workshops
- ✓ Quarterly reimburse the Madison SWCD for a shared Administrative Assistant
- ✓ Sponsor a Poster contest for County 5th and or 6th Graders
- ✓ Sponsor a Speech contest for County High School students
- ✓ Operate the District equipment program (District owns and rents a Jet Stinger for Willow planting)
- ✓ Support the State Lands judging contest
- ✓ Support Idaho Ag in the Classroom program
- ✓ Support and contribute to the High Country RC&D Cloud Seeding program
- ✓ Support the control of Noxious Weeds
- ✓ Provide the community with leadership and support for the conservation of natural resources
- ✓ Support of the IASCD, RC&D and IDEA

The above projects and activities are ranked in a priority order however the Clark SCD believes they have secured adequate funding to provide both staff and sponsorship of these activities for the next fiscal year.

Implementations of these projects and activities are scheduled to take place through the fiscal year, starting July 1st, 2015 and have secured funding. The Clark SCD Board of Supervisors and Administrative Staff will oversee the implementation of this work with the assistance from the NRCS, RC&D and County.

SECTION 7: Key Decision Makers

The Citizens within the Clark Conservation District

County Commissioners;

Greg Shenton, Commission Chairman

Nick Hillman, Commissioner

MaCoy Ward, Commissioner

County Planning and Zoning Administrator;

Elise Turman, Administrator

Mayor and City Council of Dubois;

Dan Bramwell, Mayor

Erica Perez, Council Member

Blake Dory, Council Member

Michelle Aimes, Council Member

Vacant, Council Member

State legislators representing Conservation District, Legislative District #35;

State Senator: Van Burtenshaw

House Seat A: Representative, Jerald Raymond

House Seat B: Representative, Rod Furniss

U.S. Senators, Representatives;

U.S. Senator Michael Crapo

U.S. Senator James Risch

U.S. Representative Michael Simpson

Conservation District Supervisors;

Andy Wagoner, Chairman

Dave Ward, Vice-Chairman

Richard Savage, Treasurer

Russ Stoddard, Member

Byron Tavenner, Member

Technical Expertise Groups;

NRCS

NRCS Soils Office

U.S. Bureau of Land Management

U.S. Forest Service

U.S. Fish and Wildlife Service

Clark County Weed Department

High Country RC&D

University of Idaho Extension Office

Continental Divide Water Advisory Group (CDWAG)

Continental Weed Management Area (CWMA)

Acronyms and Definitions

Acronym

AFO
BLM
USBoR
CRP
CWMA
DEQ
EQIP
FSA
IDA
IDFG
IDWR
ISWC
NRCS
OSC
RC&D
SWCD
TNC
USDA
USFS
USFWS
WHIP
WQPA

Defined

Animal Feedlot Operation
Bureau of Land Management
U. S. Bureau of Reclamation
Conservation Reserve Program
Cooperative Weed Management Area
Department Environmental Quality
Environmental Quality Incentives Program
Farm Service Agency
Idaho Department of Agriculture
Idaho Department of Fish and Game
Idaho Department of Water Resources
Idaho Soil and Water Conservation Commission
Natural Resources Conservation Service
Idaho Governors Office of Species Conservation
Resource Conservation and Development
Soil and Water Conservation District
The Nature Conservancy
United States Department of Agriculture
U.S. Forest Service
U.S. Fish and Wildlife Service
Wildlife Habitat Incentives Program
Water Quality Program for Agriculture

Reference sources for information used to compile plan:

United States Fish and Wildlife Service
Natural Resource Conservation Service Rapid Watershed Assessment
Idaho Department of Environmental Quality
Idaho Department of Commerce
Idaho Department of Labor
Idaho Soil and Water Conservation Commission
Clark Soil Conservation District Annual Work Plan



FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

For Information Contact: Chairman Andy Wagoner

Telephone Number: (208) 497-3653

Email: Robbie.Taylor@id.nacdnet.net

Counties Served: Clark

Legislative District: 35

Mission of the Clark Soil Conservation District

To take available Technical, Financial and Educational resources, whatever their source, and focus or coordinate them so that they meet the needs of the local land user for conservation of Soil, Water and related resources. Also, to protect and improve the natural resources in Clark County for landowners to use for generations to come.

Trends Impacting Conservation in the Clark Soil Conservation District

Noxious weeds

Wildfire

Dewatering of crop lands and resulting Conservation problems

Projects Planned, Coordinated or Managed

Anticipated applications for 319 grants on Beaver & Camas Creek.

Gravity fed pipeline projects.

Noxious weeds: Biological control and a County "Weed Day".

Funding Sources for District Operations and Projects Coordinated

Clark County: \$7,500

State of Idaho: \$15,000

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choices



FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Priority Area Number 1: Rangeland

Objective: Assist ranchers in the development of BMPs to sustain resources.

Goal(s): Improve and maintain rangeland resources in Clark SCD.

Action(s): The actions this District will take are listed below

Actions for FY-2026	Target Dates	Person(s) Responsible
Provide technical and financial assistance for ranchers to improve range resources in the following areas: seeding, brush control, fencing, water development, and prescribed grazing systems.	Ongoing	Board
Promote weed control on range land with coordinated weed management programs, and public awareness.	Ongoing	Board
Encourage eligible ranchers to apply for NRCS EQIP funding.	Ongoing	Board / NRCS
Encourage eligible ranchers to apply for RCRDP grants and loans.	Ongoing	Board / ISWCC
Provide technical and financial assistance for ranchers through NRCS.	Ongoing	Board
Continue to work with the Sage Grouse Local Working Group for improved Sage Grouse habitat.	Ongoing	Board
Prioritize resources for water developments for both livestock and wildlife.	Ongoing	Board
Continue to promote prescribed grazing systems to maintain and improve range conditions.	Ongoing	Board
Continue to support the Camas Rangeland Fire Protection Association	Ongoing	Board

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choices

FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Priority Area Number 2: Water Quality and Quantity

Objective: To identify and develop priorities for water quality limited streams.

Goal(s): Aggressively plan and implement projects to improve water quality 303(d) listed streams.

Action(s): The actions this District will take are listed below

Actions for FY-2026	Target Dates	Person(s) Responsible
Participate and promote the goals of Continental Divide Watershed Advisory Group.	Ongoing	Board
Promote next listed streams: Birch, Camas, and Beaver before TMDL's are due.	Ongoing	Board
Determine AFO / CAFO for needed assistance and funding.	Ongoing	Board
Work with DEQ, ISWCC, and NRCS on Sub-basin assessments and TMDL's.	Ongoing	Board / NRCS / ISWCC

Objective: To ensure the quality of riparian and wetland zones.

Action(s): Below

Actions for FY-2026	Target Dates	Person(s) Responsible
Promote Continuous CRP, WRP, and EQIP	Ongoing	Board / NRCS
Promote multiple uses of riparian areas.	Ongoing	Board / NRCS
Create an awareness among riparian users of the value of improving riparian and the importance of continued multiple use economically, socially, and environmentally.	Ongoing	Board / NRCS / ISWCC

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choices

FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Priority Area Number 3: Cropland

Objective: To develop and implement Resource Management Systems.

Goal(s): Promote conservation practices to sustain production on irrigated and dry cropland.

Actions(s): The actions this District will take are listed below

Actions for FY-2026	Target Dates	Person(s) Responsible
Support NRCS in their goal to implement Resource Management Systems.	Ongoing	Board / NRCS
Determine impact on water and community during drought year and promote conservation.	Ongoing	Board / NRCS
Evaluate impact of idle and erodible land and protect from soil erosion.	Ongoing	Board / NRCS

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choices

FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Priority Area Number 4: Pasture / Hayland

Objectives: Improve and maintain the quality of pasture and haylands in Clark County.

Goal(s): Work with cooperators to help reduce erosion.

Action(s): The actions this District will take are listed below

Actions for FY-2026	Target Dates	Person(s) Responsible
Continue to promote Integrated Pest Management to maintain and improve pasture hayland.	Ongoing	Board
Promote practices to help reduce erosion.	Ongoing	Board / NRCS
Continue to promote prescribed grazing systems to maintain and improve pasture / hayland conditions.	Ongoing	Board
Continue to work with the Sage Grouse Local Working Group.	Ongoing	Board

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choices

FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Priority Area Number 5: Fish & Wildlife

Objective: Predator control to increase populations to upland game birds and avoid endangered species listing.

Goal(s): Continue efforts to improve wildlife habitat.

Action(s): The actions this District will take are listed below

Actions for FY-2026	Target Dates	Person(s) Responsible
Establish predator control methods to sustain and increase sage grouse population (SGLWG)	Ongoing	Board / LWG
Promote CRP, EQIP, and WHIP with potential participants.	Ongoing	Board / NRCS
Continue endorsement of sustainable species support.	Ongoing	Board / NRCS
Monitor ESA & potential candidates for the list and how it affects landowners.	Ongoing	Board / NRCS

Objective: Improve relationships with sportsmen and recreationists.

Action(s): Below

Actions for FY-2026	Target Dates	Person(s) Responsible
Foster respect for private property among a growing number of sportsmen and recreationists.	Ongoing	Board / LWG
Continue to cultivate working relationships with state and federal agencies responsible for fish, wildlife, and recreation resources.	Ongoing	Board
Support responsible multiple usage of recreational land.	Ongoing	Board

Board = Andy Wagoner, Dave Ward, Richard Savage, Russ Stoddard and Byron Tavenner

Clark Soil Conservation District assisting landowners and operators with their conservation choice



FY-2026 (7/1/25 – 6/30/26) Annual Plan of Work Clark Soil Conservation District

Acronym Definitions

BMP's	-	Best Management Practices
Board	-	Is defined as the Clark SCD Board of Supervisors
CRP	-	Conservation Reserve Program
EQIP	-	Environmental Quality Incentive Program
ESA	-	Endangered Species Act
ISWCC	-	Idaho Soil and Water Conservation Commission
LWG	-	Local Working Group
NRCS	-	Natural Resource Conservation Service
RCRDP	-	Resource Conservation and Rangeland Development Loan Program
SGLWG	-	Sage Grouse Local Working Group
TMDL	-	Total Maximum Daily Load
WHIP	-	Wildlife Habitat Incentive Program

**IDAHO SOIL & WATER
CONSERVATION COMMISSION**

**FIVE-YEAR (5) PLAN and
ANNUAL WORK PLAN
CERTIFICATION**

DISTRICT:

Clark SCD

FOR FISCAL YEAR:

2026

PERIOD:

July 1, 2025 – June 30, 2026

DUE :

March 31, 2025

CERTIFICATION

On behalf of my local Board of Supervisors, I hereby certify that the attached Five-Year (5) Plan and Annual Work Plan is true and accurate, and further submit said Plan for the above-named District and fiscal year.

A copy of this Five-Year (5) Plan and Annual Work Plan shall be kept at the District office and is available for public inspection.



Board Supervisor Signature

ANDY WAGONER, Chairman

Printed Name

1-9-2025

Date

(208) 497-3653

Telephone

Robbie.Taylor@id.nacdnet.net

District Email Address

FOR SWC USE ONLY:

DATE OF CONFIRMATION: